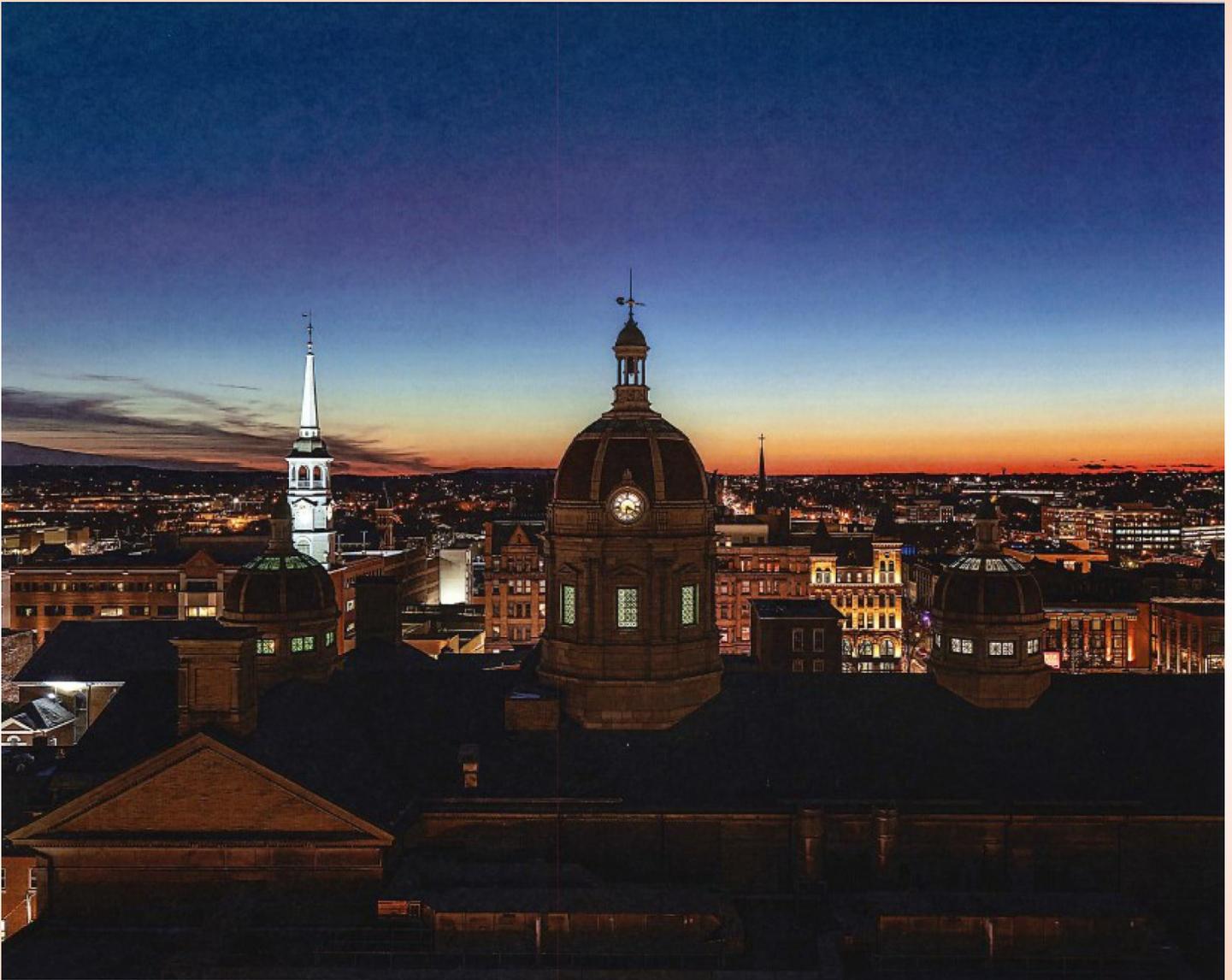


# **County of York, Pennsylvania**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**For the Year Ended December 31, 2018**



**PREPARED BY THE OFFICE OF THE CONTROLLER**

**GREGORY F. BOWER, CONTROLLER**

**[www.yorkcountypa.gov](http://www.yorkcountypa.gov)**

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# Office of the County Controller

**Gregory F Bower**  
Controller

**Tyler J Chronister**  
Deputy Controller



Administrative Center  
28 East Market Street, Room 232  
York, Pennsylvania 17401-1596  
Voice 717-771-9616  
Fax 717-771-4330

County of York, Pennsylvania

June 19, 2019

TO: THE COMMISSIONERS OF YORK COUNTY, PENNSYLVANIA

The Comprehensive Annual Financial Report (CAFR) regarding the County of York, Pennsylvania for the fiscal year ended December 31, 2018, is submitted herewith. This CAFR was prepared by the County Controller's Office. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. We believe the data as presented is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and changes in financial position of the County as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain a clear understanding of the County's financial affairs have been included.

The organization, form and the contents of this CAFR, the accompanying financial statements, and the statistical tables were prepared in accordance with the standards established by the Governmental Accounting Standards Board (GASB), the Government Finance Officers Association (GFOA), the American Institute of Certified Public Accountants (AICPA), and the County Code of the Commonwealth of Pennsylvania.

Management assumes full responsibility for the completeness and reliability of the information contained in the report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Zelenkofske Axelrod LLC, Certified Public Accountants, have issued an unmodified ("clean") opinion on the County of York's financial statements for the year ended December 31, 2018. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A is a complement to this letter of transmittal and should be read in conjunction with it.

## ***Profile of the Government***

This CAFR includes all funds of the County. The County provides a full range of services. These services include the court system, prison, 911 emergency operations center, and human service programs. Consistent with the guidance contained in GASB 61 “The Financial Reporting Entity” an amendment of GASB 14 and GASB 34, the criteria used by the County to evaluate whether additional entities should be included in the County’s reporting entity as component units includes whether the County can impose its will on these entities and whether these entities have the potential to provide the County with a financial benefit or burden. The component units included in the reporting entity are the York County Solid Waste and Refuse Authority (YCSWRA), the York County Industrial Development Authority (YCIDA), the York County Library System (YCLS), and the York County Planning Commission (YCPC).

The activities of the Fire Chiefs and Fire Fighters Association of York County (FCFFAYC), the Historical Society of York County (HSYC), the York County Convention and Tourist Bureau (YCTB), the York County Emergency Medical Services Training Institute (YCEMSTI), the York County Industrial Development Corporation (YCIDC), the York County Conservation District (YCCD), the York County Rail Trail Authority (YCRTA), the Penn State Cooperative Extension Service (PSCES), the York County Transportation Authority (YCTA), and the General Authority of Southcentral Pennsylvania (GASP) have not met the financial accountability criteria of GASB 61 and are accordingly excluded from this CAFR.

Other related organizations that have been excluded are the York County Private Industry Council (YCPIC), the York County Hospital Authority (YCHA), and the York County Air Transportation Authority (YCATA). The County Commissioners are responsible for appointing the members of the board for these organizations, but the County’s accountability does not extend beyond making appointments.

## ***Local Economy***

Major industries located within the government’s boundaries include information and professional services, wholesale and retail trade, manufacturing firms, education services, and health care. A diversity of industry and the proximity to Harrisburg, Baltimore, Washington, and Philadelphia in the northeastern corridor has helped in a dynamic economic growth.

The location of York County provides two bedroom communities. One community falls in the northern region and travels to Harrisburg for work and the southern region community travels to Baltimore. The County is eighth in the Commonwealth of Pennsylvania in new home construction, with the York/Hanover region growing at a fast pace.

As the National economy continues to turn around, more jobs have become available and company layoffs have decreased. Although in the last year, York County has performed better than most economies. The County’s unemployment rate as of December 2018 was 3.9%, a decrease of 0.7% from December 2017’s unemployment rate of 4.6%. The Commonwealth of Pennsylvania and National unemployment rates for December 2018 were 4.2% and 3.9%, respectively, which the state decreased by 0.6% and the national rate decreased by 0.3% from 2017. York County unemployment rate was 0.3% lower than the State, and the same as the National rate.

Jobs are important, but salary is also a large factor when families are deciding where they will live. A large part of York County's growth is from the Baltimore area bringing with it higher housing and service costs. The County's median household income continues to be greater than both the State of Pennsylvania and the overall United States median household income. The County in the past has added jobs to adjust to the increase in population, but factors such as rising costs and the lack of increase in salaries determines what families can afford, where they will live, and work.

### ***Long-term Financial Planning***

Unassigned fund balance in the general fund was 29.34% of total general fund revenues at December 31, 2018. The County adopted a formal Fund Balance Policy in 2011 to be compliant with GASB Statement No. 54. York County is dedicated to maintaining a reasonable fund balance sufficient to mitigate current and future financial risks and to ensure stable tax rates. The policy allows the County to effectively react with existing resources to emergency situations and unanticipated events. It also limits the size of tax anticipation notes, maintains or improves a strong bond rating thereby reducing future interest expense, and exercises good fiscal management by permitting the development of a more responsible and responsive long-term financial plan. The County informally budgets to approximate breakeven revenues and expenses on an annual basis and to retain a consistent amount of unassigned fund balance from year to year. The County is not currently planning any significant increases in operations or major projects, other than those already in progress.

### ***Relevant Financial Policies***

In 2011, the County of York adopted a Debt Management Policy. The Debt Management Policy consists of guidelines and directives applicable to the ongoing financing of capital expenditures and tax anticipation borrowings. The objectives of the policy are to assure that the County incurs debt only when appropriate and with a long term perspective, to minimize interest rates and issuance costs associated, to minimize the length and total debt service cost over the life of the debt issue, and to preserve financing flexibility and debt capacity for future Boards of Commissioners.

### ***Major Initiatives***

#### **Family Group Decision Making**

Family Group Decision Making is an evidence-based approach that gives authority to and empowers families by allowing them to draw on family experiences, knowledge and resources to create and implement plans that provide for the safety, permanency and well-being of their family. York County has been very successful in utilizing this proven practice to achieve permanency, ensure safety, and reduce truancy at higher levels for children while ultimately reducing costs for the county by eliminating unnecessary placements. In 2010, York County began providing this service directly with even greater success. Bringing the service internally has led to an increased accessibility to the Human Service agencies, resulting in better outcomes.

### **Conflict Attorney Panel**

In 2010, the York County Court of Common Pleas, under the leadership of then President Judge Renn and Judge Thompson, implemented a Conflict Attorney Panel in order to reduce the escalating cost of third-party contracted special counsel fees. The County of York was incurring over \$1.2 million of special counsel fees annually for attorneys who represented indigent clients who could not be defended by the Public Defender's Office due to a conflict of interest. The panel is comprised of eleven attorneys assigned to handle criminal and juvenile delinquency cases and two attorneys to handle mental health related cases. Panel attorneys are compensated at an annual salary of \$49,000 for up to 150 cases for criminal and juvenile delinquency cases, and \$19,000 annually with no cap on the number of mental health related cases. The implementation of the Conflict Attorney Panel has been instrumental in reducing Court appointed third-party attorney fees by approximately \$200,000 a year. In 2019 the County will create a new department, Conflict Counsel, which will replace the conflict Attorney Panel.

### **Work Release Facility**

The County of York has long been recognized for its progressive alternative sentencing programs designed to avoid incarceration for non-violent reentrants, rehabilitate reentrants and reduce recidivism. Among the more effective programs has been the Prison Work Release program. Inmates who exhibit good behavior and demonstrate a willingness to integrate back into the community are given the opportunity to work outside the prison environment with partnering businesses and community organizations. With a current capacity of 150 reentrants housed in a minimum security facility, the Work Release program cannot accommodate all those whom wish to participate. To expand the program, the County has acquired a 36,000 sq. foot property adjacent to the Prison facility. A \$5.8 million renovation project was completed in 2013 to reconfigure the property to house up to 300 work release reentrants in a minimum housing arrangement that will also facilitate the necessary support and administrative functions.

In addition to the County of York's progressive alternative sentencing programs, it conducted an operational review of the prison with the assistance of the Pennsylvania Department of Corrections. As a result, the prison reorganized its supervisory system to the Unit Management concept, increased staffing levels and is in improving various aspects of prison security. This initiative not only improves upon the safety and security of the institution, but it increases communication and promotes consistency. All changes increase public safety and support reentrant rehabilitation.

### **York County Treatment Courts**

The York County Treatment Courts started with the implementation of the Drug Treatment Court in 1997, followed by the Mental Health Treatment Court in 2005, DUI Treatment Court in 2010, and the Veterans' Treatment Court in 2012.

### **York County Heroin/Opioid Court**

The York County Heroin/Opioid Court was established in October of 1997 as the York County Drug Treatment Court to address the high-risk recidivist non-violent drug offender. This Court has the capacity for 150 participants. By targeting this population, the Drug Heroin/Opioid Court is able to stop the cycle of drug abuse and reduce jail days; therefore, preventing these

offenders from re-entering the criminal justice system. This creates a cost savings within the York County Prison, Magisterial District Justices, Public Defender's Office, District Attorney's Office, the Judiciary and the Adult Probation Department.

York County's Drug Heroin/Opioid Court is well established within the community and has been recognized by the County Commissioners and the Criminal Justice Advisory Board as a cost effective way to address the needs of the drug addicted offenders in this county. In fact, the National Association of Drug Court Professionals through their training arm, the National Drug Court Institute, chose the program to be a National Mentor Court. York was recognized as one of ten courts across the United States to represent these agencies and provide training and technical assistance to jurisdictions looking to implement a Drug Court or for already established programs looking to implement Drug Court Best Practices. In April 2012, the York County Heroin/Opioid Court program received accreditation from the Pennsylvania State Supreme Court and re-accreditation in 2015.

As of December 31, 2018, the York County Heroin/Opioid Court program has processed 3,930 referrals, admitted 1,491 offenders, and successfully graduated 601 clients. Most significantly, the program's recidivism rate is only 25%, based on the past 3 years, and the graduation rate is 40%. Saving jail days and having a low recidivism rate is not the only goal of the Heroin/Opioid Court Program; improving social functioning is the primary mission of the Courts. 88% percent of those clients who graduate are employed, 71% of the clients who did not have visitation rights with their children at the time of admission received visitation rights at the time of program exit. 92% percent of the clients who graduate the Drug Court Program have their GED or high school diploma.

In 2018, the York County Heroin/Opioid Court program graduated 26 clients. These 26 clients saved a total of 9,045 jail days. The average cost of jail is \$115 a day. This is a cost savings of \$1,040,175. The average cost to participate in the Heroin/Opioid Court program is \$13,000. That is a total cost of \$338,000 for 26 clients to participate in the program. Subtracting the cost to participate in the program from the money saved in jail days, the total cost savings to the County of York is \$702,175.

### **York County Mental Health Treatment Court**

With the success of the Drug Treatment Court, York County established an adult Mental Health Treatment Court in May of 2005. This Court has the capacity for 35 participants. Individuals with mental illness are at increased risk for contact with law enforcement due to increased risks for homelessness, lack of service availability in the community and inability to access entitlements in a timely fashion. Peter Early, the author of the book *Crazy*, suggests prisons have become our new mental health hospitals. What has happened in York supports this claim. When services were in place, individuals with mental illness were less likely to be homeless and less likely to spend long periods of time incarcerated. National findings such as the "Bureau of Justice Statistics Special Report, Mental Health Problems of Prison and Jail Inmates," (September, 2006) also supports this argument; 64% of individuals incarcerated nationwide have a mental health problem.

The Mental Health Treatment Court works to actively engage services, stabilize housing and address needs in the community that has led the individual into the criminal justice system. Since its inception, 97 individuals have graduated from the Mental Health Treatment Court. The

program has an 28% recidivism rate. The York County Mental Health Court program graduates 45% of the clients who enter into the program and 100% of those graduates report that the quality of their life has improved.

In April 2010, the York County Mental Health Treatment Court program participated in a national study by the National Center for State Courts. York County's Mental Health Treatment Court was one of four Courts selected in the country to participate in the creation of performance measures for Mental Health Courts. The York County Mental Health Treatment Court program is listed in the national publication for the National Center for State Courts.

In 2018, the York County Mental Health Treatment Court program graduated 2 clients. These 2 clients saved a total of 510 days in jail. This is a cost savings to the county of \$58,650. The average cost for these 2 clients to participate in the Mental Health Treatment Court was \$26,000. Subtracting the cost to participate from the cost saved in jail days; the total cost savings is \$32,650. Research shows that once individuals with mental illness penetrate into the criminal justice system, it is often the beginning of a revolving door in and out of jail. The low recidivism rate assures most of these clients will not return to the criminal justice system; therefore, saving the county additional dollars.

### **York County DUI Court**

York County is currently fourth in the Commonwealth for Driving Under the Influence (DUI) offenses and has been consistently third or fourth across the Commonwealth since 2005. Those counties reporting higher rates (Philadelphia, Allegheny, Montgomery, and Delaware) are densely populated urban areas. York County has a very diverse population of urban, suburban and rural areas. Considering the size and population of this county, the instances of DUI offenses are considered very high. The ratio of DUI offenses per population totals in York County is similar to the offense ratios in Philadelphia County.

York County's DUI Court was formally established in May 2010 with a capacity of 150 participants. The program requires clients to wear a 24-hour alcohol monitoring device, and they are subject to continuous random drug screening. About 97% of the DUI court clients enter the program from the Target 25 program. The Target 25 program requires all individuals who have two or more DUI's in ten years to be on supervised bail, wear a 24-hour alcohol monitoring device and begin treatment prior to sentencing. The program was created in 2012 to address a growing problem of repeat DUI offenders in York County. In 2014, The Target 25 program received the Governor's Highway Safety Association award for notable achievements in the field of highway safety.

In 2015, the DUI Court incorporated a new risk and needs tool called the RANT. RANT was developed by Dr. Marlow from the University of Pennsylvania. This tool will help officers identify a client's needs and develop a treatment program that is specific for the individual client, as opposed to a one size fits all approach. The DUI Court received accreditation process from the Pennsylvania Supreme Court in May 2015.

In 2018, the York County DUI Court graduated 43 clients. These 43 clients saved a total of 16,269 days in the York County Prison, which saved a total of \$1,870,935. The cost for these 62 clients to participate in the DUI court program was \$689,000. Subtracting the cost to participate

from the money saved in jail days; the total cost savings to the county from the DUI court program is \$1,181,935. Since the start of the DUI Court program, 337 clients have graduated the program. The recidivism rate for DUI court is 9%, and the retention rate is 80%. The DUI Court Program graduates 71% of those clients who enter into the program. 100% of the graduates are employed, and 95% have their GED or high school diploma.

### **Veterans Court**

Resulting from our military operations in Iraq and Afghanistan, an estimated 550,000 Veterans under the age of 25 suffer from a substance abuse or mental health disorder; and these diagnoses have increased nearly 40 percent since 2004. Left untreated, they can directly lead to homelessness and involvement in the criminal justice system. Courts around the country are reporting an increase in the number of Veterans they are seeing and, in response, are creating Veterans Treatment Courts. Veterans Treatment Courts are hybrid Drug and Mental Health Courts that recognize the unique military culture while addressing distinct Veteran issues, such as Post-traumatic Stress Disorder, Traumatic Brain Injury, and Military Sexual Trauma.

The Veterans Treatment Court seeks to divert eligible veteran-defendants with substance dependency and/or mental illness that are charged with a criminal offense to a specialized criminal court docket. Veterans are identified through screening and assessments. The veterans voluntarily participate in a judicially supervised treatment plan that a team of court staff, veteran health care professionals, veteran peer mentors, Alcohol & Drug health care professionals and mental health professionals develop with the veteran. Upon successful completion of the program, pending charges may be reduced or dropped, depending on their severity.

In February 2012, the York County Treatment Courts started a hybrid Veterans Treatment Court. Using staff already in place from our existing treatment courts, Judge Craig T. Trebilcock presided over this new treatment court program. The program currently has a total of 18 clients with five participants pending admission. The Veterans Court has a mentoring program made up of military veterans that dedicate their time to help the participants of the program. Currently, there are about 20 veteran volunteers.

In 2018, the Veterans Court Program graduated 7 veterans. These 7 veterans saved a total of 5,110 jail days, saving the county \$587,650. The cost for these 7 veterans to participate in Veterans Court was \$91,000. Subtracting the cost for veterans to participate in the program from the money saved in jail days, the Veterans Court Program recognized a total savings of \$496,650.

Since its inception, the Veterans Court program has graduated 57 veterans. 7 out of the 57 have received new criminal charges after graduation. The recidivism rate is 13%.

In 2018, 100% of graduates were employed at the time of graduation. Average clean time at time of graduation was 36 months.

### **Bankruptcy Trustee Hearings**

The Bankruptcy Trustee Program was established by the United States Department of Justice in the 1970's for the purpose of having people who filed Bankruptcy appear before an appointed

Trustee to answer questions regarding their financial circumstances and ability to pay debt. Those hearings have been conducted in the past in the York County Judicial Center, and since January 1, 2012, are now being conducted in the York County Administration Center.

By conducting these hearings locally, those York County residents who have filed for Bankruptcy, as well as their attorneys, are allowed to attend the hearing within York County instead of having to travel to Harrisburg to appear at a hearing in the Federal Building. Not only is this a significant convenience for the residents of York County, but it is a more cost effective and efficient way of handling these hearings. The savings on gas is considerable.

All of this results in better service to the York County residents who are already facing significant financial hardships, as most Bankruptcies are caused by job loss, illness and divorce, with the resulting foreclosures and loss of other assets.

### ***Awards and Acknowledgements***

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of York for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2017. This is the twenty-seventh consecutive year that York County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the government had to publish an easily readable and efficiently organized comprehensive annual financial report that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The completion of this CAFR represents the twenty-eighth time York County has prepared such a report and demonstrates a commitment to continue the excellence in financial reporting previously recognized. It could not have been completed in such a comprehensive manner, nor on a timely basis, without the input and support from a number of people whom I wish to acknowledge and express my thanks and appreciation to now: Tom Hoover, Finance/Budget Director, County of York, Mark Derr, Administrator, County of York, York County school districts and local municipalities, and especially to Tyler Chronister, Chief Deputy Controller, County of York, and all the employees on my staff who have contributed on a daily basis to making this report possible.

**Sincerely,**

A handwritten signature in black ink that reads "Gregory F. Bower". The signature is written in a cursive style with a large, stylized initial "G".

**Gregory F. Bower  
Controller**



# YORK COUNTY OFFICIALS

December 31, 2018

## JUDICIARY COURT OF COMMON PLEAS

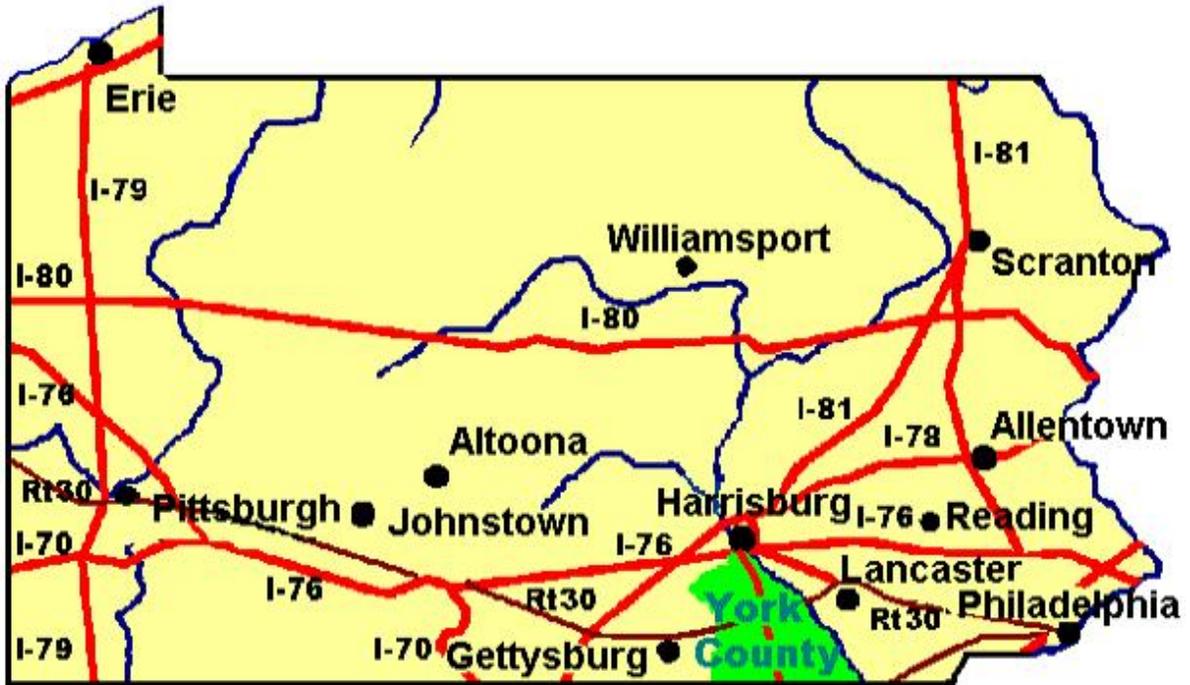
PRESIDENT JUDGE  
JUDGE

HONORABLE JOSEPH C. ADAMS  
HONORABLE MICHAEL E. BORTNER  
HONORABLE MICHAEL W. FLANNELLY  
HONORABLE N. CHRISTOPHER MENGES  
HONORABLE MARIA MUSTI COOK  
HONORABLE HARRY M. NESS  
HONORABLE TODD R. PLATTS  
HONORABLE KATHLEEN J. PRENDERGAST  
HONORABLE RICHARD K. RENN  
HONORABLE GREGORY M. SNYDER  
HONORABLE ANDREA MARCECA STRONG  
HONORABLE CRAIG T. TREBILCOCK  
HONORABLE CLYDE W. VEDDER  
HONORABLE AMBER A. KRAFT

## ELECTED COUNTY OFFICIALS

COUNTY COMMISSIONER, CHAIRPERSON  
COUNTY COMMISSIONER  
COUNTY COMMISSIONER  
COUNTY CONTROLLER  
COUNTY CORONER  
COUNTY TREASURER  
RECORDER OF DEEDS  
REGISTER OF WILLS  
CLERK OF COURTS  
PROTHONOTARY  
SHERIFF  
DISTRICT ATTORNEY

SUSAN P. BYRNES  
CHRISTOPHER B. REILLY  
P. DOUGLAS HOKE  
GREGORY F. BOWER  
PAM GAY  
BARBARA L. BAIR  
LAURA J. SHUE  
BRADLEY C. JACOBS  
DONALD R. O'SHELL, JR.  
PAMELA S. LEE  
RICHARD P. KEUERLEBER, III  
DAVID W. SUNDAY JR.



COMMONWEALTH OF PENNSYLVANIA



YORK COUNTY



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**County of York  
Pennsylvania**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2017**

*Christopher P. Morill*

Executive Director/CEO



# *Zelenkofske Axlerod LLC*

CERTIFIED PUBLIC ACCOUNTANTS

EXPERIENCE | EXPERTISE | ACCOUNTABILITY

## INDEPENDENT AUDITOR'S REPORT

County Commissioners  
County of York  
York, Pennsylvania

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the COUNTY OF YORK, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the COUNTY OF YORK's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

COUNTY OF YORK's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the discretely presented component units' financial statements for the York County Solid Waste and Refuse Authority, the York County Industrial Development Authority, and the York County Planning Commission, which represent 98.6%, 98.6%, and 83.1% of the assets, net position, and revenues, respectively, of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for those aggregate discretely presented component units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the York County Solid Waste and Refuse Authority, the York County Industrial Development Authority, and the York County Library System were not audited in accordance with *Government Auditing Standards*.



# *Zelenkofske Axlerod LLC*

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County of York  
York, Pennsylvania

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the COUNTY OF YORK, as of December 31, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## **Adoption of Governmental Accounting Standards Board Pronouncements**

As described in Note 1 to the financial statements, in 2018 the COUNTY OF YORK adopted the provisions of Governmental Accounting Standards Board's Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*", the provisions of Statement No. 85, "*Omnibus 2017*", and the provisions of Statement No. 86, "*Certain Debt Extinguishment Issues*". Our opinion is not modified with respect to these matters.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of changes in the net pension and OPEB liability and related ratios, schedules of contributions for the pension and OPEB plans, schedules of investment returns for the pension and OPEB plans, schedule of changes in the total OPEB liability and related ratios, and budgetary comparison schedules on pages 17 through 28 and pages 138 through 152 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of



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financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the COUNTY OF YORK's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and budget and actual schedules, combining fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and budget and actual schedules and the combining fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and budget and actual schedules and the combining fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.



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## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2019 on our consideration of the COUNTY OF YORK's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the COUNTY OF YORK's internal control over financial reporting and compliance.

*Zelenkofske Axlerod LLC*

ZELENKOFKSKE AXELROD LLC

Harrisburg, Pennsylvania  
June 19, 2019

# County of York, Pennsylvania

## Management's Discussion and Analysis

### Introduction

The following discussion and analysis of the County of York's financial statements provides an overview of the financial performance for the fiscal year ended December 31, 2018. It is recommended that it be read in conjunction with the basic financial statements and the accompanying notes to those statements in order to obtain a thorough understanding of the County of York's financial condition as of December 31, 2018.

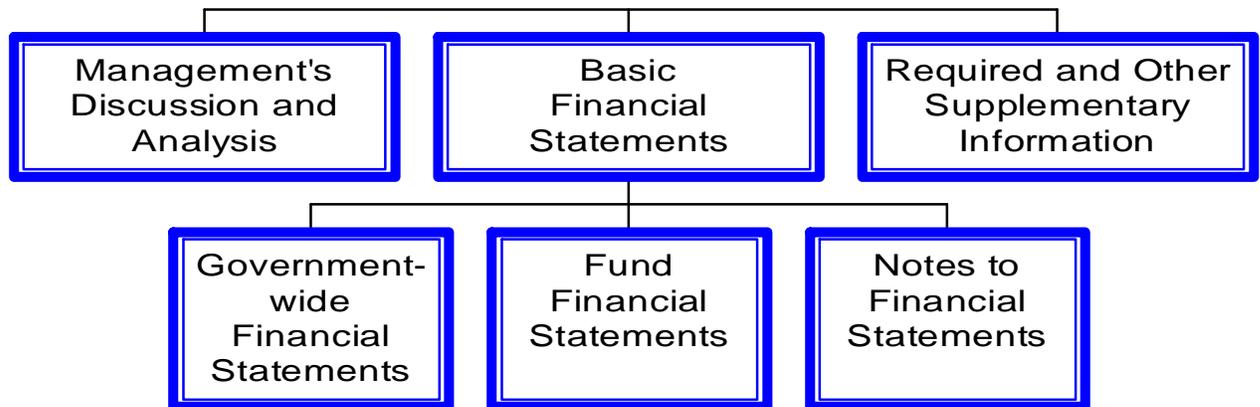
### Financial Highlights

- The County had \$231,851,876 of governmental activities general obligation debt outstanding as of December 31, 2018. This represents a decrease of \$1,458,259 or 0.63% from the previous year primarily due to the payment of general obligation debt.
- The assets and the deferred outflow of resources of the County's governmental activities exceeded its liabilities and deferred inflow of resources as of December 31, 2018 by \$19,008,850 (net position). Of this amount, there was a deficit unrestricted net position of \$51,773,311.
- York County's Net position of the governmental activities increased by \$18.1 million. The net position of the business-type activities decreased by \$12.2 million because of the sale of Pleasant Acres Nursing Home.
- The County restated its beginning governmental activities net position by (\$36,883,504) and its beginning business type activities net position by (\$12,575,865) for the adoption of GASB 75.
- At the end of the fiscal year, York County's governmental funds reported combined ending fund balances of \$95,560,575; an increase of \$32,962,344 or 52.7% in comparison with the prior year. Approximately 69% of this total amount, or \$66,547,524 is available for spending at the government's discretion (unassigned fund balances) within the boundaries set forth in the governmental fund's purpose. The General Fund had revenues that exceeded expenditures and net transfers of \$29.6 million.
- At the end of the year, unassigned fund balance for the General Fund was \$66,547,524 or 35.02% of total General Fund expenditures.

### Overview of the Financial Statements

This discussion and analysis (MD&A) section serves as an introduction to the basic financial statements and provides an analysis and overview of the County's financial activities. The basic financial statement includes three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes required and other supplementary information.

## Required Components of the Comprehensive Annual Financial Report



### Government-Wide Financial Statements

The government-wide financial statements are presented in a manner similar to private-sector business financial statements. These statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: Statement of Net Position and Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Position presents the County's total assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a gauge as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing the change in the County's net position during the current fiscal year. All revenues and expenses are reported in this statement regardless of the timing of cash flows. The focus of this statement is on the net cost of providing various activities to the citizens of the County.

Both the Statement of Net Position and the Statement of Activities have separate sections for the two different types of primary government activities, as well as activities of the County's discretely presented component units. These two types of primary government activities are:

Governmental activities – The activities reflected in this section are general government; public safety; roads and bridges; health, education and welfare; judicial; cultural and recreation; and conservation and community development. These activities are mostly supported by operating grants and contributions, capital grants and contributions, charges for services, real estate taxes, and departmental revenues.

## **Government-Wide Financial Statements (Continued)**

Business-type activities – These activities include the nursing home. These activities are intended to recover their cost of operation, including depreciation, primarily through user charges.

## **Fund Financial Statements**

The fund financial statements provide more detailed information about the County's funds with an emphasis on major funds, not the County as a whole. Funds are accounting groups that the County uses to keep track of specific sources of funding and spending for particular purposes. State law requires some activities to be accounted for in separate funds, while other funds are established to control and manage resources restricted or committed for specific purposes.

The County has three types of funds:

- Governmental funds – Most of the County's basic services are included in governmental funds, which focus on: 1) the flow of cash and other financial assets that can readily be converted into cash, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine the financial resources available in the near future to finance the County's programs.
- Enterprise funds – Used to report the same functions presented as business-type activities in the government-wide financial statements that provide services for the County's other programs and activities. The County reports one enterprise fund, the nursing home. The nursing home fund is considered a major fund.
- Fiduciary funds – The County is the trustee for its employees' pension and OPEB plans. In addition, the County is also responsible for agency funds, which represents clearing accounts for assets held by the County in its role as custodian until the funds are allocated to the private parties, organizations or other governments to which they belong.

The County is responsible for ensuring that the assets reported in the fund are used for their intended purpose. All of the County's fiduciary assets and liability balances are reported in the statement of fiduciary net position. A statement of changes in fiduciary net position is presented for the pension and OBEP trust funds only. All fiduciary activities are excluded from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

## **Financial Analysis of the County as a Whole**

The County presented its financial statements using the reporting model required by GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis (MD&A) – for State and Local Governments*.

## Financial Analysis of the County as a Whole (Continued)

### Net Position

The following table presents the County's Net Position at December 31:

	Governmental Activities		Business-Type Activities	
	2018	2017	2018	2017
	(\$ in millions)			
<b>Assets</b>				
Capital Assets, net	\$ 284.3	\$ 288.3	\$ -	\$ 7.6
Other Assets	177.6	131.8	-	6.2
Total Assests	<u>462.0</u>	<u>420.1</u>	<u>-</u>	<u>13.8</u>
<b>Deferred outflow of resources</b>	<b>41.7</b>	9.3		0.8
<b>Liabilities</b>				
Current liabilities	88.1	78.2	-	3.2
Long-term liabilities	392.6	299.5	-	20.3
Total Liabilities	<u>480.6</u>	<u>377.8</u>	<u>-</u>	<u>23.5</u>
<b>Deffered inflow of resources</b>	<b>4.1</b>	14.5	-	3.3
<b>Net Position</b>				
Net investment in capital assets	55.0	51.4	-	-
Restricted	15.8	14.3	-	-
Unrestricted	(51.8)	(28.6)	-	(12.2)
Total net position	<u>\$ 19.0</u>	<u>\$ 37.1</u>	<u>\$ -</u>	<u>\$ (12.2)</u>

The County derives its revenues from property taxes. The County imposed a real estate millage rate of 5.80 mills in 2018, no increase from 2017. Total real estate assessed values increased by 1.0% for 2018. In 2018, property tax revenue increased by \$2,405,592 or 1.5%.

In the table above, Governmental Activities unrestricted net position—the part of net position that can be used to finance the day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements—changed from \$(28.6) million at December 31, 2017 (as restated) to \$(51.8) million at December 31, 2018. This represents a decrease of \$23.2 million primarily due to the adoption of GASB 75 and the transfer of long-term liabilities from the business type activities to the governmental activities from the sale of Pleasant Acres. The net position of the County's business-type activities increased by \$12.2 million, due to the sale of the Pleasant Acres Nursing Home. The County no longer has any business-type activities to report.

York County's total assets as of December 31, 2018 are \$462.0 million, an increase of \$41.9 million. The increase is primarily due to a \$16.8 increase in the Due From Other Governments balance and a \$12.5 million increase in unrestricted cash and investments from the sale of the Pleasant Acres. Liabilities increased \$102.8 million totaling \$480.6 million. Long-term

## Financial Analysis of the County as a Whole (Continued)

liabilities increased in total by \$93.1 million. The increase is primarily due to the governmental activities assumed \$24.7 million of the business-type activities long-term liabilities from the sale of Pleasant Acres and the net pension liability increased \$45.9 million.

### Changes in Net Position

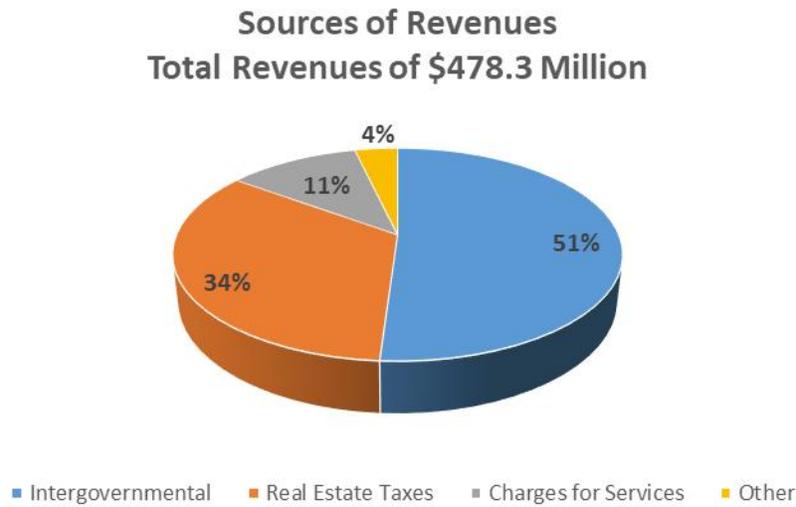
The following table presents the County's Changes in Net Position for the Years ended December 31:

	Governmental Activities		Business-Type Activities	
	2018	2017	2018	2017
	(\$ in millions)			
<b>Revenue</b>				
Program Revenues:				
Charges for services	\$ 54.1	\$ 53.3	\$ 28.7	\$ 34.7
Operating grants and contributions	240.8	218.4	-	-
Capital grants and contributions	3.4	3.3	-	-
General Revenues:				
Real estate taxes	162.5	159.6	-	-
Other	7.0	5.4	-	-
Unrestricted investment gain/(loss)	7.2	4.3	-	-
Hotel Taxes	3.3	3.3	-	-
<b>Total Revenues</b>	<b>478.3</b>	<b>447.6</b>	<b>28.7</b>	<b>34.7</b>
<b>Expenses</b>				
General government	12.1	11.3	-	-
Public safety	109.2	99.6	-	-
Roads and bridges	1.6	1.8	-	-
Health, education and welfare	241.5	223.4	-	-
Judicial	53.7	46.7	-	-
Cultural and recreation	11.4	10.0	-	-
Community development	10.3	8.5	-	-
Interest expense	7.0	6.7	-	-
Nursing home	-	-	35.6	43.9
<b>Total expenses</b>	<b>446.8</b>	<b>408.0</b>	<b>35.6</b>	<b>43.9</b>
<b>Increase (decrease) in net position before transfers and special item</b>	<b>31.5</b>	<b>39.6</b>	<b>(6.9)</b>	<b>(9.2)</b>
Special Item	(24.2)	(18.6)	43.1	-
Transfers	11.5	(9.0)	(11.5)	9.0
<b>Total Transfers and special item</b>	<b>(12.7)</b>	<b>(27.6)</b>	<b>31.6</b>	<b>9.0</b>
Change in net position	18.8	12.0	24.7	(0.2)
Net position - beginning as restated	0.2	25.1	(24.7)	(12.0)
<b>Net position - ending</b>	<b>\$ 19.0</b>	<b>\$ 37.1</b>	<b>\$ (0.0)</b>	<b>\$ (12.2)</b>

## Financial Analysis of the County as a Whole (Continued)

### *Governmental Activities*

The following chart graphically depicts the sources of revenues for the fiscal year ended December 31, 2018 at the fund level:



Total government-wide revenues of \$478.3 million were derived primarily from intergovernmental revenue, representing 51% of the total. Intergovernmental revenue accounted for \$244.2 million. The second largest source of revenue came from real estate taxes of \$162.5 million, which comprised 34% of the total. Revenue in charges for service totaled \$54.1 million or 11% of total revenues. Hotel taxes of \$3.3 million, miscellaneous revenues of \$7.0 million, and investment earnings of \$7.2 million accounted for \$17.5 million of other revenue or 4% of total revenues.

Total revenues increased by \$30.7 million during 2018. The majority of the increase in 2018 came from within intergovernmental grant funding. HealthChoices Management Fund and the Children, Youth, and Families Fund comprised \$12 million and \$6 million of the increase, respectively, as the demand for program services increased in 2018 as compared to the prior year.

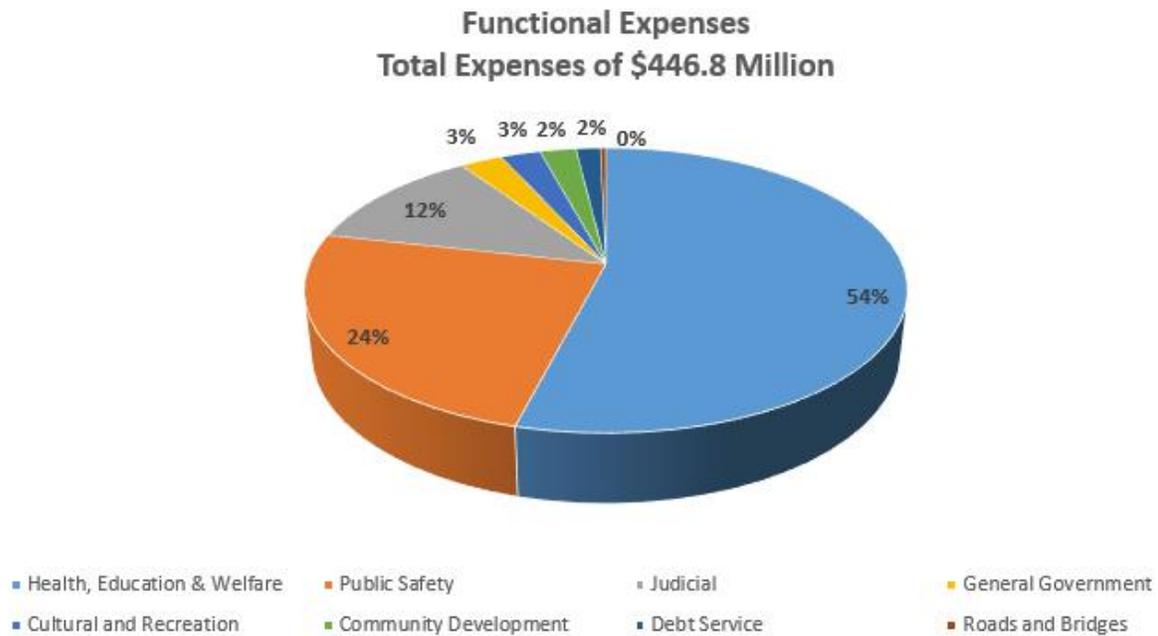
### *Business-Type Activities*

Total business-type revenues were \$28.7 million in 2018, a decrease of \$6.0 million from 2017. In 2018, Pleasant Acres Nursing & Rehabilitation Center was the only business-type activity of the County of York. The decrease in revenues was due to sale of the Nursing Home in October of 2018.

## Financial Analysis of the County as a Whole (Continued)

### *Governmental Activities*

The following chart graphically depicts the functional expenses for the fiscal year ended December 31, 2018:



Total expenses in 2018 were \$446.8 million. These expenses cover a wide range of services, with health, education, and welfare being the largest at \$241.5 million, comprising 54% of total expenses. Within health, education, and welfare; Human Services, Children, Youth, and Families, and MH/IDD had the largest expenses at \$133.4 million, \$56.1 million, and \$35.9 million, respectively. The second largest category is public safety at \$109.2 million, comprising 24% of total expenses. The other categories are as follows: judicial at \$53.8 million, general government at \$12.1 million, cultural and recreation at \$11.4 million, conservation and community development at \$10.3, interest expense at \$6.9 million, and roads and bridges at \$1.6 million.

Expenses increased in 2018 by \$38.8 million, which represented a 9.5% increase. The majority of the increase came from Health, Education, & Welfare which increased by \$18.1 million as increased demand for services in the HealthChoices Management and Children, Youth, and Families Funds. Public safety expenses also increased \$9.6 million primarily due to high wage and benefit expense.

## **Financial Analysis of the County's Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### *Governmental Funds*

The following funds are considered the County's major governmental funds: the General Fund, York/Adams HealthChoices Management Fund, Mental Health/Intellectual and Developmental Disabilities Fund, and Children Youth and Families Fund. For the fiscal year ended December 31, 2018, the County of York governmental funds had a combined ending fund balance of \$95.6 million, an increase of \$33.0 million from fiscal year 2017.

The General Fund is the primary operating fund of the County of York. The General Fund had a fund balance of \$76.4 million in 2018, an increase of \$29.6 million from 2017. The General Fund had an excess of revenues over expenditures of \$36.8 million for 2018 before other financing sources/(uses). General Fund net transfers out of (\$8.5) million and proceeds from the sale of capital assets of \$1.3 million accounted for all of the other financing sources/(uses).

The increase in General Fund revenues from the prior year was \$4.5 million of which \$2.9 million came from real estate taxes. Expenditures increased by \$10.4 million. The majority of the increase in expenditures came from public safety, which represented a \$11.3 million increase. General Fund had transfers out of \$26.1 million, which represented a decrease of \$4.5 million. The transfers out that were related to the Enterprise Fund were \$5.2 million. The Nursing Home accounted for 100% of the \$5.2 million.

The General Fund supplements the Children, Youth, and Families Fund and the Mental Health and Intellectual and Developmental Disabilities Fund through transfers for the amount of the fund's expenditures in excess of their revenues. The General Fund transfer to the Children, Youth, and Families Fund in 2018 was \$10.4 million. Mental Health and Intellectual and Developmental Disabilities Fund had transfers in from the General Fund of \$1.7 million. The change in transfers to the Children, Youth, and Families Fund decreased by \$2.1 million, and the Mental Health and Intellectual and Developmental Disabilities Fund increased by \$0.8 million.

The Children, Youth, and Families Fund had expenditures of \$56.1 million in 2018 compared to \$52.0 million in 2017. Higher expenditures of \$4.1 million were due primarily to an increased level of placements for children in 2018 compared to 2017 fiscal year. The York HealthChoices Management Fund had expenditures of \$121.2 million in 2018 compared to \$101.3 million in 2017. Higher expenditures were due to increased enrollment in the program.

## Financial Analysis of the County's Funds (Continued)

### Enterprise Funds

The County's enterprise funds provide the same type of information found in the government-wide financial statements but in more detail.

As of December 31, 2018, the net position of the County's nursing home amounted to \$0.0 million. The nursing home's net position increased by \$12.2 due to the sale of the Pleasant Acres Nursing Home. The County no longer has any Enterprise Funds.

### Capital Asset and Debt Administration

#### Capital Assets

The County's investment in capital assets, net of accumulated depreciation, amounted to \$284.3 million as of December 31, 2018. This represented a decrease of \$11.6 million, or 3.9% over the previous year's total of \$295.9 million. Capital assets consist primarily of land; buildings and improvements; furniture, fixtures and equipment; construction in progress; easements; and infrastructure. Infrastructure consists of bridges, roads, and the rail trail. The following is a summary of capital assets as of December 31:

	Governmental Activities		Business-Type Activities		Balance as of Dec 31	
	2018	2017	2018	2017	2018	2017
Land	\$ 54,352,572	\$ 54,352,572	\$ -	\$ 17,000	\$ 54,352,572	\$ 54,369,572
Construction in progress	10,542,555	8,780,634	-	-	10,542,555	8,780,634
Buildings and improvements	252,191,847	251,862,801	-	16,001,215	252,191,847	267,864,016
Leasehold assets	3,292,938	3,292,938	-	-	3,292,938	3,292,938
Furniture, Fixtures, and Equipment	94,003,407	93,299,556	-	12,532,685	94,003,407	105,832,241
Easements	19,797,566	19,581,232	-	-	19,797,566	19,581,232
Bridges, roads, and rail trail	36,611,925	31,695,629	-	-	36,611,925	31,695,629
Less accumulated depreciation	(186,480,861)	(174,521,934)	-	(20,956,104)	(186,480,861)	(195,478,038)
Total Capital assets, net	<u>\$ 284,311,949</u>	<u>\$ 288,343,428</u>	<u>\$ -</u>	<u>\$ 7,594,796</u>	<u>\$ 284,311,949</u>	<u>\$ 295,938,224</u>

Governmental Activities Construction in Progress increased by a net amount of \$1.76 million dollars. This was due to major additions to CIP of \$2.5 million towards the roof replacement project at the prison, \$1.24 million for Bridge 114 and \$730,000 for the new accounting/HR/budget/payroll system, additionally the completion of bridges 187 (\$1.7 million), 221 (\$996 K) and 233 (\$800K) removed a total of \$3.5 million from CIP in 2018. The other major change was for the completion of the three bridges which accounted for \$1.74 million (Bridge 187), \$2.07 million (Bridge 221) and \$1.06 million (Bridge 233) of the total categorical increase of \$4.9 million for Bridges, Roads and Rail Trail for the year 2018. The last major change was the sale of all Business-Type Activity assets which occurred when the County sold Pleasant Acres Rehabilitation and Nursing Center during the year.

## Capital Asset and Debt Administration (Continued)

### Long-Term Debt

As of December 31, 2018, the County had \$231,851,876 of general obligation debt outstanding. This was a decrease of \$1.4 million, or 0.6% from the previous year. The following details activity related to general obligation bonds during 2018:

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>
Beginning balance at January 1, 2018	\$ 233,310,135	\$ 7,070,965
Increases	7,070,965	-
Decreases	(8,529,224)	(7,070,965)
Ending balance at December 31, 2018	<u>\$ 231,851,876</u>	<u>\$ -</u>

### Bond Rating

All bonds issued carry a municipal bond insurance policy from FSA, which assures payment of the respective principal and interest to the registered owners of the bonds. All bonds issued are rated AA by Standard & Poor's' Rating Services.

More detailed information concerning long-term debt activity and capital asset activity is disclosed in Note 7 and Note 6, respectively, of the financial statements.

### General Fund Budgetary Highlights

The Board of Commissioners reviews statements of operations and budget reports on a monthly basis and also monitors revenues and expenditures for any variances during the year. The Board of Commissioners approved a few minor amendments to the original budget.

Department directors also review budget reports on a monthly basis and provide justification to the Board of Commissioners for any variances. They will provide budget adjustments within their respective departments, as well.

The County only amended the original 2018 revenue & expenditure budget by \$0.40 million. Actual revenue received totaled \$226.8 million or 102.6% of the final budget. The increase was mainly due to higher than expected real estate taxes. The final actual revenues received exceeded the final budgeted by \$5.7 million and expenditures were \$6.5 million less than the final budget.

Transfers in were \$16.7 million over budget due to the County transferring the proceeds from the sale of Pleasant Acres in October of 2018 to the General Fund.

## **Economic Factors and Next Year's Budget and Rates**

The key economic factors affecting the County include the following:

- As a result of the sale of Pleasant Acres Nursing & Rehabilitation Center in 2018 the Operating Transfer for the nursing home has decreased \$5.5 million. The remaining \$1.5 million in subsidy is for the subdivision of the nursing home and annex from York County's East end complex.
- The County's general fund budgeted expenses will increase \$2.5 million in 2019.
- The rising wage and medical health care costs.
- The County budgeted \$10.5 million for the actuarially determined contribution (ADC) to the retirement fund.

The County's General Fund has been growing at a pace approximating 6% to 8% per year. The year-over-year increases can be attributed to five specific areas: (1) growth in manpower costs to meet increasing customer demand for services; (2) rising cost of employee benefits including health and retirement; (3) increased operating costs for materials and services; (4) capital project debt service costs related to new facilities and systems; and, (5) a reduction in state and federal funding.

## **Contacting the County's Financial Management**

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the County of York's finances and to demonstrate the County's accountability. Questions concerning this report or requests for additional information should be directed to:

**County of York  
Controller's Office  
28 East Market Street, Room 232  
York, PA 17401-1596**

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## **BASIC FINANCIAL STATEMENTS**

County of York, Pennsylvania

Statement of Net Position

December 31, 2018

	Primary Government		Total	Component Units
	Governmental Activities	Business-Type Activities		
<b>Assets</b>				
Cash and cash equivalents	\$ 77,923,737	\$ -	\$ 77,923,737	\$ 15,620,024
Receivables:				
Taxes, net	5,187,144	-	5,187,144	-
Accounts, net	14,281,298	-	14,281,298	5,127,449
Due from other governments	25,076,872	-	25,076,872	3,358,666
Note	-	-	-	429,119
Investments in derivative instruments	(9,410,855)	-	(9,410,855)	-
Investments - other	30,131,904	-	30,131,904	62,990,518
Restricted cash	27,967,076	-	27,967,076	4,628,639
Restricted investments	844,997	-	844,997	9,989,316
Other assets	5,637,494	-	5,637,494	858,324
Capital assets not being depreciated	84,692,693	-	84,692,693	31,110,465
Capital assets being depreciated, net of depreciation	199,619,256	-	199,619,256	100,498,921
<b>Total assets</b>	<b>461,951,616</b>	<b>-</b>	<b>461,951,616</b>	<b>234,611,441</b>
<b>Deferred outflows of resources</b>				
Deferred loss on refunding	5,207,938	-	5,207,938	-
OPEB	1,049,618	-	1,049,618	-
Pensions	35,459,301	-	35,459,301	341,047
<b>Total deferred outflows of resources</b>	<b>41,716,857</b>	<b>-</b>	<b>41,716,857</b>	<b>341,047</b>
<b>Liabilities</b>				
Accounts payable and accrued liabilities	35,251,815	-	35,251,815	5,716,004
Due to other governments	1,437,222	-	1,437,222	-
Deposits held in escrow	4,114,436	-	4,114,436	-
Accrued interest payable	524,503	-	524,503	10,302
Unearned revenue	46,725,754	-	46,725,754	80,325
Other liabilities	-	-	-	20,075
Long-term liabilities:				
Due within one year	14,974,942	-	14,974,942	3,464,000
Due in more than one year	377,586,431	-	377,586,431	3,367,176
<b>Total liabilities</b>	<b>480,615,103</b>	<b>-</b>	<b>480,615,103</b>	<b>12,657,882</b>
<b>Deferred inflows of resources</b>				
Grant received in advance	-	-	-	125,000
Deferred gain on refunding	209,701	-	209,701	-
Pensions	3,834,819	-	3,834,819	865,238
<b>Total deferred inflows of resources</b>	<b>4,044,520</b>	<b>-</b>	<b>4,044,520</b>	<b>990,238</b>
<b>Net position</b>				
Net investment in capital assets	55,031,876	-	55,031,876	124,401,960
Restricted:				
General government	111,962	-	111,962	-
Road and bridges	6,328,051	-	6,328,051	-
Judical	4,562,481	-	4,562,481	-
Public safety	3,066,890	-	3,066,890	-
Cultural and recreation	1,232,177	-	1,232,177	-
Conservation and community development	448,724	-	448,724	-
Legal purposes	-	-	-	14,588,712
Unrestricted	(51,773,311)	-	(51,773,311)	82,313,696
<b>Total net position</b>	<b>\$ 19,008,850</b>	<b>\$ -</b>	<b>\$ 19,008,850</b>	<b>\$ 221,304,368</b>

The notes to the financial statements are an integral part of this statement.

County of York, Pennsylvania

Statement of Activities

Year ended December 31, 2018

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Units
	Expenses	Operating		Capital	Primary Government		Total	
		Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Business-Type Activities		
Primary government:								
Governmental activities:								
General government	\$ 12,104,993	\$ 5,618,734	\$ 537,419	\$ -	\$ (5,948,840)	\$ -	\$ (5,948,840)	\$ -
Public safety	109,235,545	33,842,804	11,565,761	-	(63,826,980)	-	(63,826,980)	-
Roads and bridges	1,558,594	-	1,140,804	3,423,662	3,005,872	-	3,005,872	-
Health, education, and welfare:								
Drug and alcohol	5,779,524	-	5,640,621	-	(138,903)	-	(138,903)	-
Mental health/intellectual disabilities	35,938,064	-	34,094,089	-	(1,843,975)	-	(1,843,975)	-
Office of aging	10,262,734	374,221	9,191,925	-	(696,588)	-	(696,588)	-
Children and youth	56,125,158	839,478	44,910,555	-	(10,375,125)	-	(10,375,125)	-
Human services	133,360,632	-	123,588,702	-	(9,771,930)	-	(9,771,930)	-
Judicial	53,747,826	12,312,959	5,011,935	-	(36,422,932)	-	(36,422,932)	-
Cultural and recreation	11,381,440	716,747	667,640	-	(9,997,053)	-	(9,997,053)	-
Conservation and community development	10,338,245	370,953	4,414,097	-	(5,553,195)	-	(5,553,195)	-
Interest expense	6,998,834	-	-	-	(6,998,834)	-	(6,998,834)	-
Total governmental activities	446,831,589	54,075,896	240,763,548	3,423,662	(148,568,483)	-	(148,568,483)	-
Business-type activities:								
Nursing home	35,575,970	28,687,338	-	-	-	(6,888,632)	(6,888,632)	-
Total business-type activities	35,575,970	28,687,338	-	-	-	(6,888,632)	(6,888,632)	-
Total primary government	\$ 482,407,559	\$ 82,763,234	\$ 240,763,548	\$ 3,423,662	(148,568,483)	(6,888,632)	(155,457,115)	-
Component units:								
York County Solid Waste and Refuse Authority	\$ 37,074,704	\$ 34,372,821	\$ -	\$ -				(2,701,883)
York County Industrial Development Authority	1,229,080	321,918	-	6,218,857				5,311,695
York County Library System	9,335,074	3,698,312	5,736,842	-				100,080
York County Planning Commission	4,329,071	2,952,994	1,479,996	-				103,919
Total component units	\$ 51,967,929	\$ 41,346,045	\$ 7,216,838	\$ 6,218,857				2,813,811
General revenues:								
Property taxes					162,479,534	-	162,479,534	-
Unrestricted investment earnings					7,196,610	108	7,196,718	60,025
Hotel tax					3,337,405	-	3,337,405	-
Other					7,029,447	-	7,029,447	1,676,726
Special item - governmental activities assumes enterprise funds long-term liabilities (see Note 26)					(24,204,391)	24,204,391	-	-
Special Item - gain on sale of the nursing home (See Note 26)					-	18,932,671	18,932,671	-
Transfers					11,505,852	(11,505,852)	-	-
Total general revenues, transfers, and special items					167,344,457	31,631,318	198,975,775	1,736,751
Change in net position					18,775,974	24,742,686	43,518,660	4,550,562
Net position – beginning as restated (see Note 27)					232,876	(24,742,686)	(24,509,810)	216,753,806
Net position – ending					\$ 19,008,850	\$ -	\$ 19,008,850	\$ 221,304,368

The notes to the financial statements are an integral part of this statement.

County of York, Pennsylvania

Balance Sheet – Governmental Funds

December 31, 2018

	General Fund	York/Adams HealthChoices Management Fund	Mental Health and Intellectual and Developmental Disabilities Fund	Children, Youth, and Families Fund	Other Nonmajor Funds	Total Governmental Funds
<b>Assets</b>						
Cash and cash equivalents	\$ 39,562,653	\$ 13,717,161	\$ 3,453,605	\$ 20,666	\$ 21,169,652	\$ 77,923,737
Restricted cash	4,559,471	22,468,131	63,997	-	875,477	27,967,076
Investments	23,102,715	-	3,355,202	-	3,673,987	30,131,904
Restricted investments	-	-	-	-	844,997	844,997
Receivables:						
Taxes, net	5,187,144	-	-	-	-	5,187,144
Accounts	6,137,217	-	2,190	1,485	8,140,406	14,281,298
Due from other funds	10,916,716	1,218	509,701	-	607,321	12,034,956
Due from other governments	1,346,840	2,720,386	2,062,356	14,165,039	4,782,251	25,076,872
Loan	-	-	-	-	-	-
Other assets	5,492,919	-	-	-	29,500	5,522,419
Total assets	<u>\$ 96,305,675</u>	<u>\$ 38,906,896</u>	<u>\$ 9,447,051</u>	<u>\$ 14,187,190</u>	<u>\$ 40,123,591</u>	<u>\$ 198,970,403</u>
<b>Liabilities, deferred inflow of resources, and fund balances</b>						
<b>Liabilities:</b>						
Accounts payable and accrued liabilities	\$ 11,945,646	\$ 14,251,025	\$ 1,875,151	\$ 4,146,640	\$ 3,033,353	\$ 35,251,815
Due to other funds	809,945	34,343	803,197	9,410,064	977,407	12,034,956
Deposits held in escrow	2,638,699	1,227,786	-	-	247,951	4,114,436
Due to other governments	235,647	-	-	556,491	645,084	1,437,222
Unearned revenue - other	414,236	23,393,742	6,768,703	73,995	16,075,078	46,725,754
Total liabilities	<u>16,044,173</u>	<u>38,906,896</u>	<u>9,447,051</u>	<u>14,187,190</u>	<u>20,978,873</u>	<u>99,564,183</u>
<b>Deferred inflows of resources:</b>						
Unavailable revenue - property taxes	3,845,645	-	-	-	-	3,845,645
Total deferred inflows of resources	<u>3,845,645</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,845,645</u>
<b>Fund balances:</b>						
Nonspendable	4,373,801	-	-	-	-	4,373,801
Restricted:						
General government	111,962	-	-	-	-	111,962
Road and bridges	-	-	-	-	6,328,051	6,328,051
Judicial	-	-	-	-	4,562,481	4,562,481
Public Safety	-	-	-	-	3,066,890	3,066,890
Cultural and recreation	1,052,669	-	-	-	179,508	1,232,177
Conservation and community development	1,245	-	-	-	447,479	448,724
Committed	4,328,656	-	-	-	562,617	4,891,273
Assigned	-	-	-	-	3,997,692	3,997,692
Unassigned	66,547,524	-	-	-	-	66,547,524
Total fund balances	<u>76,415,857</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>19,144,718</u>	<u>95,560,575</u>
Total liabilities, deferred inflow of resources, and fund balances	<u>\$ 96,305,675</u>	<u>\$ 38,906,896</u>	<u>\$ 9,447,051</u>	<u>\$ 14,187,190</u>	<u>\$ 40,123,591</u>	<u>\$ 198,970,403</u>

The notes to the financial statements are an integral part of this statement.

County of York, Pennsylvania

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position

December 31, 2018

Total Fund Balances of Governmental Funds:	\$	95,560,575
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital Assets, including Infrastructure assets, used in governmental activities are not current financial resources and, therefore, are not reported in the funds.		284,311,949
Deferred taxes receivable is not available to pay for current period expenditures and, therefore, are reported as deferred inflow of resources in the funds.		3,845,645
Assets not available to pay for current period's expenditures and therefore not reported in the funds.		
Investments in derivative instruments		(9,410,855)
Other assets		115,075
Long-term liabilities are not due and payable in the current period and accordingly not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities, both current and long-term, are reported in the Statement of Net Position. Long-term liabilities at year-end consist of:		
General obligation bonds and notes payable		(231,851,876)
Unamortized premium		(18,312,917)
Accrued interest payable		(524,503)
Workers compensation claims liability		(4,243,272)
Accrued compensated absences		(5,195,241)
Deferred outflows of resources		41,716,857
Deferred inflows of resources		(4,044,520)
Capital lease obligations		(442,892)
Net other postemployment benefits liability		(67,772,156)
Net pension liability		(64,743,019)
Total Net Position of Governmental Activities	<u>\$</u>	<u>19,008,850</u>

*The notes to the financial statements are an integral part of this statement.*

County of York, Pennsylvania

Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds

Year ended December 31, 2018

	General Fund	York/Adams HealthChoices Management Fund	Mental Health and Intellectual and Developmental Disabilities Fund	Children, Youth, and Families Fund	Other Nonmajor Funds	Total Governmental Funds
<b>Revenues</b>						
Real estate taxes	\$ 162,078,411	\$ -	\$ -	\$ -	\$ -	\$ 162,078,411
Intergovernmental	5,788,367	99,284,048	34,094,089	44,910,555	60,110,151	244,187,210
Departmental	45,545,360	-	-	839,478	1,887,244	48,272,082
Fines and costs	5,803,814	-	-	-	-	5,803,814
Hotel tax	3,337,405	-	-	-	-	3,337,405
Investment	3,551,905	210,794	140,223	-	588,203	4,491,125
Other	675,075	-	2,211	-	6,352,161	7,029,447
Total revenues	226,780,337	99,494,842	34,236,523	45,750,033	68,937,759	475,199,494
<b>Expenditures</b>						
Current:						
General government	11,656,233	-	-	-	-	11,656,233
Public safety	90,117,325	-	-	-	12,290,928	102,408,253
Roads and bridges	-	-	-	-	826,164	826,164
Health, education, and welfare:						
Drug and alcohol	-	-	-	-	5,779,524	5,779,524
Mental health/intellectual disabilities	-	-	35,938,064	-	-	35,938,064
Office of aging	-	-	-	-	10,262,734	10,262,734
Children and youth	-	-	-	56,125,158	-	56,125,158
Human services	8,487,103	121,214,533	-	-	3,254,508	132,956,144
Judicial	45,251,416	-	-	-	5,980,241	51,231,657
Cultural and recreation	10,908,305	-	-	-	184,719	11,093,024
Conservation and community development	5,325,568	-	-	-	5,025,205	10,350,773
Capital outlay	1,588,306	-	-	-	8,276,390	9,864,696
Debt service:						
Principal retirement	8,826,922	-	-	-	134,224	8,961,146
Interest and fiscal charges	7,851,245	-	-	-	117,109	7,968,354
Total expenditures	190,012,423	121,214,533	35,938,064	56,125,158	52,131,746	455,421,924
Excess (deficiency) of revenues over (under) expenditures	36,767,914	(21,719,691)	(1,701,541)	(10,375,125)	16,806,013	19,777,570
<b>Other financing sources (uses)</b>						
Transfers in	17,622,667	21,719,691	1,701,541	10,375,125	8,851,269	60,270,293
Transfers out	(26,121,107)	-	-	-	(22,643,334)	(48,764,441)
Proceeds from sale of capital assets	1,300,000	-	-	-	378,922	1,678,922
Total other financing sources (uses)	(7,198,440)	21,719,691	1,701,541	10,375,125	(13,413,143)	13,184,774
Net change in fund balances	29,569,474	-	-	-	3,392,870	32,962,344
Fund balances, January 1	46,846,383	-	-	-	15,751,848	62,598,231
Fund balances, December 31	\$ 76,415,857	\$ -	\$ -	\$ -	\$ 19,144,718	\$ 95,560,575

The notes to the financial statements are an integral part of this statement.

County of York, Pennsylvania

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of  
Governmental Funds to the Statement of Activities

Year Ended December 31, 2018

Net change in fund balances - total governmental funds \$ 32,962,344

Amounts reported for governmental activities in the Statement of Activities  
are different because:

Governmental funds report capital purchases as expenditures. In the Statement of Activities, the cost of these assets is depreciated over the estimated useful lives and is reported as depreciation expense. The difference in the current period between capital expenditures (\$9,864,696), depreciation expense (\$12,918,358), and a loss on disposal of (\$977,817) is a reconciling item. (4,031,479)

Amount represents the change in the receivable recorded over 60 days. The funds report only receipts through 60 days of subsequent period. Statement of Activities includes full amount of levy deemed collectible by the County. 401,123

The issuance of long-term liabilities provide financial resources to governmental funds and contribute to the change in fund balance. However, the issuance of debt does not affect the Statement of Activities since it increases long-term liabilities in the Statement of Net Position. Accordingly, the repayment of principal and the proceeds of bond issuance are reported as an expenditure and revenue in the governmental funds, respectively, but reduce/increase the liability in the Statement of Net Position. The amounts related to the above items that make up differences are:

Governmental activities assumes enterprise funds long-term liabilities (24,204,391)  
Principal repayments on general obligation bonds and capital lease obligation 8,961,146

Pursuant to the modified accrual basis of accounting, governmental funds do not recognize expenditures for transactions that are not normally paid with expendable available financial resources. Pursuant to the accrual basis of accounting, the Statement of Activities reports expenses and liabilities regardless of when financial resources are available. In addition, interest on long-term debt is not recognized in the governmental funds until due, while it is accrued in the Statement of Activities. The net differences for the items discussed above are:

Workers compensation expense	110,080
Compensated absence expense	(459,250)
Other postemployment benefits expense	5,805,250
Investment gain from derivative instruments	2,705,485
Pension expense	(4,443,854)
Accrual of interest on long-term debt	(21,354)
Bond premium	1,277,685
Deferred loss on refunding	(301,441)
Deferred gain on refunding	14,630

Change in net position of governmental activities \$ 18,775,974

*The notes to the financial statements are an integral part of this statement.*

County of York, Pennsylvania  
Statement of Fund Net Position – Enterprise Funds  
December 31, 2018

	<u>County Nursing Home Fund</u>
<b>Assets</b>	
Current assets:	
Cash	\$ -
Accounts receivable, net	-
Restricted cash	-
Due from other governments	-
Other assets	-
Total current assets	<u>-</u>
Noncurrent assets:	
Capital assets not being depreciated	-
Capital assets being depreciated, net of depreciation	-
Total noncurrent assets	<u>-</u>
Total assets	<u>-</u>
<b>Deferred outflows of resources</b>	
Deferred loss on refunding	-
Pensions	-
Total deferred outflows of resources	<u>-</u>
<b>Liabilities</b>	
Current liabilities:	
Accounts payable and accrued liabilities	-
Deposits held in escrow	-
Accrued interest payable	-
Due to other governments	-
Unearned revenue	-
General obligation debt	-
Liability for workers' compensation self-insurance	-
Compensated absences	-
Total current liabilities	<u>-</u>
Noncurrent liabilities:	
General obligation debt	-
Liability for workers' compensation self-insurance	-
Compensated absences	-
Liability for other postemployment benefits	-
Net pension liability	-
Total noncurrent liabilities	<u>-</u>
Total liabilities	<u>-</u>
<b>Deferred inflows of resources</b>	
Pensions	-
Total deferred inflows of resources	<u>-</u>
<b>Net position</b>	
Net investment in capital assets	-
Unrestricted	-
Total net position	<u>\$ -</u>

*The notes to the financial statements are an integral part of this statement.*

County of York, Pennsylvania

Statement of Revenues, Expenses, and Changes in Fund Net Position – Enterprise Funds

Year ended December 31, 2018

	<b>County Nursing Home Fund</b>
Operating revenues:	
Charges for sales and services:	
Charges for services	\$ 28,687,338
Total operating revenues	<u>28,687,338</u>
Operating expenses:	
Operating/administrative	34,850,531
Depreciation	725,439
Total operating expenses	<u>35,575,970</u>
Operating loss	(6,888,632)
Nonoperating revenue	
Investment income	108
Total nonoperating revenue	<u>108</u>
Loss before transfers and special items	(6,888,524)
Governmental activities assumes enterprise funds long-term liabilities (See Note 26)	24,204,391
Gain on sale of nursing home (see Note 26)	18,932,671
Transfers in	5,213,808
Transfers out	(16,719,660)
Change in net position	<u>24,742,686</u>
Total net position, January 1 as restated (see Note 27)	<u>(24,742,686)</u>
Total net position, December 31	<u>\$ -</u>

*The notes to the financial statements are an integral part of this statement.*

County of York, Pennsylvania  
Statement of Cash Flows – Enterprise Funds  
Year ended December 31, 2018

	<b>County Nursing Home Fund</b>
<b>Cash flows from operating activities</b>	
Cash received on patient accounts	\$ 34,283,109
Cash payments for material and supplies	(2,304,092)
Cash payments for patient services	(12,259,270)
Cash payments for salaries and employee benefits	(23,911,657)
Net cash used in operating activities	<u>(4,191,910)</u>
<b>Cash flows from investing activities</b>	
Investment income	108
Net cash provided by investing activities	<u>108</u>
<b>Cash flows from noncapital financing activities</b>	
Proceeds from sale of the nursing home	32,253,500
Payment of long term liabilities from proceeds from the sale of the nursing home	(10,609,704)
Payment of expenses from the sale of the nursing home	(3,463,603)
Transfers from other funds	5,213,808
Transfers to other funds	(19,531,558)
Net cash provided by noncapital financing activities	<u>3,862,443</u>
<b>Cash flows from capital and related financing activities</b>	
Purchases of capital assets	(180,002)
Net cash used in capital and related financing activities	<u>(180,002)</u>
Net increase (decrease) in cash and cash equivalents	(509,361)
Cash and cash equivalents, January 1	509,361
Cash and cash equivalents, December 31	<u>\$ -</u>
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	\$ (6,888,632)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation	725,439
Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources in:	
Accounts receivable	4,994,674
Due from other governments	684,787
Accounts payable	(2,034,793)
Deposits held in escrow	(505,861)
Due to other governments	(513,453)
Unearned revenue	(83,690)
Compensated absences payable	(570,381)
Total adjustments	<u>2,696,722</u>
Net cash used in operating activities	<u>\$ (4,191,910)</u>
Noncash activities:	
Governmental activities assumes enterprise fund long-term liabilities	\$ 34,814,095
Noncash expenses from sale of nursing home	2,807,869
Loss on disposal of capital assets	7,049,359
	<u>\$ 44,671,323</u>

*The notes to the financial statements are an integral part of this statement.*

County of York, Pennsylvania

Statement of Fiduciary Net Position – Fiduciary Funds

December 31, 2018

	<u>Trust Funds</u>	<u>Agency Funds</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 6,921,401	\$ 11,267,048
Investments:		
Certificates of deposit	7,043,436	1,896,997
U.S. treasuries	24,959,022	-
U.S. government agency obligations	14,675,259	636,110
Corporate bonds	45,253,555	-
Stocks	46,637,853	-
Fixed income mutual funds	15,020,562	4,217,665
International equity mutual funds	48,145,224	-
Equity mutual funds	178,375,678	-
Other	638,467	-
Receivables:		
Delinquent taxes on behalf of other governments	-	12,939,558
Accounts	-	117,669
Total assets	<u>\$ 387,670,457</u>	<u>\$ 31,075,047</u>
<b>Liabilities</b>		
Liabilities:		
Due to other governments	\$ -	\$ 6,295,860
Other liabilities	698,410	24,779,187
Total liabilities	<u>698,410</u>	<u>31,075,047</u>
<b>Net position</b>		
Net position restricted for pensions and OPEB	<u>386,972,047</u>	<u>-</u>
Total liabilities and net position	<u>\$ 387,670,457</u>	<u>\$ 31,075,047</u>

*The notes to the financial statements are an integral part of this statement.*

County of York, Pennsylvania  
Statement of Changes in Fiduciary Net Position – Trust Funds  
Year ended December 31, 2018

	<b>Trust Funds</b>
Additions:	
Contributions:	
Employer	\$ 34,420,246
Employee	6,313,409
Total contributions	40,733,655
Investment income:	
Net depreciation in fair value of investments	(21,105,616)
Interest and dividends	3,797,964
Total investment income (loss)	(17,307,652)
Total additions	23,426,003
Deductions:	
Benefit payments	31,148,824
Refunds of contributions	2,313,582
Total deductions	33,462,406
Change in net position	(10,036,403)
Net position restricted for pensions and OPEB, beginning of year	397,008,450
Net position restricted for pensions and OPEB, end of year	\$ 386,972,047

*The notes to the financial statements are an integral part of this statement.*

County of York, Pennsylvania

Combining Statement of Net Position – Discretely Presented Component Units

December 31, 2018

	<b>Solid Waste and Refuse Authority</b>	<b>Industrial Development Authority</b>	<b>Library System</b>	<b>Planning Commission</b>	<b>Total</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 13,214,160	\$ 373,164	\$ 832,530	\$ 1,200,170	\$ 15,620,024
Accounts receivable	4,168,479	425,736	221,042	312,192	5,127,449
Due from other governments	-	3,358,666	-	-	3,358,666
Notes receivable	-	429,119	-	-	429,119
Investments	55,539,728	6,126,416	1,324,374	-	62,990,518
Restricted cash	4,599,396	-	29,243	-	4,628,639
Restricted investments	9,989,316	-	-	-	9,989,316
Other assets	289,372	89,127	73,118	406,707	858,324
Capital assets not being depreciated	19,208,476	11,901,989	-	-	31,110,465
Capital assets being depreciated, net of depreciation	78,929,386	20,641,933	909,462	18,140	100,498,921
Total assets	<u>185,938,313</u>	<u>43,346,150</u>	<u>3,389,769</u>	<u>1,937,209</u>	<u>234,611,441</u>
<b>Deferred outflow of resources</b>					
Pensions	-	-	-	341,047	341,047
Total deferred outflow of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>341,047</u>	<u>341,047</u>
<b>Liabilities and net position</b>					
<b>Liabilities:</b>					
Accounts payable and accrued liabilities	3,078,929	2,205,800	230,760	200,515	5,716,004
Accrued interest payable	10,302	-	-	-	10,302
Unearned revenue	-	1,295	79,030	-	80,325
Other liabilities	-	20,075	-	-	20,075
Long-term liabilities:					
Due within one year	1,464,000	2,000,000	-	-	3,464,000
Due in more than one year	3,048,000	-	41,641	277,535	3,367,176
Total liabilities	<u>7,601,231</u>	<u>4,227,170</u>	<u>351,431</u>	<u>478,050</u>	<u>12,657,882</u>
<b>Deferred inflow of resources</b>					
Pensions	-	-	-	865,238	865,238
Grant received in advance	-	125,000	-	-	125,000
Total deferred inflow of resources	<u>-</u>	<u>125,000</u>	<u>-</u>	<u>865,238</u>	<u>990,238</u>
<b>Net position:</b>					
Net investment in capital assets	92,842,050	30,418,922	1,122,848	18,140	124,401,960
Restricted					
Legal purposes	14,588,712	-	-	-	14,588,712
Unrestricted	70,906,320	8,575,058	1,915,490	916,828	82,313,696
Total net position	<u>\$ 178,337,082</u>	<u>\$ 38,993,980</u>	<u>\$ 3,038,338</u>	<u>\$ 934,968</u>	<u>\$ 221,304,368</u>

The notes to the financial statements are an integral part of this statement.

County of York, Pennsylvania

Combining Statement of Activities – Discretely Presented Component Units

Year ended December 31, 2018

	<b>Solid Waste and Refuse Authority</b>	<b>Industrial Development Authority</b>	<b>Library System</b>	<b>Planning Commission</b>	<b>Total</b>
Program revenues:					
Charges for goods and services	\$ 34,372,821	\$ 321,918	\$ 3,698,312	\$ 2,952,994	\$ 41,346,045
Operating grants and contributions	-	-	5,736,842	1,479,996	7,216,838
Capital grants and contributions	-	6,218,857	-	-	6,218,857
Total program revenues	34,372,821	6,540,775	9,435,154	4,432,990	54,781,740
General revenues:					
Other	1,477,837	93,587	105,302	-	1,676,726
Unrestricted investment earnings	-	-	38,570	21,455	60,025
Total revenues	35,850,658	6,634,362	9,579,026	4,454,445	56,518,491
Expenses	37,074,704	1,229,080	9,335,074	4,329,071	51,967,929
Change in net position	(1,224,046)	5,405,282	243,952	125,374	4,550,562
Net position – beginning as restated (See Note 27)	179,561,128	33,588,698	2,794,386	809,594	216,753,806
Net position – ending	\$ 178,337,082	\$ 38,993,980	\$ 3,038,338	\$ 934,968	\$ 221,304,368

*The notes to the financial statements are an integral part of this statement.*

# County of York, Pennsylvania

## Notes to Financial Statements

December 31, 2018

### **(1) Summary of Significant Accounting Policies**

#### **The Reporting Entity**

The County of York, Pennsylvania (the County) is located in south central Pennsylvania, to the south of the City of Harrisburg, the capital of the Commonwealth of Pennsylvania. It is a third-class County founded in 1749 and operates under an elected three-member Board of Commissioners. The County provides services in many areas to its residents, including various general government services, public safety, health and welfare, and community enrichment programs.

The financial statements of the County of York include the accounts of all County operations. The County's major operations include administrative, judicial, general government, corrections, emergency services, human services and the youth development center. In addition, the County owns and operates Pleasant Acres Nursing and Rehabilitation Center (the County Nursing Home) and the County Prison.

Consistent with the guidance contained in Governmental Accounting Standards Board (GASB) Statement GASB Statement No. 61, *The Financial Reporting Entity: Omnibus an amendment of GASB Statements No.14 and No. 34*, the criteria used by the County to evaluate the possible inclusion of related entities (Authorities, Boards, Councils, etc.) within its reporting entity are financial accountability and the nature and significance of the relationship. In determining financial accountability in a given case, the County reviews the applicability of the following criteria.

The County is financially accountable for:

- Organizations that make up the legal County entity.
- Legally separate organizations if County officials appoint a voting majority of the organization's governing body and the County is able to impose its will on the organization or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County as defined below.

*Impose Its Will* — If the County can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### (1) Summary of Significant Accounting Policies (Continued)

##### The Reporting Entity (Continued)

*Financial Benefit or Burden*—Exists if the County (1) is entitled to the organization's resources or (2) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide support to, the organization or (3) is obligated in some manner for the debt of the organization.

- Organizations that are fiscally dependent on the County and there is a potential for the organization to provide a specific financial benefits to or impose specific financial burdens on the County.

Based on the foregoing criteria, the reporting entity has been defined to include all the funds for which the County is financially accountable or for which there is a significant relationship. Specific information on the nature of the various potential component units and a description of how the aforementioned criteria have been considered in determining whether or not to include or exclude such units in the County's financial statements are provided in the following paragraphs. Separately published audit reports of the component units are available for public inspection in the Controller's Office.

##### Blended Component Units

Some component units, despite being legally separate from the primary government (County), are so intertwined with the primary government that they are, in substance, the same as the primary government and are reported as part of the primary government.

The Mental Health and Intellectual and Developmental Disabilities fund, the Drug and Alcohol fund, and the York and Adams HealthChoices Management funds, which have substantially the same governing body as the primary government and management has operational responsibility, are component units that are reported in this way in the Basic Financial Statements.

Component units that are not blended as part of the primary government are discretely presented, which entails reporting component unit financial data in a column separate from the financial data of the primary government. The component units presented in this way are the following:

York County Solid Waste and Refuse Authority  
York County Industrial Development Authority  
York County Library System  
York County Planning Commission

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Discretely Presented Component Units**

Separate financial statements of the discretely presented component units can be obtained from the York County Controller's office.

##### *York County Solid Waste and Refuse Authority*

The York County Solid Waste and Refuse Authority (YCSWRA) coordinates the environmentally responsible economic and efficient management of all municipal solid waste generated in the County. The YCSWRA board of directors is appointed by the County Commissioners and a financial benefit exists to the County. Additionally, the Commissioners are required to approve the County Solid Waste Plan as prepared by YCSWRA and any significant changes thereto.

##### *York County Industrial Development Authority*

The York County Industrial Development Authority (the Authority) was established under the Industrial and Commercial Development Authority Law of the Commonwealth of Pennsylvania to provide a means for developers within the County to obtain funds through the issuance of tax-exempt Industrial Development obligations. All of the bond issues must be approved by the County Commissioners. The Authority is administered by a ten-member board of directors, all of whom are appointed by the County Commissioners.

Revenues are primarily derived from application and servicing fees received from developers seeking to issue tax-exempt obligations. The activities of the Authority are conducted within the geographic boundaries of the County primarily for the benefit of County residents through the creation of employment opportunities.

##### *York County Library System*

The York County Library System (Library System) is a private nonprofit organization. Two of the seven board directors are appointed by the County Commissioners. The County had dedicated 0.09 mill of the property tax rate for 2018 as a library tax, which constitutes a significant portion of the Library System's revenues. The Library System cannot issue bonded debt without substantive approval by the County, which makes the Library System fiscally dependent on the County.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Discretely Presented Component Units (Continued)**

###### *York County Planning Commission*

The York County Planning Commission (Commission) was formed in 1959 by the Board of County Commissioners. All board members are appointed by the County Commissioners. Since its formation, the primary goal of the Commission has been the preparation of a comprehensive plan for the County. Other responsibilities include activity dealing with data processing, traffic engineering, human services and historical preservation. The County has assumed a financial obligation to provide financial support.

##### **Related Organization**

The County Commissioners are also responsible for appointing the members of the York County Hospital Authority, but the County's accountability does not extend beyond making appointments. The York County Hospital Authority was formed to acquire tax-free financing for hospitals and health care organizations in the York County area. The County Commissioners appoint the five-member board of directors. The County makes no financial contribution to the York County Hospital Authority and is not responsible for its budget or debt.

##### **Jointly Governed Organization**

###### *York/Adams HealthChoices*

York/Adams HealthChoices is a department within York County formed out of collaboration between the County and Adams County to provide service to those residents who live in these counties who are eligible to participate in the behavioral health and substance abuse components of the Medical Assistance program. The County holds ultimate financial responsibility for this program.

##### **Basis of Presentation**

The basic financial statements of the County have been prepared in accordance with accounting principles generally accepted in the United States applicable to governments. The Governmental Accounting Standards Board establishes accounting and financial reporting requirements for governments.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The basic financial statements include both government-wide financial statements, which are based on the County as a whole, and fund financial statements. GASB Statement No. 34 focuses on the County as a whole and on major individual funds (within the fund financial statements).

##### *Government-Wide Financial Statements*

The government-wide financial statements (statement of net position and statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The focus of the government-wide financial statements is more on sustainability of the County as an entity and the change in aggregate financial position resulting from activities of the fiscal period. As a general rule, the effect of interfund activity has been eliminated from these statements except certain interfund services provided and used between functions. The County's policy is to eliminate internal activity by distinguishing overhead costs which are eliminated during consolidation from interfund services provided and used. The County does not allocate indirect costs on the statement of activities. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and other charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

In the government-wide statement of net position, the governmental and business-type activities columns are presented on a consolidated basis by column and are presented using the economic resources measurement focus and the accrual basis of accounting, which incorporates noncurrent assets as well as long-term debt and obligations. Interfund balances between governmental funds and interfund balances between enterprise funds are not included in the total primary government column of the government-wide statement of net position.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

###### *Government-Wide Financial Statements (Continued)*

The government-wide statement of activities demonstrates the degree to which the direct expenses of a given functional category (public safety, general government, etc.) or business-type activity (nursing home operations) are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific functional category or business-type activity. Expenses reported for functional activities do not include allocated indirect expenses. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given functional category or business-type activity and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular functional category or business-type activity. Taxes and other items that are not properly included among program revenues are reported instead as general revenues.

###### *Fund Financial Statements*

The financial transactions of the County are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts that comprise its assets, liabilities, reserves, fund balance/net position, revenues and expenditures/expenses. Emphasis under GASB Statement No. 34 is on major funds in the governmental or enterprise categories. GASB Statement No. 34 sets forth minimum criteria for the determination of major funds. The nonmajor funds in each category are combined in a column in the fund financial statements and detailed in the combining and individual fund statements and schedules section.

The governmental fund financial statements are presented using a current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County considers property taxes as available if collected within 60 days after year-end. The availability period for all other significant revenue sources in governmental funds is 180 days. Property taxes due but not collected within 60 days after year-end are considered unavailable revenue and recorded as a deferred inflow of resources. Licenses, permits, and fines and costs are recorded as revenues when received. Intergovernmental revenues, consisting primarily of Federal, State and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Interest earnings are recorded as earned.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

###### *Fund Financial Statements (Continued)*

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt are recognized as fund liabilities when due. As the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, reconciliations are presented which briefly explain the adjustments necessary to reconcile the governmental fund financial statements to the government-wide financial statements.

The County's enterprise fund, presented in the enterprise fund financial statements, is presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations. The principal operating revenues of the County Nursing Home enterprise fund are charges to customers for sales and services. Operating expenses of the enterprise fund include the costs of providing services, such as personnel, contracting and supplies as well as depreciation. All revenues and expenses not meeting this definition are reported as nonoperating revenues.

The County's fiduciary funds are presented in the fund financial statements by type (trust funds and agency funds). Since, by definition, the assets of these funds are held for the benefit of a third party (individuals, private organizations, and/or other governments) and cannot be used to satisfy obligations of the County, these funds are not incorporated into the government-wide financial statements. The County's fiduciary funds are presented on the accrual basis of accounting.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

###### *Fund Financial Statements (Continued)*

The following major funds are used by the County:

###### Governmental Funds

The General Fund is the principal fund of the County that accounts for all financial transactions not accounted for in other funds. The majority of current operating expenditures of the County, other than enterprise fund activities, are financed through revenues of the General Fund.

The York/Adams HealthChoices Management fund is used to account for amounts received from various federal and state agencies. These funds are restricted to provide a mandatory managed care program for those who are eligible to participate in medical assistance.

The Mental Health and Intellectual and Developmental Disabilities Fund is used to account for amounts received from various federal, state, and local sources. These funds are restricted to provide assistance and medical care to those individuals with mental health and developmental disability problems.

The Children, Youth, and Families Fund is used to account for amounts received from various federal, state, and local sources. These funds are restricted to provide support services to at-risk juveniles.

###### Enterprise Fund

The Enterprise Fund is used to account for operations of the County Nursing Home that are financed and operated where the intent of the County is that the costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or cost reimbursement plans.

- The County Nursing Home Fund is used to account for the financial activity of the County Nursing Home.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### (1) Summary of Significant Accounting Policies (Continued)

##### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

###### *Fund Financial Statements (Continued)*

###### Fiduciary Funds

In addition to the major funds discussed above, the County also reports fiduciary funds. Fiduciary Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include the Pension Trust Fund, the OPEB Trust Fund, and Agency Funds. The Pension and OPEB Trust Funds are accounted for in essentially the same manner as the proprietary funds since capital maintenance is critical. The Pension and OPEB Trust Fund's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Agency Funds are custodial in nature and do not involve measurement of results of operations.

- The Pension Trust Fund is used to account for the retirement pension plan contributions of the County and its employees.
- The OPEB Trust Fund is used to account for other postemployment benefit plan contributions of the County.
- The Tax Claim Bureau Agency Fund is used to account for the collection of delinquent taxes for the County and on behalf of school districts and municipalities.
- The Unclaimed Money Fund is used to account for unclaimed funds awaiting escheat.
- The Row Offices Agency Fund is used to account for cash held by elected row officers (Recorder of Deeds, Prothonotary, Treasurer, Sheriff, Clerk of Courts and Register of Wills) awaiting disbursement to the County, other governments, or citizens for whom it was collected.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

###### *Fund Financial Statements (Continued)*

###### Fiduciary Funds (Continued)

- The Landfill Escrow Fund is used to account for funds that are available for remedial measures and emergency actions which may become necessary to prevent or abate adverse effects on the environment after closure of municipal waste landfills operating within the County's boundaries.

##### **Pooled Cash and Temporary Investments**

Cash balances and temporary investments of the General Fund, the Human Services, Children and Youth, and 911 special revenue funds, the County Nursing Home enterprise fund, and the Capital Projects Bond Account Fund are pooled by the County. Balances are segregated by fund, but accounted for centrally for receipt and disbursement purposes. Interest on investments is allocated to the funds based on their equity in pooled cash and temporary investments. The cash and temporary investments are recorded in the general fund with corresponding due to/from other fund balances reported in each fund.

##### **Cash Equivalents**

For purposes of the statement of cash flows (Enterprise Fund), the County considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

##### **Investments**

Investments are stated at fair value except for the County's investments in external investment pools which are reported at amortized cost. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Easements**

In order to preserve farmland and open space, the County purchases agricultural easements. An agricultural easement restricts the use of land from commercial development in perpetuity and encourages the continued agricultural use of land. An easement is thus considered an intangible asset of the County with an indefinite useful life and is recorded in the government-wide financial statements.

##### **Capital Assets**

The cost of capital assets acquired for general government purposes is recorded as an expenditure in the governmental funds and as an asset in the government-wide financial statements to the extent the County's capitalization threshold has been met.

Capital assets, which include land, buildings and improvements, furniture, fixtures and equipment, construction in progress, and infrastructure assets including bridges, roads and rail trail, are recorded in the government-wide financial statements and enterprise fund financial statements. Capital assets are defined by the County as assets with a value of \$5,000 or more and useful life longer than one year. The York County Nursing Home includes capital assets with a threshold of \$500 or more and useful life in excess of one year. This capitalization threshold is applied to individual capital assets rather than to groups/sets of capital assets (e.g., chairs, desks, etc.). Such assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets and works of art are reported at acquisition value. Easements with an indefinite useful live are considered intangible assets of the County and accordingly are not depreciated.

Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenses that materially change capacities or extend useful lives are capitalized. Upon sale or retirement of capital assets, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations. In accordance with GASB Statement No. 34, the County's infrastructure has been capitalized retroactively to 1980.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(1) Summary of Significant Accounting Policies (Continued)**

**Capital Assets (Continued)**

Capital assets of the County are depreciated using the straight-line method over the estimated useful lives of purchased, donated and leased assets as follows:

Buildings and improvements	40 years
Furniture, fixtures, and equipment	5-15 years
Bridges, roads, and rail trail	20-50 years
Leasehold assets	5 years

The County has an art collection that is not capitalized, because the collection meets the criteria for non-capitalization in accordance with GASB Statement No. 34. Specifically, the collection is held for reasons other than financial gain. The collection is protected, kept unencumbered, cared for and preserved, and is subject to an organizational policy requiring that the proceeds from sales of collection items be used to acquire other items for collections.

**Receivables**

Taxes and the General Fund accounts receivable are shown net of an allowance for uncollectible amounts. The County recorded an allowance for uncollectible property taxes in the General fund of \$576,349 as of December 31, 2018. The County recorded an allowance for uncollectible accounts receivable in the General Fund of \$137,869 as of December 31, 2018.

Due from other governments balance represents amounts due from governments for various grant programs.

**Compensated Absences**

All compensated absences are accrued when incurred in the government-wide and enterprise fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Long-Term Obligations**

In the government-wide and enterprise funds financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. For the government fund financial statements, premiums and discounts are recognized immediately.

##### **Unearned Revenues**

Revenues that are received but not earned are recorded as unearned revenue in the County's financial statements. In the County's governmental funds, unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the County has a legal claim to the resources, the liability for unearned revenue is removed from the governmental funds' balance sheet and revenue is recognized.

##### **Fund Balance**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable fund balance – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.
- Restricted fund balance – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Fund Balance (Continued)**

- Committed fund balance – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Commissioners. These amounts cannot be used for any other purpose unless the Board of Commissioners remove or change the specified use by taking the same type of action (resolution) that was employed when the funds were initially committed.
- Assigned fund balance – This classification includes amounts that are constrained by the County’s intent to be used for a specific purpose but are neither restricted nor committed. The Board of Commissioners delegated the responsibility to approve/or remove assigned fund balance that reflect the Commissioner’s intended use of the resources to the Chief Clerk.
- Unassigned fund balance – This classification represents amounts that are available for any purpose. The General Fund is the only fund that reports a positive unassigned fund balance.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance and lastly unassigned fund balance.

##### **Net Position**

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position are categorized as net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets – This category includes the County’s capital assets (net of accumulated depreciation) reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Net Position (Continued)**

- Unrestricted net position – This category represents net position of the County, not restricted for any project or other purpose.

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

##### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has three items that qualify for reporting in this category. Deferred loss on refunding is the result of differences in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows of resources related to OPEB and pensions are described further in Notes 10 and 12. The components of deferred outflows of resources, other than the difference between the projected and actual investment earnings on investments, are amortized into pension expense over a closed period, which reflects the weighted average remaining service life of all members of the plan beginning the year in which the deferred amount occurs. The annual difference between the projected and actual earnings on plan investments is amortized over a five-year closed period beginning the year in which the difference occurs.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government had four items that qualified for reporting in this category. Under the modified accrual basis of accounting, the governmental funds report unavailable revenue from property taxes and grants received in advance as a deferred inflow of resources. Under the accrual basis of accounting, the government wide statement of net position reports a deferred gain on refunding as a deferred inflow of resources.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Deferred Outflows/Inflows of Resources (Continued)**

The deferred gain on refunding is the result of differences in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred inflows of resources related to pensions are described further in Note 12. The components of deferred inflows of resources, other than the difference between the projected and actual investment earnings on investments, are amortized into pension expense over a closed period, which reflects the weighted average remaining service life of all members of the plan beginning the year in which the deferred amount occurs (current year).

##### **Leases**

For capital leases in the governmental fund types, acquisition costs are recorded as expenditures with an offsetting entry to other financing sources. For capital leases in the proprietary fund types, acquisition costs are capitalized with an offsetting entry to capital lease payable.

##### **Intergovernmental Revenues**

Intergovernmental revenues represent revenues received from the Commonwealth of Pennsylvania and federal agencies generally to fund specific programs. Awards made on the basis of entitlement periods are recorded as intergovernmental revenues when entitlement occurs. Reimbursement type grants are recorded as revenues when the related expenditures are incurred. In the governmental funds financial statements, grants are recorded when revenues are also measurable and available.

##### **Hotel Room Rental Tax**

The County of York receives a 5% hotel room rental tax from the operators of each hotel within York County. The 5% is allocated to the York County Convention and Visitors Bureau to be used to promote tourism in York County. The revenue from this tax is recognized when assessed for the government-wide financial statements and received in the governmental funds.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(1) Summary of Significant Accounting Policies (Continued)**

##### **Net Patient Service Revenue**

Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payers, and others for services rendered, including estimated adjustments due to future audits, reviews, and investigations by third-party payers. Adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as adjustments become known or as years are no longer subject to audits, reviews, and investigations.

##### **Adoption of Governmental Accounting Standards Board Statements**

The County adopted the requirements of GASB Statement No. 75, *“Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions”*. The adoption of this statement resulted in the restatement of net position (see Note 27) and the modification of Note 10.

The County adopted the requirements of GASB Statement No. 85, *“Omnibus 2017”*. The adoption of this statement had no effect on previously reported amounts.

The County adopted the requirements of GASB Statement No. 86, *“Certain Debt Extinguishment Issues”*. The adoption of this statement had no effect on previously reported amounts.

##### **Pending Changes in Accounting Principles**

In November 2016, the GASB issued Statement No. 83, *“Certain Asset Retirement Obligations”*. The County is required to adopt statement No. 83 for its calendar year 2019 financial statements.

In January 2017, the GASB issued Statement No. 84, *“Fiduciary Activities”*. The County is required to adopt statement No. 84 for its calendar year 2019 financial statements.

In June 2017, the GASB issued Statement No. 87, *“Leases”*. The County is required to adopt statement No. 87 for its calendar year 2020 financial statements.

In April 2018, the GASB issued Statement No. 88, *“Certain Disclosures Related to Debt, including Direct Borrowing and Direct Placements”*. The County is required to adopt statement No. 88 for its calendar year 2019 financial statements.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(1) Summary of Significant Accounting Policies**

**Pending Changes in Accounting Principles (Continued)**

In June 2018, the GASB issued Statement No. 89, “Accounting for Interest Cost Incurred before the End of a Construction Period”. The County is required to adopt statement No. 89 for its calendar year 2020 financial statements.

In August 2018, the GASB issued Statement No. 90, “Majority Equity Interests - an amendment of GASB Statements No. 14 and No. 61”. The County is required to adopt statement No. 90 for its calendar year 2019 financial statements.

In May 2019, the GASB issued Statement No. 91, “Conduit Debt Obligations”. The County is required to adopt statement No. 91 for its calendar year 2021 financial statements.

The County has not yet completed the various analysis required to estimate the financial statement impact of these new pronouncements.

**(2) Deposits and Investments**

As of December 31, 2018, the County had the following debt investments and maturities within its excess operating and agency fund accounts:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
Fixed Income Mutual Funds	\$ 4,217,665	\$ -	\$ -	\$ 4,217,665	\$ -
Certificates of Deposit	9,484,609	9,384,609	100,000	-	-
U.S. Government Agencies	636,110	-	636,110	-	-
Municipal Bonds	350,502	-	-	-	350,502
Investment Derivatives	(9,410,855)	-	-	-	(9,410,855)
Total	<u>\$ 5,278,031</u>	<u>\$ 9,384,609</u>	<u>\$ 736,110</u>	<u>\$ 4,217,665</u>	<u>\$ (9,060,353)</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(2) Deposits and Investments (Continued)**

As of December 31, 2018, the County had the following debt investments and maturities within its retirement and OPEB plan accounts:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
U.S. Government Treasuries	\$ 24,959,022	\$ -	\$ 19,235,759	\$ 5,723,263	\$ -
Certificates of Deposit	7,043,436	-	7,043,436	-	-
U.S. Government Agencies	14,675,259	-	5,398,782	8,936,229	340,248
Fixed Income Mutual Funds	15,020,562	-	12,287,782	2,732,780	-
Corporate Bonds	45,253,555	733,361	28,199,287	15,832,888	488,019
Total	<u>\$ 106,951,834</u>	<u>\$ 733,361</u>	<u>\$ 72,165,046</u>	<u>\$ 33,225,160</u>	<u>\$ 828,267</u>

All corporate bonds within the retirement plan accounts are floating rate or auction rate notes that are liquid on a daily basis or putable within 7 days notice to the remarketing agent.

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the County’s Excess Operating Funds Investment Policy (“Operating Investment Policy”) states that maturities shall be set to generally match the projected cash flow requirements for the County as determined by the County Controller, unless market conditions dictate otherwise.

See Note 8 for information on interest rate risk for the County’s derivative instruments.

The County’s Retirement and OPEB Plans Investment Policy (“Retirement Investment Policy”) states that emphasis shall be placed on providing adequate and timely investment cash flow to permit benefit payments from the Retirement and OPEB Plans when due. The average effective duration of fixed income securities shall be no more than 25% greater or 50% less than the effective duration of the Barclay Capital Intermediate Term Government Credit/Index for the Retirement Plan and no more than 25% greater or 50% less than the effective duration of the Barclays US Aggregate Bond Index for the OPEB Plan.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(2) Deposits and Investments (Continued)**

*Credit Risk.* The County's Operating Investment Policy limits investments in Federal Agency securities that carry direct or implied guarantees of the U.S. Government. State and municipal securities are limited to a rating of "A" or better. Commercial paper is limited to a minimum short-term rating of "A-1+" by Moody's or "P-1+" by Standard & Poor's. The Operating Policy limits mutual fund investments to those whose shares are registered under the Securities Act of 1933, provided that only investments of that company are in the authorized investments for County funds.

As of December 31, 2018, the County's operating investments in cash equivalents and U.S. Government Agencies were rated AAA and AA, respectively, by Standard & Poor's. The County's operating investment in Municipal Bonds as of December 31, 2018 was rated A by Standard & Poor's. The County operating investment in a fixed income mutual fund as of December 31, 2018 was not rated.

See Note 8 for information on credit risk for the County's derivative instruments.

The County's Retirement Investment Policy limits the average quality of fixed income securities to a minimum of "A2", the third broad investment grade as determined by Moody's. Investments in investment grade bonds (rated below Baa) are permissible but may not constitute more than 20% of the fixed income portfolio for the Retirement Plan and not more than 35% of the fixed income portfolio for the OPEB Plan.

As of December 31, 2018, all of the County's retirement and OPEB investments in cash equivalents and fixed income mutual funds were rated AAA and not rated, respectively, by Standard & Poor's. All of the County's retirement and OPEB investments in U.S. Government Treasuries were rated AAA by Standard & Poor's. \$499,311 (3%), \$13,355,326 (91%), and \$820,622 (6%) of the County's retirement and OPEB investments in U.S. Government Agencies as of December 31, 2018 were rated AAA, AA, and NR, respectively, by Standard & Poor's. \$5,583,511 (12%), \$6,671,499 (15%), \$24,877,631 (55%), and \$8,120,914 (18%), of the County's retirement and OPEB investments in corporate bonds as of December 31, 2018 were rated AAA, AA, A, and BBB, respectively, by Standard & Poor's.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(2) Deposits and Investments (Continued)**

*Custodial Credit Risk.* For deposits and investments, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At December 31, 2018, \$79,859,160 of the County's deposits and \$4,047,648 of the County's investments were exposed to custodial credit risk, as they were collateralized with securities held by the pledging financial institution and uninsured. The County's deposits had a book balance of \$113,272,455 as of December 31, 2018. The County does not have a written policy to limit its exposure to custodial credit risk.

*Concentration of Credit Risk.* The County's Operating Investment Policy does not allow a single issuer or guarantor to represent more than 10% of the total value of holdings at the time of acquisition, except for U.S. Government or Federal agency securities for which there is no limit.

The County's Retirement Investment Policy limits single investments in U.S. Treasury securities, Treasury zero coupon securities, and Federal Agency securities to 30%, 10%, and 10%, respectively, of the fixed income investments at fair value. Other types of fixed income securities are limited to 5% for each single security and no issuer, other than the U.S. Government or Federal Agencies, may represent more than 5% of the total fair value of the fixed income portfolio. The policy does not limit investments in U.S. Treasury Securities as a percentage of fixed income investments at fair value. The policy does limit investments in Federal Agency Securities to 50% of the fair value of the fixed income portfolio, with an investment in an individual Federal Agency not to exceed 25% of the value of the fixed income market portfolio.

More than 5% of the County's York HealthChoices Management Fund is an investment in Allegheny County PA. This investment is 6% of the County's York HealthChoices Management Fund investments.

None of the County's retirement and OPEB investment concentrations exceeded 5%.

#### *Participation in External Investment Pools*

The County's investments of \$23,102,715 were not subject to custodial credit risk as they were invested with the Pennsylvania Local Government Investment Trust ("PLGIT"), Pennsylvania School District Liquid Asset Fund ("PSDLAF"), and PA Invest, 2a7-like external investment pools with investments in the amount of \$20,120,317, \$1,969,791, and \$1,012,607 respectively.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(2) Deposits and Investments (Continued)**

##### *Participation in External Investment Pools (Continued)*

PLGIT, PSDLAF, and PA Invest do not place any limitations or restrictions on withdrawals from the pools. The County's investments in PLGIT, PSDLAF, and PA Invest are measured at amortized cost, which approximates fair value market value.

The County has no regulatory oversight for PLGIT, which is governed by a Board of Trustees and is administered by PFM Asset Management, LLC. PLGIT is audited annually by Ernst & Young LLP. The pool was rated AAA by Standard & Poors as of December 31, 2018. Separately issued financial statements of PLGIT are available at [www.plgit.com](http://www.plgit.com).

The County has no regulatory oversight for PSDLAF, which is governed by a Board of Trustees and is administered by RBC Global Asset Management, LLC. PSDLAF is audited annually by PricewaterhouseCoopers. The pool was rated AAA by Standard & Poors as of December 31, 2018. Separately issued financial statements of PSDALF are available at [www.psdlaf.org](http://www.psdlaf.org).

The County has no regulatory oversight for PA Invest, which is governed by a Board of Trustees and is administered by the Pennsylvania Treasury. PA Invest is audited annually by The Nottingham Company. The pool was rated A by Standard & Poors as of December 31, 2018. Separately issued financial statements of PA Invest are available at [www.painvest.gov](http://www.painvest.gov).

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(2) Deposits and Investments (Continued)**

Fair Value

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The County has following recurring fair value measurements for its operating and agency accounts as of December 31, 2018:

	<b>Fair Value Measurements Using</b>			
	12/31/18	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
<b>Investments by fair value level</b>				
Certificates of deposit	\$ 9,484,609	\$ -	\$ 9,484,609	\$ -
Fixed income mutual funds	4,217,665	-	4,217,665	-
U.S. government agency obligations	636,110	-	636,110	-
Municipal bonds	350,502	-	350,502	-
Cash equivalents - money market funds	<u>7,347,001</u>	<u>7,347,001</u>	-	-
Total investments by fair value level	<u>\$ 22,035,887</u>	<u>\$ 7,347,001</u>	<u>\$ 14,688,886</u>	<u>\$ -</u>

Money market funds are valued using prices quoted in active markets for those securities. Certificates of deposit, Fixed income mutual funds, U.S. government treasury obligations, U.S. government agency obligations, and municipal bonds are valued using quoted market prices for similar securities.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(2) Deposits and Investments (Continued)**

Fair Value (Continued)

The County has following recurring fair value measurements for its retirement and OPEB plan accounts as of December 31, 2018:

	<u>Fair Value Measurements Using</u>			
	12/31/18	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
<b>Investments by fair value level</b>				
Certificates of deposit	\$ 7,043,436	\$ -	\$ 7,043,436	\$ -
U.S. treasuries	24,959,022	-	24,959,022	-
U.S. government agency obligations	14,675,259	-	14,675,259	-
Corporate bonds	45,253,555	-	45,253,555	-
Stocks	46,637,853	46,637,853	-	-
International equity mutual funds	19,088,903	15,638,503	-	3,450,400
Equity mutual funds	178,375,678	178,375,678	-	-
Fixed income mutual funds	15,020,562	8,840,961	6,179,601	-
Cash equivalents - money market funds	3,450,215	-	3,450,215	-
Total investments by fair value level	<u>354,504,483</u>	<u>\$ 249,492,995</u>	<u>\$ 101,561,088</u>	<u>\$ 3,450,400</u>
<b>Investments measured at the net asset value (NAV)</b>				
Global managed equity fund	<u>29,056,321</u>			
Total investments measured at NAV	<u>29,056,321</u>			
Accrued income	<u>638,467</u>			
Total investments and cash equivalents	<u>\$ 384,199,271</u>			

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(2) Deposits and Investments (Continued)**

##### Fair Value (Continued)

Stock, international equity mutual funds, certain fixed income mutual funds, money market funds and equity mutual funds are valued using prices quoted in active markets for those securities. Certificates of deposit, U.S. treasuries, U.S. government agency obligations, corporate bonds, and certain fixed income mutual funds are valued using quoted market prices for similar securities. International equity mutual funds classified as level 3 are valued using discounted cash flows and comparable sales.

*Global managed equity fund.* This investment is an equity fund whose objective is to seek to achieve a volatility level considerably less than the volatility level of the global equity market while providing market-like or above-market returns over full market cycles. The fair value of this investment has been determined using the net asset value per share of the investments. Redemptions of this investment within the first 180 days of the initial investment are subject to a redemption fee of up to 1.5 percent of the amount redeemed. After the initial 180 day period, redemptions can be made without a redemption fee at any date upon 30 days calendar days advance notice.

#### **(3) Component Unit Deposits and Investments**

##### **York County Solid Waste and Refuse Authority**

All deposits and investments are carried at fair value. The YCSWRA currently has a formal investment policy that identifies various policies and procedures to organize and formalize investment-related activities. Each fund holds specific requirements as detailed in each fund's respective section.

##### Cash and Short-Term Investments

As of December 31, 2018, the carrying values of the YCSWRA's cash deposits amounted to \$13,124,160 and the bank balances amounted to \$13,422,622. Of the bank balances, up to \$250,000 of deposit accounts are covered by the Federal Deposit Insurance Corporation (FDIC) in the YCSWRA's name as of December 31, 2018.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Bank balances are categorized as follows as of December 31, 2018:

Collateralized with securities held by the pledging financial institution's trust department held in the YCSWRA's name	\$ 7,478,783
Unsecured	5,693,839
Amount insured by federal depository insurance, including fully insured, non-interest bearing accounts	<u>250,000</u>
	<u>\$ 13,422,622</u>

Bank balances are collateralized under Pennsylvania Act 72. Pennsylvania Act 72 allows for bank-owned securities to be pledged on a pooled basis to collateralize public funds. Unsecured amounts include funds held in Pennsylvania Local Government Investment Trust account (PLGIT). While the PLPGIT seeks to maintain a stable net asset value of \$1.00 per share, it is possible to lose money investing in PLGIT. An investment in PLGIT is not insured or guaranteed by the Federal Deposit Insurance Corporation or any other government agency. Securities held in PLGIT accounts owned by the Authority are stated at fair value, which is determined by using the amortized cost method.

Short-term investments consist of the following as of December 31, 2018:

Securities held by the pledging financial institution's trust department but in the YCSWRA's name - mutual funds	<u>\$ 2,244,349</u>
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Capital Projects Escrow Funds

YCSWRA established capital projects escrow funds, which will be used to pay for capital costs, including site improvement projects and plant life extension projects. Per the escrow agreement, YCSWRA can transfer funds to the general reserve escrow funds or the general checking fund. All monies are held by Wilmington Trust Investment Group, as Escrow Agent, in the YCSWRA's name.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Capital Projects Escrow Funds (Continued)

Capital Project Escrow Funds consist of the following as of December 31, 2018:

<b>At Fair Value</b>	
Money market funds	<u>\$ 5,644,683</u>

General Reserve Escrow Funds

YCSWRA established general reserve escrow funds, which will be used to pay operating expenses, debt service, or to finance capital projects. Per the escrow agreement, YCSWRA can transfer funds to the capital project escrow funds or the general fund. All monies are held by Wilmington Trust Investment Group, as Escrow Agent, in the YCSWRA's name.

General Reserve Escrow Funds consist of the following as of December 31, 2018:

<b>At Fair Value</b>	
U.S. Government Agencies	\$ 24,527,065
U.S. Treasury obligations	17,227,264
Corporate and foreign bonds	10,541,220
Money market funds	2,191,437
Certificates of deposit	999,830
	<u>\$ 55,486,816</u>

Repair and Replacement Reserve Fund

YCSWRA established a repair and replacement reserve fund in the amount of \$2,000,000 to pay the cost of non-routine repair and replacement of critical equipment at the Resource Recovery Center (Center). Covanta may submit an invoice for such costs provided that payment has been agreed to in a written Change Order and costs are for the purchase and supply of equipment and/or integral components. YCSWRA shall not be required to replenish the reserve fund after disbursement of funds hereunder. All monies are held by Wilmington Trust Investment Group, as Escrow Agent, in the YCSWRA's name.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Repair and Replacement Reserve Fund (Continued)

Repair and Replacement Reserve Fund consist of the following as of December 31, 2018:

<b>At Fair Value</b>	
Money market funds	\$ 2,043,208
U.S. Government Agencies	-
	<u>\$ 2,043,208</u>

Closure Funds

Section 1109 Trust Fund

Under Section 1109 of Act 101, any municipal authority operating a landfill solely for municipal waste not classified as hazardous is required to establish an interest bearing trust account with an accredited financial institution. This trust money may be used only for completing the final closure and post closure care of the landfill. No withdrawals may be made from the trust until closure of the landfill. Any money remaining in the trust subsequent to certification of final closure of the landfill will be returned to the YCSWRA. All monies are held by Fulton Financial Advisors, as Trustee, in YCSWRA's name.

Collateral Bond

Under Act 97, any permittee/operator of a waste management facility is required to establish a collateral bond pledged to the Pennsylvania Department of Environmental Protection. This money is available for use for closure of the RRC and to prevent and correct potential adverse environmental effects from the operation of the RRC. Liability under this bond shall continue through the duration of the processing and/or disposal of solid waste and for a period of ten years after final approved closure of the RRC.

The collateral shall remain in effect until such time as the Pennsylvania Department of Environmental Protection shall, in writing, release such liability and obligations. The collateral bond is held by the Pennsylvania Department of Environmental Protection in the name of the YCSWRA.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Collateral Bond (Continued)

Closure funds consist of the following as of December 31, 2018:

<b>At Fair Value</b>	
Section 1109 Trust Fund	\$ 6,881,561
Collateral Bond	436,000
	<u>\$ 7,317,561</u>

Self-Insurance Trust Fund

Section 1107 of Act 101 requires municipal authorities to provide financial assurances for satisfying claims of bodily injury and property damage resulting from pollution occurrences arising from the operation of a landfill or resource recovery facility. Municipal authorities may self-insure against such claims. The YCSWRA established a self-insurance fund in 1992 for the purpose of paying claims to third parties. The establishment of the self-insurance fund and procedures there under are in accordance with regulations by the Pennsylvania Department of Environmental Protection which require the fund to be maintained at a minimum of \$2,000,000. All funds are held by Wilmington Trust Investment Group, as Trustee, in the YCSWRA's name.

Self-insurance trust fund consists of the following as of December 31, 2018:

<b>At Fair Value</b>	
Mutual Funds	\$ 2,437,361
Money market funds	548,724
Cash	3,373
	<u>\$ 2,989,458</u>

Manchester Township Escrow Fund

Manchester Township required security to be posted in order for the YCSWRA to receive approval for land development plan 2013-05 for the RRC site improvement project. The escrow fund required an amount equal to \$1,019,700 per the Township engineer. In the event the YCSWRA fails to perform the public improvements as provided for in the land development plan, the cost of the improvements will be paid to Manchester Township from the escrow fund.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Manchester Township Escrow Fund (Continued)

Any money remaining in the escrow fund after completion of the RCC site improvement project will be returned to the YCSWRA. All monies are held by Wilmington Trust Investment Group, as Escrow Agent, in the YCSWRA's name.

Manchester Township Escrow Fund consists of the following as of December 31, 2018:

**At Fair Value**

Money market funds	<u>\$ 1,358,742</u>
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Landfill Trust Fund

In accordance with an agreement dated December 9, 1985, between Stewartstown Borough (the Borough) and Stewartstown Borough Authority, and the YCSWRA, the Borough will accept pretreated leachate from the YCSWRA's landfill in Hopewell Township for treatment at the Borough's sewage treatment plant. In order to insure continued operation of pretreatment facilities satisfactory to the Borough in the event the YCSWRA ceases to exist, the YCSWRA has established a Trust Fund in the amount of \$100,000 and \$.50 per ton for each ton of refuse deposited at the landfill. The YCSWRA ceased utilizing the landfill for trash disposal as of December 31, 1997. The funds are restricted for use by the Borough in the event the YCSWRA fails to meet its obligations to the Borough, as set forth in the Agreement. The Trust Fund shall continue until the Pennsylvania Department of Environmental Protection and the engineer for Stewartstown Borough determine that further collection and treatment of leachate is unnecessary, or until the YCSWRA purchases an insurance policy in terms, conditions, and amounts acceptable to and for the benefit of the Borough. At that time, the Trust Fund may be terminated and the monies returned to the YCSWRA. All monies are held by Wilmington Trust Investment Group, as Trustee.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Landfill Trust Fund (Continued)

The Landfill Trust Fund consists of the following as of December 31, 2018:

<b>At Fair Value</b>	
Stewartstown Borough Trust Fund	
Mutual Funds	\$ 801,183
Money market funds	78,560
	<u>\$ 879,743</u>

Credit Risk

As of December 31, 2018, all of the YCSWRA's rated investments in debt securities were rated AAA by Moody's and AAA or AA+ by Standard & Poor's.

Custodial Credit Risk

For deposits and short-term investments, custodial risk is the risk that in the event of the failure of the counterparty, the YCSWRA will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of December 31, 2018, \$15,416,971 of the YCSWRA's deposits and short-term investments were exposed to custodial credit risk.

Concentration of Credit Risk

The YCSWRA places no limit on the amount that may be invested in any one issuer. As of December 31, 2018, more than 5.00% of the YCSWRA's investments are in the following investments as of December 31:

United States Treasury Notes	24.57%
Federal National Mortgage Association	12.31
Asian Development Bank Med Term Note	7.46
Government National Mortgage Association Pool	6.19
GS Short Dur Gov In (447)	6.01
Federal Home Loan Mortgage Corp	5.98
Federal Home Loan Bank	3.52

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Interest Rate Risk

The YCSWRA's investments consist of the following as of December 31, 2018:

	Fair Value of Investment Maturities (in Years)			
	Less Than 1	1 to 5	6 to 10	More Than 10
<b>Cash and Cash Equivalents</b>				
Wilmington U.s. Government				
Money Market Fund	\$ 627,285	\$ -	\$ -	\$ -
Federated Treasury Obligation Fund	3,401,950	-	-	-
GS Financial SQ Treas Oblig MMF #469	130,789	-	-	-
Cash - Collateral Bond	436,000	-	-	-
Cash	3,373	-	-	-
<b>Certificates of Deposit</b>	2,896,827	-	-	-
<b>Debt Securities</b>				
FFCB Debt	-	636,110	-	-
U.S. Treasury Note	-	13,928,499	3,298,765	-
African Devel. Bank Med Term Note	-	3,159,420	-	-
Asian Devel. Bank Med Term Note	-	5,230,959	-	-
Inter-American Devel. Bank Med Term Note	-	2,150,841	-	-
FHLMC	-	2,021,012	2,170,127	-
FHLMC - Gold Pool	-	-	-	2,354,153
FHLB	2,469,775	-	-	-
FNMA	593,604	2,418,357	5,620,981	-
FNMA Pool	-	-	-	1,669,367
GNMA II Pool	-	-	-	2,758,210
GNMA Pool	-	-	-	1,582,599
GNMA CMO Ser 2017-149	-	-	-	500,039
Tennessee Valley Authority	-	-	368,841	-
GS Short Dur Gov In (447)	4,217,665	-	-	-
Blockrock PA Municipal Bond Fund	2,099,173	-	-	-
Ishares 3-7 year Treasury Bond ETF	-	1,541,780	-	-
Vanguard PA LT Tax Exempt Fund	-	1,841,940	-	-
	<u>\$ 16,876,441</u>	<u>\$ 32,928,918</u>	<u>\$ 11,458,714</u>	<u>\$ 8,864,368</u>

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(3) Component Unit Deposits and Investments (Continued)**

##### **York County Solid Waste and Refuse Authority (Continued)**

###### Fair Value Measurement

The YCSWRA categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy sets out a fair value hierarchy with the highest priority being quoted prices in active markets (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurement). Accordingly, the degree of judgment exercised in determining fair value is greatest for instruments categorized in level 3. The inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, for disclosure purposes, the fair value hierarchy classification is determined based on the lowest level input that is significant to the fair value measurement in its entirety. Fair value measurements will be classified and disclosed in one of the following three categories:

Level 1 – Quoted market prices in active markets for identical assets or liabilities.

Level 2 - Observable market based inputs or unobservable inputs that are corroborated by market data.

Level 3 – Unobservable inputs that are not corroborated by market data.

The following valuation techniques were used to measure fair value of assets in the table below on a recurring basis:

Cash and money market funds – the carrying amount approximates fair value because of the short-term nature of these investments

Certificates of deposit, discount commercial paper, and debt securities – fair value was based on quoted market prices for the identical securities.

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the YCSWRA believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Solid Waste and Refuse Authority (Continued)**

Fair Value Measurement (Continued)

The following table presents the balances of fair value measurements on a recurring basis by level within the hierarchy as of December 31, 2018:

	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Total
<b>Investments Measured at Fair Value</b>				
<b>Cash and Cash Equivalents</b>				
Cash	\$ 439,373	\$ -	\$ -	\$ 439,373
Money market funds	4,160,023	-	-	4,160,023
<b>Certificates of Deposit</b>	2,896,827	-	-	2,896,827
<b>Debt Securities</b>				
U.S Treasury Obligations	25,163,175	-	-	25,163,175
U.S Government Agencies	21,444,929	-	-	21,444,929
Corporate and Foreign bonds	10,541,220	-	-	10,541,220
Mutual Funds	5,482,893	-	-	5,482,893
	<u>\$ 70,128,440</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 70,128,440</u>

**York County Industrial Development Authority**

The Authority is governed by the deposit and investment limitations of Commonwealth of Pennsylvania law. The Commonwealth requires the Authority to adopt an investment policy. The Authority's investment policy follows those requirements set forth by the Commonwealth. The Authority does not invest in any securities not approved by the Commonwealth.

Commonwealth statutes require that any depository holding public funds maintain investment securities in amounts equal to the total of all public funds on deposit. The securities may be held in the name of the depository, but must be pledged as collateral for those public funds.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Industrial Development Authority (Continued)**

The Authority is authorized under Section 5611 of the Pennsylvania Municipal Authority Code to invest in United States of America Treasury bills, obligations of the U.S. Government or its agencies or instrumentalities, savings accounts or time deposits or share accounts, and sovereign debt.

Deposits

The deposits held at December 31, 2018 were as follows:

<u>Type</u>	<u>Maturities</u>	<u>Carrying Value</u>
Demand Deposits		\$ 331,574
Time Deposits; 0.90% to 2.42%	8/2019 - 7/2022	745,000
		<u>\$ 1,076,574</u>

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned. As of December 31, 2018, deposits in financial institutions had bank balances of \$1,165,666, of which \$244,538 was exposed to custodial credit risk, which was uninsured but collateralized by securities pledged and held by the financial institutions' trust departments or agents, not in the Authority's name, in accordance with Commonwealth law.

Investments

The Authority's investments, reported at fair value, consisted of the following as of December 31, 2018:

	Investment Maturities (in Years)		
	Less Than 1	1-5	Carrying Value
Money Market Investments	\$ 41,590	\$ -	\$ 41,590
U.S. Treasury Notes	557,078	4,824,338	5,381,416
Total	<u>\$ 598,668</u>	<u>\$ 4,824,338</u>	<u>\$ 5,423,006</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**3) Component Unit Deposits and Investments (Continued)**

**York County Industrial Development Authority (Continued)**

As of December 31, 2018, all of the Authority's investments were rated AAA by Moody's and Standard & Poor's.

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 Inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The assets' fair value measurement level within the fair value hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk. Assets classified in Level 2 are subject to pricing by an alternative pricing source due to lack of information available by the primary vendor. The Authority has no investments categorized in Level 1 or Level 3.

The following table represents the Authority's fair value hierarchy by investment type as of December 31, 2018:

	Significant Other Observable Inputs (Level 2)
	Total
	12/31/2018
<u>Investments by Fair Value</u>	
U.S. Treasury Notes	<u>\$ 5,381,416</u>

Custodial Credit Risk

Custodial credit risk is the risk that the counterparty to an investment transaction will fail and the government will not recover the value of the investment or collateral securities that are in possession of an outside party. The Authority does not have a formal investment policy for any fund for custodial credit risk. All of the Authority's investments are held by the financial institutions' trust departments or agents in the Authority's name.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(3) Component Unit Deposits and Investments (Continued)**

##### **York County Industrial Development Authority (Continued)**

The institution holding the Authority's investments is a member of the Securities Investor Protection Corporation (SIPC). SIPC insures the cash and securities in each investor's account up to \$500,000 against loss in the case of a failed brokerage firm or misappropriation of assets by the broker, however only up to \$250,000 of the total coverage can be applied to cash. As of December 31, 2018, the Authority has over \$500,000 in investments at the institution, thus would be insured up to \$500,000 by the SIPC in the event such failure or misappropriation occurs.

##### Interest Rate Risk

The Authority has a formal investment policy which states that at the time of purchase, the maximum final maturity for any single issue should be between five and seven years, depending on whether there is a significant benefit to having a seven year maturity date. Also, the investment policy states that ladder maturity dates may not exceed an average maturity of five years. Maturities of investments held at December 31, 2018 are provided in the schedule on the previous schedule.

##### Credit Risk and Concentration of Credit Risk

The Authority's investment policy sets limits as to the levels of allowable concentration risk. The money market portion of the investment portfolio is not to exceed one percent of the total portfolio. The Federal National Mortgage Association portion may not exceed 20% of the total investment portfolio. No portion, except for United States Treasury Notes, shall exceed 40% of the total investment portfolio.

At December 31, 2018, the Authority's investments were in compliance with their investment policy limits.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(3) Component Unit Deposits and Investments (Continued)**

**York County Library System**

As of December 31, 2018, the Library System had the following cash and cash equivalents and mutual fund investments with their respective maturities:

Investment Type	Fair Value	Fair Value of Investment Maturities (in Years)			
		Less Than 1	1 to 5	6 to 10	More Than 10
Cash Equivalents	\$ 75,304	\$ 75,304	\$ -	\$ -	\$ -
Fixed Income Mutual Funds	228,710	-	56,835	122,131	49,744
Mutual Funds	1,095,664	N/A	N/A	N/A	N/A
Total	<u>\$ 1,399,678</u>	<u>\$ 75,304</u>	<u>\$ 56,835</u>	<u>\$ 122,131</u>	<u>\$ 49,744</u>

In addition to cash equivalents and investments above, the System had additional cash deposits of \$786,469 reported on the balance sheet. Total cash and equivalents and investments are reported as follows:

Cash Equivalents	\$ 861,773
Investments	<u>1,324,374</u>
	<u>\$ 2,186,147</u>

Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the Library's System investment policy is to invest funds to meet the projected future cash flow requirements.

Credit Risk

The Library's System's investment policy is for fixed income securities purchases to be of at least investment grade B. As of December 31, 2018, the Library System's investments had credit quality ratings by Standard and Poor's as follows:

<u>Investment Type</u>	<u>Credit Quality Rating</u>	<u>Percent of Investment Type</u>
Fixed Income Mutual Funds	AAA	34%
Fixed Income Mutual Funds	AA	8%
Fixed Income Mutual Funds	A	10%
Fixed Income Mutual Funds	BBB	21%
Fixed Income Mutual Funds	BB	8%
Fixed Income Mutual Funds	B	16%
Fixed Income Mutual Funds	Not Rated	3%

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(3) Component Unit Deposits and Investments (Continued)**

##### **York County Library System (Continued)**

###### Custodial Credit Risk

For deposits and investments, custodial credit risk is the risk that in the event of the failure of the counterparty, the Library System will not be able to recover the value of its deposits or investments or collateral securities that are in the possession of an outside party. As of December 31, 2018, \$750,269 of the Library System's cash in bank of \$1,000,269 was subject to custodial credit risk as it was collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in the Library System's name. None of the System's investments were exposed to custodial credit risk. The Library System does not have a written policy to limit its exposure to custodial risk.

###### Concentration of Credit Risk

The Library System's investment policy is investments in any one fixed income security may not exceed 10% of the total market value of the portfolio, with the exception of U.S. Government and its agencies, for which there is no limit. During 2018, the Federated Total Return Bond Fund, Metropolitan West Total Return Bond, and Vanguard Int-Trm Bond Index exceeded 5%.

###### Fair Value

The Library System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Library System's investments in mutual funds of \$1,324,374 for 2018 are measured at a Level 1 input and include mutual funds that invest primarily in U.S common stocks and U.S debt securities. The System has no unfunded commitments related to its mutual fund investments. Additionally, these investments do not have a limit on the redemption frequency or require a redemption notice period.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(3) Component Unit Deposits and Investments (Continued)**

##### **York County Planning Commission**

###### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Commission does not have a formal policy for custodial credit risk. As of December 31, 2018, the book balance of the Commission's deposits was \$275,612 and the bank balances were \$275,612. Of the bank balances at December 31, 2018, \$250,000 was covered by federal depository insurance. Of the bank balances at December 31, 2018 \$25,612 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly, in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits. Of the bank balances at At December 31, 2018, \$924,558 was invested in an external investment pool with PLGIT.

The Commission uses PLGIT, an external investment pool, to ensure safety and maximize efficiency, liquidity, and yield for Commission funds. PLGIT was created to meet the investment needs of local governments, school districts, municipal authorities, and other types of governments in the Commonwealth. PLGIT's investment objective is to seek high current income, consistent with preservation of capital and maintenance of liquidity. PLGIT issues separately audited financial statements that are available to the public. Further information regarding PLGIT and its investment strategies can be found at [www.plgit.com](http://www.plgit.com). The fair value of the Commission's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth provides oversight for the external investment pool.

At December 31, 2018, the Commission is invested in PLGIT-Class shares, PLGIT-Plus Class shares, and PLGIT/PRIME shares in the amount of \$26,684, \$134,482, and \$763,392, respectively. PLGIT-Class shares require no minimum balance, no minimum initial investment, and have a one-day minimum investment period. PLGIT/Plus-Class shares require a minimum initial deposit of \$50,000, a thirty-day minimum investment period, and have a premature withdrawal penalty. The Commission is also invested in PLGIT/PRIME, which is a variable rate investment portfolio that requires no minimum balance, no minimum initial investment, and limits redemptions or exchanges to two per calendar month. At December 31, 2018, PLGIT carried an AAA rating and had an average maturity of less than one year.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(4) Property Taxes**

Property taxes attach as an enforceable lien on property as of January 1 and are levied and recorded as a receivable on February 15. Taxes are collected at a discount until April 15, at their face amount from April 16 until June 15, and include a penalty thereafter. Taxes are collected by elected tax collectors. The County collects delinquent taxes on behalf of itself and other taxing authorities.

The County is permitted by the County Code of the Commonwealth of Pennsylvania to levy property taxes up to 25 mills on every dollar of adjusted valuation for general County purposes exclusive of the requirements for the payment of interest and principal on funded debt. The property tax rate for 2018 was 5.8 mills with 0.09 mill pertaining to a dedicated library tax.

#### **(5) Component Unit Contract Receivable/Deferred Contract Income**

On November 11, 1998, the YCSWRA executed Consent to Assignment and Termination and Release Agreement (Agreement) with Viacom, Inc. Under the terms of the Agreement, Viacom agreed to pay to YCSWRA a termination fee of \$42,000,000 in exchange for a full release of all of its obligations under a 1991 agreement to operate the Resource Recovery Center. The YCSWRA simultaneously executed a service agreement with Montenay York Resource Energy Systems, LLC, which was later purchased by Covanta Energy (CYRES), to operate the Resource Recovery Center. The YCSWRA paid monthly service fees to CYRES, which in the aggregate amounted to \$22,559,411 for the year ended December 31, 2018.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(6) Capital Assets**

A summary of changes in the capital assets for the year ended December 31, 2018 is as follows:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
<b>Governmental activities</b>				
Capital assets not being depreciated (cost):				
Land	\$ 54,352,572	\$ -	\$ -	\$ 54,352,572
Construction in progress	8,780,634	5,923,272	4,161,351	10,542,555
Easements	19,581,232	216,334	-	19,797,566
<b>Total capital assets not being depreciated</b>	<b>82,714,438</b>	<b>6,139,606</b>	<b>4,161,351</b>	<b>84,692,693</b>
Capital assets being depreciated (cost):				
Buildings and improvements	251,862,801	1,586,923	1,257,877	252,191,847
Furniture, fixtures, and equipment	93,299,556	1,147,313	443,462	94,003,407
Leasehold assets	3,292,938	-	-	3,292,938
Bridges, roads, and rail trail	31,695,629	5,152,205	235,909	36,611,925
<b>Total capital assets being depreciated</b>	<b>380,150,924</b>	<b>7,886,441</b>	<b>1,937,248</b>	<b>386,100,117</b>
Less accumulated depreciation for:				
Buildings and improvements	92,028,630	6,362,203	280,741	98,110,092
Furniture, fixtures, and equipment	63,802,796	5,432,094	442,782	68,792,108
Leasehold assets	1,473,327	434,719	-	1,908,046
Bridges, roads, and rail trail	17,217,181	689,342	235,908	17,670,615
<b>Total accumulated depreciation</b>	<b>174,521,934</b>	<b>12,918,358</b>	<b>959,431</b>	<b>186,480,861</b>
<b>Total capital assets being depreciated, net</b>	<b>205,628,990</b>	<b>(5,031,917)</b>	<b>977,817</b>	<b>199,619,256</b>
<b>Total capital assets, governmental activities</b>	<b>\$ 288,343,428</b>	<b>\$ 1,107,689</b>	<b>\$ 5,139,168</b>	<b>\$ 284,311,949</b>
<b>Business-type activities</b>				
Capital assets not being depreciated (cost):				
Land	\$ 17,000	\$ -	\$ 17,000	\$ -
<b>Total capital assets not being depreciated</b>	<b>17,000</b>	<b>-</b>	<b>17,000</b>	<b>-</b>
Capital assets being depreciated (cost):				
Buildings and improvements	16,001,215	3,265	16,004,480	-
Furniture, fixtures, and equipment	12,532,685	176,737	12,709,422	-
<b>Total capital assets being depreciated</b>	<b>28,533,900</b>	<b>180,002</b>	<b>28,713,902</b>	<b>-</b>
Less accumulated depreciation for:				
Buildings and improvements	10,291,804	454,919	10,746,723	-
Furniture, fixtures, and equipment	10,664,300	270,520	10,934,820	-
<b>Total accumulated depreciation</b>	<b>20,956,104</b>	<b>725,439</b>	<b>21,681,543</b>	<b>-</b>
<b>Total capital assets being depreciated, net</b>	<b>7,577,796</b>	<b>(545,437)</b>	<b>7,032,359</b>	<b>-</b>
<b>Total capital assets, business-type activities</b>	<b>\$ 7,594,796</b>	<b>\$ (545,437)</b>	<b>\$ 7,049,359</b>	<b>\$ -</b>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(6) Capital Assets (Continued)**

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
<b>Component units</b>				
Capital assets not being depreciated (cost):				
Land	\$ 9,896,528	\$ 67,296	\$ -	\$ 9,963,824
Construction in progress	57,679,365	10,932,237	47,464,961	21,146,641
Total capital assets not being depreciated	<u>67,575,893</u>	<u>10,999,533</u>	<u>47,464,961</u>	<u>31,110,465</u>
Capital assets being depreciated (cost):				
Building and improvements	174,120,012	63,737,748	713,238	237,144,522
Furniture, fixtures, and equipment	9,629,913	361,706	46,192	9,945,427
Total capital assets being depreciated	<u>183,749,925</u>	<u>64,099,454</u>	<u>759,430</u>	<u>247,089,949</u>
Less accumulated depreciation for:				
Building and improvements	140,565,049	2,471,911	5,190,778	137,846,182
Furniture, fixtures, and equipment	8,309,820	481,218	46,192	8,744,846
Total accumulated depreciation	<u>148,874,869</u>	<u>2,953,129</u>	<u>5,236,970</u>	<u>146,591,028</u>
Total capital assets being depreciated, net	<u>34,875,056</u>	<u>61,146,325</u>	<u>(4,477,540)</u>	<u>100,498,921</u>
Total capital assets, component units	<u>\$ 102,450,949</u>	<u>\$ 72,145,858</u>	<u>\$ 42,987,421</u>	<u>\$ 131,609,386</u>

Depreciation expense was charged to functions/programs of the County as follows:

**Governmental activities**

Public safety	\$ 7,247,119
General government	1,227,336
Judicial	2,796,363
Health, education, and welfare	601,180
Road and bridges	732,430
Cultural and recreation	313,930
Total depreciation expense – governmental activities	<u>\$ 12,918,358</u>

**Business-type activities**

County Nursing Home Fund	\$ 725,439
Total depreciation expense - business-type activities	<u>\$ 725,439</u>

**Component units**

York County Planning Commission	\$ 9,223
York County Library System	334,627
York County Industrial Development Authority	754,784
York County Solid Waste and Refuse Authority	1,854,495
Total depreciation expense - component units	<u>\$ 2,953,129</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(6) Capital Assets (Continued)**

The equipment related to the County’s old 911 system was decommissioned by the County and was idle at December 31, 2018. The carrying amount of the idle equipment is \$0 at December 31, 2018.

The County sold its business-type activity (“Pleasant acres”) in October of 2018. The capital assets balance was \$0 at December 31, 2018. See Note 26 for more detail.

**(7) Long-Term Liabilities**

The following is a summary of changes in long-term liabilities for the year ended December 31, 2018:

	Beginning Balance, as Restated	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental activities</b>					
General obligation debt	\$ 233,310,135	\$ 7,070,965	\$ 8,529,224	\$ 231,851,876	\$ 8,077,239
Unamortized bond premium	18,990,004	600,598	1,277,685	18,312,917	1,277,686
Liability for workers' compensation self-insurance	3,358,779	2,518,294	1,633,801	4,243,272	1,570,011
Compensated absences	4,735,991	4,066,155	3,606,905	5,195,241	3,607,114
Liability for other postemployment benefits	59,478,102	19,694,596	11,400,542	67,772,156	-
Net pension liability	15,670,925	61,482,094	12,410,000	64,743,019	-
Capital lease obligation	874,814	-	431,922	442,892	442,892
	<u>\$ 336,418,750</u>	<u>\$ 95,432,702</u>	<u>\$ 39,290,079</u>	<u>\$ 392,561,373</u>	<u>\$ 14,974,942</u>
<b>Business-type activities</b>					
General obligation debt	\$ 7,070,965	\$ -	\$ 7,070,965	\$ -	\$ -
Unamortized bond premium	600,598	-	600,598	-	-
Liability for workers' compensation self-insurance	994,573	-	994,573	-	-
Compensated absences	600,297	-	600,297	-	-
Liability for other postemployment benefits	20,449,686	-	20,449,686	-	-
Net pension liability	3,209,704	-	3,209,704	-	-
	<u>\$ 32,925,823</u>	<u>\$ -</u>	<u>\$ 32,925,823</u>	<u>\$ -</u>	<u>\$ -</u>

Compensated absences, the liability for workers’ compensation self-insurance, the net pension liability, and the net postemployment benefit obligation are liquidated by the general fund, children, youth, and families fund, mental health and intellectual disabilities fund, and certain other nonmajor funds.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(7) Long-Term Liabilities (Continued)**

Governmental activities general obligation debt consisted of the following individual issues at December 31, 2018 (Payable from General Fund Tax Revenues):

\$3,293,000 Series A of 2010 – general obligation notes with interest on the outstanding balance due monthly at a fixed rate equal to 4.50%. Principal due in monthly installments increasing from \$7,265 in November 2012 to \$17,995 in October 2032. The note was issued to finance an affordable housing project known as the Keystone Weaving Mill Redevelopment Project.	\$ 2,491,876
\$40,910,000 Series of 2013 – general obligation bonds with interest on the outstanding balance due semiannually June 1, and December 1 at various annual rates from 2.00% to 5.00%. Principal due in annual installments on June 1, increasing from \$10,000 in 2013 to \$11,435,000 in 2038. The bonds were issued to refund the General Obligation Bonds, Series of 2003, refund General Obligation Note, Series of 2011, and undertake various capital projects of the County.	34,855,000
\$9,895,000 Series of 2014 – general obligation bonds with interest on the outstanding balance due semiannually June 1, and December 1 at various annual rates from 2.00% to 3.00%. Principal due in annual installments on December 1, increasing from \$280,000 in 2014 to \$1,580,000 in 2028. The bonds were issued to finance upgrades to the 911 communication system, improvements to the Judicial Center, and improvements to the Administrative Center and other capital projects.	7,155,000
\$74,105,000 Series of 2015 - general obligation floating rate notes with interest due semiannually June 1 and December 1 at a rate of 68% of 1-month ICE LIBOR plus 30 basis points, not to exceed 10%. Principal due in annual installments on June 1, increasing from \$2,005,000 in 2015 to \$6,845,000 in 2033. The note was issued to refund General Obligation Bonds, Series 1, Series 2, and Series 3 of 2012.	65,500,000
\$14,840,000 Series A of 2015 – general obligation bonds with interest on the outstanding balance due semiannually June 1, and December 1 at various annual rates from 1.00% to 5.00%. Principal due in annual installments on June 1, increasing from \$5,000 in 2015 to \$1,485,000 in 2029. The bonds were issued to renovate and upgrade the emergency management and 911 communication system and to construct improvements to the Judicial Center.	13,025,000
\$38,010,000 Series B of 2015 – general obligation bonds with interest on the outstanding balance due semiannually June 1, and December 1 at various annual rates from 1.00% to 5.00%. Principal due in annual installments on June 1, increasing from \$5,000 in 2015 to \$4,220,000 in 2033. The bonds were issued to advance refund the General Obligation Bonds, Series of 2006.	37,995,000

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(7) Long-Term Liabilities (Continued)**

Governmental activities general obligation debt consisted of the following individual issues at December 31, 2018 (Payable from General Fund Tax Revenues) (Continued):

\$18,425,000 Series A of 2016 – general obligation bonds with interest on the outstanding balance due semiannually June 1, and December 1 at various annual interest rates from 3.00% to 5.00%. Principal is due in annual installments on December 1, increasing from \$1,525,000 in 2017 to \$2,235,000 in 2026. The bonds were issued to current refund the General Obligation Bonds, Series C of 2015. \$ 15,310,000

\$7,460,000 Series B of 2016 – general obligation bonds with interest on the outstanding balance due semiannually June 1, and December 1 at various annual interest rates from 1.05% to 4.00%. Principal is due in annual installments on December 1, increasing from \$420,000 in 2017 to \$585,000 in 2031. The bonds were issued to complete the upgrade of the emergency management and 911 communications system and construct improvements to the County prison, Human Services Center, the Strickler House and other capital projects. 6,615,000

\$50,040,000 Series of 2017 – general obligation bonds with interest on the outstanding balance due semiannually March 1, and September 1 at various annual interest rates from 3.00% to 5.00%. Principal is due in annual installments on March 1, ranging from \$1,135,000 in 2018 to \$11,025,000 in 2036. The bonds were issued to advance refund the General Obligation Bonds, Series of 2010. 48,905,000

Total general obligation debt: \$ 231,851,876

The General Obligation Floating Rate Notes, Series of 2015 description described in the table above do not reflect the swap transactions disclosed in Note 8. However, the amounts of those bonds and notes are reflective of the swap transactions described in Note 8.

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax-exempt debt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years. At December 31, 2018, the County has not recorded an arbitrage liability in its financial statements.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(7) Long-Term Liabilities (Continued)**

The annual requirements to amortize Governmental Activities general obligation bonds and notes outstanding for the year ended December 31, 2018 are as follows, *assuming current interest rates remain the same*:

	Principal	Interest and Remarketing Costs	Total
2019	\$ 8,077,239	\$ 8,558,923	\$ 16,636,162
2020	8,398,640	8,304,776	16,703,416
2021	8,760,468	8,004,540	16,765,008
2022	10,832,611	7,632,921	18,465,532
2023	11,370,081	7,217,315	18,587,396
2024-2028	61,115,038	29,568,895	90,683,933
2029-2033	69,277,799	18,818,503	88,096,302
2034-2038	54,020,000	6,691,025	60,711,025
	<u>\$ 231,851,876</u>	<u>\$ 94,796,898</u>	<u>\$ 326,648,774</u>

Defeased Debt

In 2017, the County defeased \$51,910,000 of the General Obligation Bonds Series of 2010 by placing the bond proceeds in an irrevocable trust to provide for future debt service payments on the defeased bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. At December 31, 2018, \$51,900,000 of the defeased bonds are still outstanding.

As determined under the Commonwealth of Pennsylvania Local Government Unit Debt Act of 1972, the nonelectoral debt limit of the County at December 31, 2018 was \$1,780,015,268 compared to \$231,851,876 of related outstanding debt.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(7) Long-Term Liabilities (Continued)**

Total debt of the component units consisted of the following individual issues as of December 31, 2018:

	York County Solid Waste and Refuse Authority (YCSWRA)	York County Industrial Development Authority (Authority)	Total Component Units
Solid Waste System Revenue Note, Series of 2014; issued December 22, 2014; collateralized by capital projects; original principal balance of \$10 million; interest at 2.74%; requires annual principal payments and semi-annual interest payments; due December 1, 2021	\$ 4,512,000	\$ -	\$ 4,512,000
Note payable for the Yorktowne Hotel due 12/16/2018.	-	1,000,000	1,000,000
Line of Credit	-	1,000,000	1,000,000
	<u>4,512,000</u>	<u>2,000,000</u>	<u>6,512,000</u>
Plus: unamortized premium	-	-	-
Less: current portion	<u>1,464,000</u>	<u>2,000,000</u>	<u>3,464,000</u>
	<u>\$ 3,048,000</u>	<u>\$ -</u>	<u>\$ 3,048,000</u>

The following is a summary of changes in component unit long-term debt discussed below for the year ended December 31, 2018:

Balance at January 1, 2018	\$ 6,937,000
Additions	1,000,000
Reductions	<u>(1,425,000)</u>
Balance at December 31, 2018	<u>\$ 6,512,000</u>

The Authority issued Revenue Bonds to provide financial assistance to public and non-profit entities, facilities, and companies located in York County, Pennsylvania for projects deemed to be in the public interest. The Bonds are secured by the projects financed and are payable solely from payments received on the underlying mortgage loans.

Although the conduit debt obligations bear the name of the Authority, the Authority has no obligation for such debt beyond the resources provided by related leases or loans with the third party on whose behalf they are issued. Accordingly, the debt instruments are not reported as liabilities in the accompanying financial statements.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(7) Long-Term Liabilities (Continued)**

At December 31, 2018, there were 19 series of Revenue Bonds outstanding with aggregate principal amounts payable of \$83,746,020, which includes \$1,300,000 payable from the York County Economic Development Corporation, a related party through common management. The County has guaranteed the debt of the York County Economic Development Corporation.

In December 2015, the Authority executed a loan agreement with a private lender for the purchase of the Yorktowne Hotel for \$1,000,000. The loan is secured by the Hotel's real property. No monthly payments are due during the 36 month loan term. The entire outstanding loan balance of \$1,000,000 and all accrued interest (through repayment date) was due and payable on or before the maturity date of the loan, December 16, 2018. However, the Authority did not make the payment due on December 16, 2018, and therefore this loan is still outstanding as of year-end, and is still accruing interest. The Authority is working with the private lender to reach a new loan agreement that would extend the repayment terms, however, no such agreement has been reached yet, and the loan is presented as current debt as of December 31, 2018. The total interest accrued by the Authority as of December 31, 2018 is \$42,356, which is based on the Federal Short Term monthly interest rates ranging from 0.56% to 2.76% for each month since the loan's execution date.

The annual requirements to amortize maturities of component unit long-term debt outstanding for the year ended December 31, 2018, assuming no change in current terms, are as follows:

	<u>Principal</u>
2019	\$ 3,464,000
2020	1,504,000
2021	<u>1,544,000</u>
	<u>\$ 6,512,000</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(8) Interest Rate Swaps**

The County is a party to contracts for various derivative instruments, as discussed below. At December 31, 2018, the County has the following derivative instruments outstanding:

	Current Notional <u>Amount</u>	<u>Classification</u>	<u>Fair Value</u>		<u>Changes in Fair Value</u>	
			<u>Amount</u>		<u>Classification</u>	<u>Amount</u>
<b>Governmental Activities</b>						
Investment Derivatives:						
2005 Pay-Fixed Interest Rate Swap	\$ 12,380,000	Investment	\$ (1,466,374)	Unrestricted Investment Gain	\$	466,991
2003 Pay-Fixed Interest Rate Swap	22,645,000	Investment	(2,644,656)	Unrestricted Investment Gain		840,509
2005 Pay-Fixed Interest Rate Swap	29,175,000	Investment	<u>(5,299,825)</u>	Unrestricted Investment Gain		<u>1,397,985</u>
Total Pay-Fixed Interest Rate Swaps:			<u>\$ (9,410,855)</u>			<u>\$ 2,705,485</u>

The fair values of the swaps were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swap. In accordance with GASB 72, the fair values of the swaps also incorporate 1) the credit risk of either the County or its counterparty (for a liability position or asset position, respectively) i.e. nonperformance risk; and 2) mid-market rate levels at which the County could transact. The fair values are determined using Level 2 inputs (observable inputs).

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(8) Interest Rate Swaps (Continued)**

**Terms of derivative instruments**

The following table displays the terms of the County’s derivative instruments outstanding at December 31, 2018, along with the credit rating of the counterparty.

	<b>Type</b>	<b>Current Notional Amounts</b>	<b>Effective Date</b>	<b>Maturity Date</b>	<b>Terms</b>	<b>Counterparty Credit Rating</b>
2005	Pay-fixed interest rate swap	\$ 12,380,000	12/02/10	06/03/30	Pay 4.335%; receive 87.3% of 1- Month LIBOR	AA-/ Aa2 / AA
2003	Pay-fixed interest rate swap	\$ 22,645,000	12/02/10	06/02/31	Pay 4.06%; receive 87.5% of 1- Month LIBOR	AA-/ Aa2 / AA
2005	Pay-fixed interest rate swap	\$ 29,175,000	12/02/10	06/01/33	Pay 4.43%; receive 88.3% of 1- Month LIBOR	AA-/ Aa2 / AA

**Derivative Instrument Risks**

*Credit risk.* As of December 31, 2018, the County was not exposed to credit risk because the swaps all had negative fair values. However, should interest rates change and the fair value of the swaps become positive, the County would be exposed to credit risk in the amount of the derivative’s fair value. The County executes its derivative instruments with one counterparty that comprises 100% percent of its net exposure to credit risk. As of December 31, 2018, the counterparty was rated AA- by Standard & Poor’s, Aa2 by Moody’s Investors Service, and AA by Fitch.

The County’s Master Swap Agreement contains netting provisions applicable to circumstances where the County enters into more than one derivative transaction with a single counterparty. Under these netting provisions, should one party become insolvent or otherwise default on its obligations, the close-out netting provisions permit the nondefaulting party to terminate all affected transactions and net any settlement amounts payable so that a single sum will be owed by, or owed to, the nondefaulting party.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(8) Interest Rate Swaps (Continued)**

##### **Derivative Instrument Risks (Continued)**

*Interest Rate Risk.* The County is exposed to interest rate risk on the 2003 and 2005 pay-fixed interest rate swaps. As LIBOR decreases, the County's net payment on the swaps increases.

*Termination Risk.* The swaps were issued pursuant to the International Swap Dealers Association Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The Swaps may also be terminated if the County's credit rating falls below Baa/BBB. The County or the counterparty may terminate the swaps if the other party fails to perform under the terms of the contract. If the swap is terminated, the County will be responsible for the underlying variable rate bond obligation. Also, if at the time of termination the swaps have a negative fair value, the County would be liable to the counterparty for a payment equal to the swap's fair value.

#### **(9) Short-Term Debt**

In January 2018, the County issued Tax and Revenue Anticipation Notes in the amount of \$15,000,000 for cash flow purposes until the County began receiving tax receipts from the 2018 property tax. During 2018, the County did not draw any proceeds from issuances of the notes and there was no outstanding balance at December 31, 2018 related to the issuance of this short-term debt.

#### **(10) York County Post-Employment Benefit Plan**

The County maintains a non-contributory, single-employer defined benefit post-employment benefits other than pensions (OPEB) plan (the Plan) that is used to provide OPEB for eligible retirees and beneficiaries. The Plan is part of the County's financial reporting entity and is included in the County's financial statements as an OPEB Trust Fund. The Plan does not issue a separate financial report.

##### **Description of the Plan**

*Plan administration.* The York County Retirement Board administers the Plan. The plan is governed by a resolution passed on January 5, 1983 by the York County Retirement Board in accordance with the Commonwealth of Pennsylvania County Pension Law, Act 96, Section 19 (16 PS 11669) providing the authority under which benefit provisions for the Plan were established and may be amended.

Management of the Plan is vested in the Retirement Board, which consists of the three elected County Commissioners, the County Controller and the County Treasurer.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(10) York County Post-Employment Benefit Plan (Continued)**

*Plan membership.* At December 31, 2018, the Plan’s membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefit payments	570
Inactive plan members entitled to but not yet receiving benefit payments	24
Active plan members	60
Total	654

Employees hired after January 1, 1989 are not eligible to participate in the Plan.

*Benefits provided.* The Plan provides healthcare and life insurance benefits to eligible retirees and beneficiaries. Medical benefits are provided through the County’s self-funded insurance plan and through a third party insurer. The County pays medical costs for benefits covered to the eligible retired County employee. Life insurance benefits are provided through a third party insurer. The York County Retirement Board has the authority to establish and amend the benefit terms of the Plan.

*Contributions.* The York County Retirement Board has the authority to establish and amend the contribution requirements of the County and Plan members. The Plan’s adopted funding policy is to contribute the actuarially determined employer contribution. The Plan does not require any contributions from Plan members. During 2018, the County’s contribution to the plan was \$18,800,542.

*Investments*

*Investment policy.* The Plan’s policy in regard to the allocation of invested assets is established and may be amended by the Retirement Board, by a majority vote. It is the policy of the Retirement Board to pursue an investment strategy that reduces risk though the prudent diversification of the portfolio across a broad selection of distinct assets classes. The following is the Plan’s asset allocation policy as of December 31, 2018:

Asset Class	Target
Domestic equity	47%
International equity	28%
Core Fixed income	24%
Cash	1%

*Rate of return.* For the year ended December 31, 2018, the annual money-weighted rate of return on investments, net of investment expense, was (5.27%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(10) York County Post-Employment Benefit Plan (Continued)**

Additional information on the Plan’s investments can be found in Note 2 of the financial statements.

*Net OPEB Liability of the County*

The components of the net OPEB liability of the County at December 31, 2018, were as follows:

Total OPEB liability	\$83,072,791
Plan fiduciary net position	15,300,635
County’s net OPEB liability	\$67,772,156
Plan fiduciary net position as a percentage of the total OPEB liability	18.4%

*Actuarial assumptions.* The Total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of January 1, 2017 and update procedures were used to roll forward the Total OPEB Liability to the December 31, 2018 measurement date using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5 percent
Salary increases	4.5 percent
Investment rate of return	7.0 percent, net of pension plan investment expense, including inflation
Healthcare cost trend rates	5.4% for 2018 decreasing to an ultimate rate of 3.9% by 2075

Mortality rates were based on the RP2000 mortality tables rates projected to 2015 using scale AA.

The actuarial assumptions used in the December 31, 2018 valuation were based on historical results, as a recent experience study was not completed.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(10) York County Post-Employment Benefit Plan (Continued)**

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of December 31, 2018 are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Domestic equity	5.50%
International equity	6.00%
Core Fixed Income	1.20%
Cash	-0.10%

*Discount rate.* The discount rate used to measure the Total OPEB Liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the Total OPEB Liability.

**Changes in Net OPEB Liability**

	Increase(Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balances at December 31, 2017	\$ 85,117,703	\$ 5,189,915	\$ 79,927,788
Service Cost	370,057	-	370,057
Interest Cost	5,700,115	-	5,700,115
Contributions - Employer	-	18,800,542	(18,800,542)
Net Investment Income	-	(574,738)	574,738
Benefit Payments	(8,115,084)	(8,115,084)	-
Net Changes	<u>(2,044,912)</u>	<u>10,110,720</u>	<u>(12,155,632)</u>
Balances at December 31, 2018	<u>\$ 83,072,791</u>	<u>\$ 15,300,635</u>	<u>\$ 67,772,156</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(10) York County Post-Employment Benefit Plan (Continued)**

*Sensitivity of the Net OPEB Liability to changes in the discount rate.* The following presents the Net OPEB Liability of the County, as well as what the County's Net OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current discount rate:

			Current Discount		
			Rate		
			<u>(7.0%)</u>		
			<u>(6.0%)</u>	<u>(8.0%)</u>	
County's	Net	OPEB	\$75,742,530	\$67,772,156	\$60,847,205

*Sensitivity of the Net OPEB Liability to changes in the healthcare cost trend rates.* The following presents the Net OPEB Liability of the County, as well as what the County's Net OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (4.4% decreasing to 2.9%) or 1-percentage-point higher (6.4% decreasing to 4.9%) than the current healthcare cost trend rates:

			Healthcare		
			Trend Rates		
			<u>(5.4%</u>	<u>(6.4%</u>	
			<u>to 3.9%)</u>	<u>to 4.9%)</u>	
County's net OPEB liability			\$59,370,514	\$67,772,156	\$77,595,174

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2018, the County recognized OPEB expense of \$5,595,292. At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>
	<u>of Resources</u>	<u>of Resources</u>
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	\$ 1,049,618	\$ -
Total	<u>\$ 1,049,618</u>	<u>\$ -</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(10) York County Post-Employment Benefit Plan (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31:	Governmental Activities
2019	\$ 262,405
2020	262,405
2021	262,405
2022	<u>262,403</u>
Total	<u>\$ 1,049,618</u>

The following is a combining schedule of Fiduciary Net Position and Fiduciary Changes in Net Position for the County's Pension and OPEB Trust Funds:

	Pension Trust Fund	OPEB Trust Fund	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 5,924,404	\$ 996,997	\$ 6,921,401
Investments:			
Certificates of deposit	7,043,436	-	7,043,436
U.S. treasuries	24,959,022	-	24,959,022
U.S. government agency obligations	14,675,259	-	14,675,259
Corporate bonds	45,253,555	-	45,253,555
Stocks	46,637,853	-	46,637,853
Fixed income mutual funds	8,644,080	6,376,482	15,020,562
International equity mutual funds	44,714,351	3,430,873	48,145,224
Equity mutual funds	173,183,209	5,192,469	178,375,678
Other	636,243	2,224	638,467
Total assets	<u>\$ 371,671,412</u>	<u>\$ 15,999,045</u>	<u>\$ 387,670,457</u>
<b>Liabilities</b>			
Liabilities:			
Due to other governments	\$ -	\$ -	\$ -
Other liabilities	-	698,410	698,410
Total liabilities	<u>-</u>	<u>698,410</u>	<u>698,410</u>
<b>Net position</b>			
Net position restricted for pensions and OPEB	371,671,412	15,300,635	386,972,047
Total liabilities and net position	<u>\$ 371,671,412</u>	<u>\$ 15,999,045</u>	<u>\$ 387,670,457</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(10) York County Post-Employment Benefit Plan (Continued)**

	Pension Trust Fund	OPEB Trust Fund	Total
Additions:			
Employer	\$ 15,619,704	\$ 18,800,542	\$ 34,420,246
Employee	6,313,409	-	6,313,409
<b>Total contributions</b>	<b>21,933,113</b>	<b>18,800,542</b>	<b>40,733,655</b>
Investment income:			
Net appreciation in fair value of investments	(20,272,414)	(833,202)	(21,105,616)
Interest and dividends	3,539,500	258,464	3,797,964
<b>Total investment income</b>	<b>(16,732,914)</b>	<b>(574,738)</b>	<b>(17,307,652)</b>
<b>Total additions</b>	<b>5,200,199</b>	<b>18,225,804</b>	<b>23,426,003</b>
Deductions:			
Benefit payments	23,033,740	8,115,084	31,148,824
Refunds of contributions	2,313,582	-	2,313,582
<b>Total deductions</b>	<b>25,347,322</b>	<b>8,115,084</b>	<b>33,462,406</b>
Change in net position	(20,147,123)	10,110,720	(10,036,403)
Net position restricted for pensions and OPEB, beginning of year	391,818,535	5,189,915	397,008,450
<b>Net position restricted for pensions and OPEB, end of year</b>	<b>\$ 371,671,412</b>	<b>\$ 15,300,635</b>	<b>\$ 386,972,047</b>

**(11) Component Unit Post-Employee Retirement Plan**

**York County Planning Commission**

Plan Description

In addition to the pension plan benefits, the Commission provides certain post-employment healthcare benefits to its retirees through one single-employer, defined benefit other post-employment benefit (OPEB) plan. The OPEB plan does not issue a separate report. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(11) Component Unit Post-Employee Retirement Plan (Continued)**

**York County Planning Commission (Continued)**

Plan Membership

At December 31, 2018, the following employees were covered by the benefit terms:

Active members	26
Inactive employees or beneficiaries currently receiving benefits	<u>1</u>
Total	<u><u>27</u></u>

Benefits Provided

Per Section 1000 of the Commission's employee handbook, amended effective March 21, 2017, the Commission will provide retired employees with medical coverage for a period of time after retirement.

Eligibility

Any employee who retires and has attained age 62 with at least 25 years of service with the Commission.

Benefits

100% employer paid Medical coverage is provided to the participant for a maximum of eighteen months between ages 62 and 65.

Contributions

The Commission's contribution is based on projected pay-as-you-go financing requirements. The Commission made actuarial age adjusted contributions and will continue to fund annual OPEB costs on pay-as-you-go basis. For the year ended December 31, 2018, the Commission contributed \$14,382 to the OPEB plan.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(11) Component Unit Post-Employee Retirement Plan (Continued)**

**York County Planning Commission (Continued)**

Changes in Total OPEB Liability

The Total Changes in the total OPEB liability of the Commission for the year ended December 31, 2018 were as follows:

	<u>Total OPEB Liability</u>
Service cost	\$ 20,011
Interest	6,006
Effect of economic and demographic gains and losses	(21,548)
Benefit payments	<u>(14,382)</u>
Net Changes	<u>(9,913)</u>
Total OPEB liability - beginning	<u>287,448</u>
Total OPEB liability - ending	<u>\$ 277,535</u>

Actuarial Methods and Assumptions:

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of the valuation and on the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculation.

The projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost-sharing between the employer and plan members in the future.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(11) Component Unit Post-Employee Retirement Plan (Continued)**

**York County Planning Commission (Continued)**

The total OPEB liability was determined by an actuarial valuation performed on December 31, 2018, using the following actuarial assumptions, applied to all periods in measurement:

Valuation date	12/31/2018
Actuarial cost method	Entry age normal
Actuarial assumptions:	
Interest rate	3.3%
Projected Salary Increases	3.0%
Mortality	Life expectancies based on the RP 2000 mortality tables for males and females projected 18 years *. Assumption does not include a margin for future improvements in longevity.
Turnover	Derived from the data maintained by the U.S. Office of Personnel Management regarding the most recent experience of the employee group covered by the federal Employees Retirement System.
Health insurance premiums	Based on 2018 health and dental insurance premiums.
Health care cost trend rates:	4.6% in 2019; 4.7% in 2020; 4.8% in 2021 through 2024, 4.7% in 2025 and thereafter based on the Society of Actuaries for use in the long-term trend projections.
Amortization period	20 year open period
Actuarial value of assets	Not applicable

\*- the recently published RP2014 Mortality Tables do not include a margin of mortality for the public sector. As such, the actuarial assumptions for the December 31, 2018 actuarial valuation continued to be based on the RP2000 Mortality Tables

*Changes in Actuarial Assumptions* – The interest rate was changes from 2.00% to 3.30%. The healthcare cost trend rates and mortality assumptions were also updated.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(11) Component Unit Post-Employee Retirement Plan (Continued)**

**York County Planning Commission (Continued)**

*Discount Rate* – The discount rate used to measure the total OPEB liability was 3.30%. The discount rate represents the 20-year tax-exempt municipal bond yield at December 31, 2018. Since the OPEB plan has insufficient assets to meet projected benefit payments, the municipal bond rate was applied to all periods of the projected benefit payments to determine the total OPEB liability. The projection of cash flows used to determine the single discount rate for each measurement period assumed that employer contributions will be made based on the current funding policy for future years.

*Sensitivity of the Commission’s Total OPEB Liability to Changes in the Discount Rate* – The following presents the Commission’s total OPEB liability calculated using the discount rate of 3.30%, as well as what the Commission’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.30%) or 1-percentage-point higher (4.30%) than the current rate.

	1% Decrease (2.30%)	Current Discount Rate (3.30%)	1% Increase (4.30%)
Total OPEB Liability	\$ 313,263	\$ 277,535	\$ 247,221

*Sensitivity of the Commission’s Total OPEB Liability to Changes in the Healthcare Trend Rate* – The following presents the Commission’s total OPEB liability calculated using current healthcare trend rates as well as what the Commission’s total OPEB liability would be if it were calculated using healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	1% Decrease	Current Trend Rate	1% Increase
Total OPEB Liability	\$ 242,270	\$ 277,535	\$ 319,823

OPEB Expense

For the year ended December 31, 2018, the Commission recognized OPEB expense of \$4,469.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(11) Component Unit Post-Employee Retirement Plan (Continued)**

**York County Planning Commission (Continued)**

The Commission's OPEB valuation report was prepared using the Alternative Measurement Method (AMM). Under the AMM, the calculation of the total OPEB liability may be completed without a full actuarial valuation. The AMM calculation process is similar to an actuarial valuation, but with simplifications of several assumptions permitted under GASB guidelines. In addition, under the AMM, deferred inflows and outflows of resources related to differences between actual and expected experience with regard to economic or demographic factors and changes in assumptions and other inputs are recognized in OPEB expense in the current period.

**(12) Employee Retirement Plan (Pension Trust Fund)**

The County maintains a single-employer defined benefit pension plan (the "Plan") that covers all full time employees and certain part time employees who work more than 1,000 hours each year of the County. The Plan is part of the County's financial reporting entity and is included in the County's financial statements as a Pension Trust Fund.

**Description of Plan**

*Plan administration.* The Retirement Board administers the York County Employees Pension Plan. The Plan is governed by the 1971 County Pension Law, Act 96, of the General Assembly of the Commonwealth of Pennsylvania, as amended (the "Act"). Benefit and contribution provisions of the Plan are established and can be amended as provided by the Act.

Management of the Plan is vested in the Retirement Board, which consists of five members - three elected County Commissioners, the County Controller, and the County Treasurer.

*Plan membership.* Membership in the Plan is mandatory for all full-time County employees. At December 31, 2018, the Plan's membership consisted of the following:

Inactive plan members and beneficiaries currently receiving benefits	1,242
Inactive plan members entitled to but not receiving benefits	239
Active plan members	2,405
Total plan members	<u><u>3,886</u></u>

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(12) Employee Retirement Plan (Pension Trust Fund) (Continued)**

*Benefits provided.* The Plan provides retirement, disability, and death benefits. Retirement benefits for plan members are calculated as a percent of the member's final 3-year average salary times the member's years of service for their class under the Act. Plan members are eligible for retirement at age 60 or at age 55 with 20 years of service. All plan members are eligible for disability benefits after 5 years of service if disabled while in service and unable to continue as a county employee. Disability retirement benefits are equal to 25% of final average salary at time of retirement. Death benefits for a member who dies with 10 years of service prior to retirement is the total present value of the member's retirement paid in a lump sum. A plan member who leaves County service with less than 5 years of service may withdraw his or her contributions, plus any accumulated interest.

*Contributions.* The Retirement Board establishes contribution rates based on an actuarially determined contribution recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. For the year ended December 31, 2018, the minimum required active member contribution rate was 5.0 percent of annual pay and the County's average contribution rate was 13.58 percent of annual payroll. Employees may contribute up to an additional 10% of gross pay, at their option. The employee contributions are recorded in an individually identified account that is also credited with interest, calculated to yield 4.0% compounded annually at December 31, 2018.

Administrative and investment costs of the Plan are paid by the County General Fund. The Act makes no provision for termination of the Plan. The County does not issue a separate financial report for the Plan.

#### **Legally Required Reserves**

At December 31, 2018, the County has a balance of \$69,172,796 in the Members' Annuity Reserve Account. This account is the total of the contributions deducted from the salaries of the active and terminated vested members of the retirement system and the IRC 414(h)(2) pickup contributions together with the interest additions as of December 31, 2018. Since those accumulations represent the present value as of December 31, 2018 of future benefits, the reserve is fully funded.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(12) Employee Retirement Plan (Pension Trust Fund) (Continued)**

**Legally Required Reserves (Continued)**

The County has a balance of \$56,587,374 in the County Annuity Reserve Account as of December 31, 2018. This balance and the amounts expected to be credited in the future, plus investment earnings, represent the reserves set aside for the payment of the County's share of the retirement allowances and this reserve is fully funded. This is the account out of which regular interest is credited to the member's annuity and retired members' reserve account, administrative expenses may be paid and the pension obligations of the County are funded.

When a County annuity is scheduled to commence for a particular member, sufficient monies are transferred from the County annuity reserve account to the retired members' reserve account to provide for such County annuities actually entered into.

The Retired Members' Reserve Account is the account out of which monthly retirement allowances and death benefits are paid. The balance in this account was \$212,539,492 as of December 31, 2018 and the reserve is fully funded.

**Plan Reporting**

Net Pension Liability of the County

The total pension liability was based on an actuarial valuation dated January 1, 2018 and update procedures were used to rollforward the total pension liability to the December 31, 2018 measurement date. The components of the net pension liability of the County at December 31, 2018, were as follows:

	Governmental Activities
Total Pension Liability	<u>\$436,414,431</u>
Plan Fiduciary Net Position	<u>371,671,412</u>
Net Pension Liability	<u>\$ 64,743,019</u>

Plan fiduciary net position as a percentage of the total pension liability	85.16%
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County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(12) Employee Retirement Plan (Pension Trust Fund) (Continued)**

Changes in the County's net pension liability for the plan for the year ended December 31, 2018 were as follows:

	Increase(Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances at December 31, 2017	\$ 410,699,164	\$ 391,818,535	\$ 18,880,629
Service Cost	11,360,395	-	11,360,395
Interest Cost	30,372,928	-	30,372,928
Changes in Benefit Terms	-	-	-
Changes in Experience	(1,674,234)	-	(1,674,234)
Changes in Assumptions	11,003,500	-	11,003,500
Contributions - Employer	-	15,619,704	(15,619,704)
Contributions - Member	-	6,313,409	(6,313,409)
Net Investment Income	-	(16,732,914)	16,732,914
Benefit Payments, including			
Refunds of Member Contributions	(25,347,322)	(25,347,322)	-
Other Changes	-	-	-
Net Changes	<u>25,715,267</u>	<u>(20,147,123)</u>	<u>45,862,390</u>
Balances at December 31, 2018	<u>436,414,431</u>	<u>371,671,412</u>	<u>64,743,019</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(12) Employee Retirement Plan (Pension Trust Fund) (Continued)**

**Deferred Outflows and Inflows of Resources**

The total pension expense recognized in 2018 for the plan was \$16,853,854. At December 31, 2018, the County reported deferred outflows and inflows of resources related to the pension plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference Between Expected and Actual Experience	\$ 3,092,609	\$ 3,834,819
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	23,363,828	-
Change in assumption	<u>9,002,864</u>	<u>-</u>
Total	<u>\$ 35,459,301</u>	<u>\$ 3,834,819</u>

The deferred outflows and inflows of resources will be recognized in pension expense as follows:

<u>Year Ended December 31:</u>	<u>Governmental Activities</u>
2019	\$ 9,754,228
2020	5,506,276
2021	4,578,153
2022	10,937,709
2023	<u>848,116</u>
Total	<u>\$ 31,624,482</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(12) Employee Retirement Plan (Pension Trust Fund) (Continued)**

**Plan Actuarial Methods and Assumptions**

*Actuarial assumptions.* The total pension liability was measured as of December 31, 2018 and determined by rolling forward the liability from an actuarial valuation as of January 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.0 percent
Salary increases	4.0 percent, average, including inflation
Investment rate of return	7.25 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2013 Annuitant and Non-Annuitant Mortality Table for males and females with no projected improvement. The actuarial assumptions used in the January 1, 2018 valuation were based past experience under the plan and reasonable future expectations which represent our best estimate of anticipated experience under the Plan. An actuarial experience study was performed in 2016; however, no modifications to assumptions were made as a result.

During 2018, the actuarial assumption relating to the investment rate of return changed from 7.50% in 2017 to 7.25% in 2018.

Under the Act, cost-of-living adjustments to each member's retirement allowance shall be reviewed at least once every three years subsequent to the member's retirement date. The adjustment, should the County elect to give one, is a percentage of the change in the Consumer Price Index. The Plan did not include an assumption for projected ad hoc postemployment benefit changes as they are not considered to be substantively automatic.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(12) Employee Retirement Plan (Pension Trust Fund) (Continued)**

*Investment policy.* The Plan's policy in regard to the allocation of invested assets is established and may be amended by the Retirement Board by a majority vote of its members. It is the policy of the Retirement Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The following was the Board's asset allocation for the 2018 measurement period:

<u>Asset Class</u>	<u>Target Allocation</u>
Domestic equity	47.00%
International equity	19.00%
Fixed Income	28.00%
Real estate	6.00%
	<u>100.00%</u>

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation and the Retirement Board's asset allocation policy as of December 31, 2018 are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	5.4 – 6.4%
International equity	5.5 – 6.5
Fixed income	1.3 – 3.3
Real estate	4.5 – 5.5
Cash	0.0 – 1.0

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(12) Employee Retirement Plan (Pension Trust Fund) (Continued)**

*Discount rate.* The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (i.e. no depletion date is projected to occur).

*Sensitivity of the net pension liability to changes in the discount rate.* The following presents the net pension liability of the County, calculated using the discount rate of 7.25 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
County's net pension liability	\$120,185,265	\$64,743,019	\$18,740,286

*Rate of return.* For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (4.12) percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**(13) Component Unit Employee Retirement Plans**

**York County Solid Waste and Refuse Authority**

The YCSWRA sponsors a defined contribution retirement plan, the “York County Solid Waste and Refuse Authority” (Plan), which covers all employees who meet certain age and length of service requirements. The plan was established with Manufacturer’s and Trade Trust Company (M&T) as Plan Trustee, who holds the assets of the plan in a trust and has exclusive authority and discretion to manage and control the assets of the plan. YCSWRA, who is acting as Plan Administrator, has provided the Board of Directors with the authority to amend or terminate this plan as described in the plan agreement. As of December 31, 2018, there were 28 plan members.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(13) Component Unit Employee Retirement Plans (Continued)**

##### **York County Solid Waste and Refuse Authority (Continued)**

For participating employees, the YCSWRA will make contributions to the plan at a rate of 10% of compensation. Participants in the plan become vested in the employer contributions based on a seven-year graded vesting schedule ranging from 0% vested for employment under 2 years of services to 100% vested after seven years of service. Upon the termination of an employee, forfeitures of unvested amounts are credited to the annual contribution. Forfeitures amounted to \$19,838 for the year ended December 31, 2018. The YCSWRA's contribution and retirement expense for year ended December 31, 2018 amounted to \$123,613. Unpaid contributions amounted to \$47,813 as of December 31, 2018 and are included in accounts payable on the balance sheet.

During the year ended December 31, 1999, the Authority adopted an Eligible Deferred Compensation Plan, under the provisions of Section 457 of the Internal Revenue Code of 1986. Under the plan, contributions by the YCSWRA on behalf of the employees are at management's discretion. No contributions were made to the plan by the YCSWRA during the year ended December 31, 2018.

All amounts deferred under both plans are held in trust for the exclusive benefit of the participating employees and are not accessible by the YCSWRA or its creditors.

##### **York County Library System**

###### Description of the plan

The Library System maintained a single-employer defined contribution pension plan for the York County Library System. The plan covers all eligible employees of the Library system, described as follows:

An employee is eligible for the purposes of salary deferrals if they have attained the age of 21 and have completed 1 year of service. Employees may elect to reduce compensation by a specific dollar amount and have that amount contributed to the plan on a pre-tax basis as a salary deferral not exceeding the limit set forth by the IRS. Participants are 100% vested once they are eligible to contribute. The Library System makes a contribution equal to 100% of the employees' salary deferrals that do not exceed 3% of the employees' compensation plus 50% of your salary deferrals between 3% and 5% of the employees' compensation. Employee contributions for the year ended December 31, 2018 were \$194,256.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(13) Component Unit Employee Retirement Plans (Continued)**

**York County Library System (Continued)**

Employer contributions to the plan were \$85,819. Participant loans and forfeitures are not permitted under the plan. The Library System has no liability to the plan at December 31, 2018.

**York County Planning Commission**

Description

The Commission provides pension benefits for all of its permanent employees through a single-employer defined benefit pension plan controlled by the provision of the ordinance dated March 13, 1991, adopted pursuant to Act 15 of 1974. The plan participates through an agreement entered into in 1991 with the Pennsylvania Municipal Retirement System (PMRS), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating municipal pension plans. PMRS issues a separate Comprehensive Annual Financial Report (CAFR). A copy of the CAFR can be obtained by contacting the PMRS accounting office.

Plan Membership

The pension plan's membership consisted of the following as of January 1, 2017, the most recent actuarial valuation:

Inactive employees or beneficiaries currently receiving benefits	36
Inactive employees entitled to but not yet receiving benefits	26
Active Plan Members	<u>9</u>
Total Members	<u><u>71</u></u>

Benefits Provided

The Municipal Pension Plan Funding Standard and Recovery Act, Act 205, grants the authority to establish and amend the benefits terms to Commission's Board of Directors.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(13) Component Unit Employee Retirement Plans (Continued)**

##### **York County Planning Commission (Continued)**

*Normal Benefit* – Normal retirement is age 62 with full vesting after five years of service. The basic annual benefit is equal to 1.75% of the member's final average salary multiplied by all the years of credited service. The final average salary is the average annual compensation earned and paid during the member's highest three consecutive years of employment, or if no longer employed by the Commission, the average annual compensation earned and paid during the entire period of employment. Credited service accrues from the date of hire or the expiration of the member's probationary period, if one exists.

*Survivor Benefit* – If a member is eligible to retire at the time of death, their spouse receives the present value of the accrued benefit.

*Early Retirement* – A member who has separated from employment after age 60 or 20 years of credited service may retire early. Benefits will be actuarially reduced for each year or partial year that early retirement takes place prior to age 62.

*Post Retirement Cost-of-Living Adjustments* – A cost-of-living adjustment may be provided subject to plan limitations.

##### Contributions

The required contribution rate for members is 3.50% of their total compensation in accordance with the plan's governing ordinance. The Commission's contribution is actuarially determined by the PMRS Board (Board). Act 205 requires annual contributions be based upon the plan's minimum municipal obligation (MMO). The MMO is based upon the plan's biennial actuarial valuation. Any funding requirements established by the MMO in excess of employee contributions and state aid must be paid by the municipality in accordance with Act 205. The Commission is not eligible for state aid since the Commonwealth considers the Commission an Authority for pension purposes. Administrative costs, including the investment manager, custodial trustee, and actuarial services are charged to the plan and funded through investment income. During the year ended December 31, 2018, the Commission made a contribution to the plan in the amount of \$113,075. The MMO for the year ended December 31, 2018 was \$113,015. The 2018 contributions are reported as deferred outflows of resources at December 31, 2018.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(13) Component Unit Employee Retirement Plans (Continued)**

**York County Planning Commission (Continued)**

Changes in the Net Pension Liability

The changes in the net pension liability of the Commission for the year ended December 31, 2018 were as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Balances at December 31, 2017 (based on the measurement date of 12/31/2016)	\$ 9,900,509	\$ 9,184,147	\$ 716,362
Changes for the year:			
Service Cost	199,707	-	199,707
Interest	517,704	-	517,704
Contributions - employer	-	113,850	(113,850)
Contributions - employees	-	70,545	(70,545)
Net investment income	-	1,575,832	(1,575,832)
Benefit payments, including refunds	(484,555)	(484,555)	-
Administrative expense	-	(24,471)	24,471
Net Changes	<u>232,856</u>	<u>1,251,201</u>	<u>(1,018,345)</u>
Balances at December 31, 2018 (based on the measurement date of 12/31/2017)	<u>\$ 10,133,365</u>	<u>\$ 10,435,348</u>	<u>\$ (301,983)</u>
Plan fiduciary net position as a percentage of the total pension liability			<u>103.0%</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(13) Component Unit Employee Retirement Plans (Continued)**

**York County Planning Commission (Continued)**

*Actuarial Assumptions* - The total pension liability was determined by an actuarial valuation performed on January 1, 2017, with liabilities measured at December 31, 2017, using the following actuarial assumptions, applied to all periods in the measurement:

Actuarial assumptions:

Investment rate of return	5.25%
Projected salary increases	2.8% - 7.05%*
*includes inflation rate of 2.8%	
Post-retirement cost-of-living adj	2.8%, subject to plan limitations

Actuarial assumptions based on PMRS Experience Study for the period 1/1/09 -12/31/13

Pre-retirement Mortality:

Males: RP 2000 Male Non-Annuitant table projected 15 years with Scale AA  
Females: RP 2000 Female Non-Annuitant table projected 15 years with Scale AA  
and then set back 5 years

Post-retirement Mortality:

Males: RP 2000 Male Annuitant table projected 5 years with Scale AA  
Females: RP 2000 Female Annuitant table projected 10 years with Scale AA

*Long-Term Expected Rate of Return*- The PMRS System's (System) long-term expected rate of return on plan investments was determined using a building-block method in which best-estimates of expected future real rates of return are developed for each major asset class, for the portfolio as a whole, and at different levels of probability or confidence. There are four steps to the method used by the System and in-depth description of the process, including the anticipated rate of return by asset class, can be found at [www. Pmrs.state.pa.us](http://www.Pmrs.state.pa.us). Based on the four-part analysis, the PMRS Board established the System's long-term expected rate of return at 7.3% The rationale for the difference between the System's long-term expected rate of return and the discount rate can be found at [www.pmrs.statse.pa.us](http://www.pmrs.statse.pa.us).

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(13) Component Unit Employee Retirement Plans (Continued)**

**York County Planning Commission (Continued)**

*Discount Rate-* The discount rate adopted by the PMRS Board and used to measure the individual participating municipalities' total pension liability as of December 31, 2017 was 5.25%. The projection of cash flows for each underlying municipal plan, used to determine if any adjustment to the discount rate was required, used the following assumptions: 1) member contributions will be made at the current contribution rate, 2) participating plan sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate, and 3) the System's long-term expected rate of return will be used in the depletion testing of the projected cash flows. Based on those assumptions, the PMRS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate* – The following presents the net pension liability of the plan calculated using the discount rate described above, as well as what the plan's net pension liability (asset) would be if it was calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate:

1% Decrease (4.25%)	Current Discount Rate (5.25%)	1% Increase (6.25%)
<u>\$ 1,023,992</u>	<u>\$ (301,983)</u>	<u>\$ 1,423,845</u>

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2018, the Commission recognized pension expense of \$47,156.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(13) Component Unit Employee Retirement Plans (Continued)**

**York County Planning Commission (Continued)**

At December 31, 2018, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 201,507
Changes in assumptions	227,972	-
Commission's contributions subsequent to the measurement date	113,075	-
Net Difference between projected and actual earnings on pension plan investments	<u>-</u>	<u>663,731</u>
Total	<u>\$ 341,047</u>	<u>\$ 865,238</u>

The effect of the differences in the Commission's expected and actual experience and changes in assumptions are recognized over the average expected remaining service lives of active and inactive members. The difference between projected and actual earnings on the pension plan investments is recognized over five years. Commission contributions subsequent to the measurement date at December 31, 2018 will be recorded as a reduction to the pension liability during the year ending December 31, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions at December 31, 2018 will be recognized in pension expense as follows:

<u>Year ending December 31,</u>	
2019	\$ (123,397)
2020	(136,900)
2021	(182,502)
2022	<u>(194,467)</u>
	<u>\$ (637,266)</u>

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(13) Component Unit Employee Retirement Plans (Continued)**

##### **York County Planning Commission (Continued)**

###### Deferred Compensation Plan

The Commission sponsors a Deferred Compensation Plan, under the provisions of Section 457 of the Internal Revenue Code of 1986. Under the plan, contributions by the Commission on behalf of the employees are at management's discretion. The Commission views this plan as the employee's investment account. The Commission has not made contributions to this plan in the past and does not anticipate making contributions in the future. During the year ended December 31, 2018, the Commission did not make any contributions to the plan.

#### **(14) Commitments and Contingencies**

##### **Litigation**

In the normal course of business, there are various claims and suits pending against the County and its elected officials. Management is of the opinion that these matters will not have a material adverse effect on the County's financial position at December 31, 2018.

##### **Federal and Commonwealth Grants**

The County receives funds from the Commonwealth and various federal agencies to fund specific programs. Final determination of various amounts is subject to audit under the Federal Single Audit Act and by the funding agencies. County officials believe that any audit adjustments resulting from final settlements will be immaterial in relation to the County's financial resources.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(14) Commitments and Contingencies (Continued)**

##### **Debt Guaranty Agreements**

The Pennsylvania Local Government Unit Debt Act permits local governments to extend nonexchange financial guarantees on certain debt issued by unrelated entities located within the government's physical boundaries. In accordance with the Act, the County has guaranteed the 2003 B Bonds of the York County Economic Development Corporation (the "Corporation") and also has a limited guarantee of \$1,000,000 of the York County Agricultural Society ("Society") 2017 Series A and B Revenue Notes. The Corporation and the Society are legally separate entities that are located within the County's boundaries but are not component units of the County or part of the County's financial reporting entity. These are the only nonexchange financial guarantees extended by the County.

In 2003, the County guaranteed the Corporation's \$8.375 million, 25-year bonds issued in 2003. The bonds mature annually in the years 2013 through 2028, with semiannual interest payments. At December 31, 2018, the outstanding principal amount of the guaranteed debt is \$2.5 million. In the event the Corporation is unable to make a required payment on the bonds, the County will be required to make that payment. The Corporation is not required to repay the County for any payments the County makes pursuant to the guarantee. At December 31, 2018, the County has not recorded a liability for this guarantee.

In 2017, the County signed a limited guaranty and pledge agreement to guarantee up to a \$1,000,000 of debt service on the \$10,000,000 York County Agricultural Society Series A and B Revenue Notes of 2017. At December 31, 2018, the outstanding principal amount of the guaranteed debt is \$9,667,600. In the event the Society is unable to make a required payment on the notes, the County will be required to make that payment in an amount not to exceed \$1,000,000. The Society is required to reimburse the County for any payments made pursuant to the guarantee. At December 31, 2018, the County has not recorded a liability for this guarantee.

##### **Line of Credit – Component Units**

In 2010, the Authority established a \$1,000,000 unsecured line of credit for working capital and various project needs of the Authority. Borrowings against the line bear interest at the New York Prime Rate, which was 5.5% as of December 31, 2018. During 2018, the Authority borrowed \$1,000,000 on the line of credit and the balance outstanding at December 31, 2018 was \$1,000,000.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(14) Commitments and Contingencies (Continued)**

**Line of Credit – Component Units (Continued)**

In November 2015, the Library System entered into a \$500,000 line of credit with a bank secured by the 1<sup>st</sup> lien security interest on investment accounts held in trust with the respective institution. Interest on outstanding borrowing is due monthly at the Wall Street Journal Prime rate, floating, plus 0.50%, currently at 6% for December 31, 2018. There were \$0 in borrowings on the line and the principal balance outstanding as of December 31, 2018 was \$0.

**(15) Due from Other Governments**

Amounts due from other governments are primarily grants receivable from the Commonwealth of Pennsylvania at December 31, 2018, for the following funds:

<b>Governmental funds</b>	
General Fund	\$ 1,346,840
York/Adams HealthChoices Management Fund	2,720,386
Mental Health and Intellectual and Developmental Disabilities Fund	2,062,356
Children, Youth, and Families Fund	14,165,039
Other Nonmajor Funds	4,782,251
	<u>\$ 25,076,872</u>

**(16) Interfund Accounts**

Individual fund “due from other funds” and “due to other funds” balances at December 31, 2018, are as follows:

	<b>Due from Other Funds</b>	<b>Due to Other Funds</b>
<b>Governmental funds</b>		
General Fund	\$ 10,916,716	\$ 809,945
York/Adams HealthChoices Management Fund	1,218	34,343
Mental Health and Intellectual and Developmental Disabilities Fund	509,701	803,197
Children, Youth, and Families Fund	-	9,410,064
Other Nonmajor Funds	607,321	977,407
Total	<u>\$ 12,034,956</u>	<u>\$ 12,034,956</u>

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(16) Interfund Accounts (Continued)**

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided, (2) reimbursable expenditures occur and (3) payments between funds are made.

Individual fund “transfers in” and “transfers out” are as follows:

	<b>Transfers In</b>	<b>Transfers Out</b>
<b>Governmental funds</b>		
General Fund	\$ 17,622,667	\$ 26,121,107
York/Adams HealthChoices Management Fund	21,719,691	-
Mental Health and Intellectual and Developmental Disabilities Fund	1,701,541	-
Children, Youth, and Families Fund	10,375,125	-
Other Nonmajor Funds	8,851,269	22,643,334
	60,270,293	48,764,441
 <b>Enterprise funds</b>		
County Nursing Home Fund	5,213,808	16,719,660
	5,213,808	16,719,660
 Total	 \$ 65,484,101	 \$ 65,484,101

Transfers from the general fund are used to move unrestricted revenues to (1) finance various programs that the government must account for in other funds in accordance with budgetary and legal authorizations, including amounts provided as subsidies or matching funds for various grant programs and (2) subsidize County Nursing Home operations. The County Nursing Home Fund transferred the proceeds from the sale of the Home to the General Fund during 2018.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(17) Excess of Expenditures over Appropriations in Major Funds**

The following major funds had an excess of actual expenditures over budget for the year ended December 31, 2018.

	<u>Appropriations</u>	<u>Expenditures</u>	<u>Percent of Excess over Appropriations</u>
York/Adams HealthChoices Management Fund	\$ 113,628,129	\$ 121,214,533	6.68%
Children, Youth, and Families Fund	55,919,886	56,125,158	0.37%
Mental Health and Intellectual and Developmental Disabilities Fund	31,329,656	35,938,064	14.71%

The excess expenditures over appropriations in the Children, Youth, and Families Fund and the Mental Health and Intellectual and Developmental Disabilities Fund were funded by greater than anticipated revenues. The excess expenditures over appropriations in the York/Adams HealthChoices Management Fund were funded by transfers in from the York and Adams HealthChoices Management Funds.

**(18) Landfill Closure and Post Closure Care Costs – Component Unit**

The YCSWRA completed closure construction on the York County Sanitary Landfill during the year ended December 31, 1998. State and federal laws and regulations require the YCSWRA place a final cover on the landfill site when it stopped accepting waste, and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Closure and post closure care costs will be paid after the date that the landfill stopped accepting waste.

The YCSWRA will continue to be responsible to perform certain maintenance and monitoring functions at the site through 2028. The YCSWRA will recognize these costs as operating expenses during the year in which the expense is incurred. As of December 31, 2018, management of the YCSWRA is not aware of any additional liability related to their responsibilities for the post closure activities.

The YCSWRA is involved in various legal actions and claims arising in the ordinary course of business. It is the opinion of management that such litigation and claims will be resolved without material effect on the YCSWRA's net position.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(19) Risk Management**

##### **Self-Insurance**

The County is exposed to various risks of losses; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees, natural disasters, and unemployment compensation. The County has purchased commercial insurance for all risks of losses except for injuries to employees, medical (for certain employees), and unemployment compensation. No significant settlements exceeded insurance coverage for each of the past three years.

The County has elected to self-insure itself for workers compensation claims. The County is liable for all claims up to \$750,000 for Nursing Home employees and \$600,000 for all other employees per individual for any one plan year. The County purchased stop loss insurance to cover all claims in excess of \$750,000 for Nursing Home employees and \$600,000 for all other employees per individual in any plan year. As of December 31, 2018, the County has recorded a liability for claims incurred of \$4,243,272 as a long-term liability in the governmental activities column in the government-wide financial statements. This liability is calculated based on past loss experience; the liability has not been discounted. This liability includes an amount for allocated claim adjustment expenses and includes salvage and subrogation. Salvage and subrogation were not material for the year ended December 31, 2018.

The County has elected to self-insure itself for medical and prescription drug insurance and for certain employees. The County is liable for all medical claims up to \$400,000 plus \$60,000 aggregating deductible per individual for any one plan year. Once the aggregating deductible has been met, all future stop loss reimbursements for that contract year are payable upon reaching the stated deductible of \$400,000 per covered member. The County purchased stop loss insurance to cover all claims in excess of these deductible points. As of December 31, 2018, the County has recorded a liability for claims incurred of \$1,695,957 as account payable in the general fund.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(19) Risk Management (Continued)**

**Self-Insurance (Continued)**

Changes in the liabilities for self-insurance are as follows:

	Medical		Workers' Compensation	
	2018	2017	2018	2017
Balance as of January 1	\$ 1,772,181	\$ 1,785,013	\$ 4,353,352	\$ 2,979,714
Add: Incurred claims relating to:				
Prior years	225,245	196,886	77,791	582,635
Current year	38,679,246	33,809,316	1,445,930	2,506,216
	38,904,491	34,006,202	1,523,721	3,088,851
Less: Payment of claims relating to:				
Prior years	1,574,757	1,750,745	1,160,442	1,057,293
Current year	37,405,958	32,268,289	473,359	657,920
	38,980,715	34,019,034	1,633,801	1,715,213
Balance as of December 31	\$ 1,695,957	\$ 1,772,181	\$ 4,243,272	\$ 4,353,352

The foregoing reconciliation reflects a deficiency in the December 31, 2018 liability for medical self-insurance of \$225,245. The foregoing reconciliation also reflects a deficiency in the December 31, 2018 liability for workers' compensation self-insurance of \$77,791. The changes in these liabilities were primarily the result of changes in estimates as more information became available.

The County participates in a claims servicing public entity risk pool (the Pool) for unemployment compensation. Under an agreement with the Pool, the County pays a quarterly premium to the Pool based on past loss experience. Based on the County's favorable loss experience in 2018, no liability has been recorded for claims incurred, but not paid as of December 31, 2018.

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(20) Restricted Assets and Related Liabilities**

At December 31, 2018, the County's governmental funds had a restricted cash balance of \$27,967,076 maintained in escrow accounts in the name of the County. At December 31, 2018, the County also had a restricted investment balance of \$844,997. Each fund's restricted cash and investments are provided below with a brief explanation of the reasons for the restriction:

- \$4,559,471 is restricted cash in the General Fund. This balance is for various purposes, including: agricultural land preservation, records management, juvenile victim witness program, parks program, disaster assistance, and workers' compensation.
- \$22,468,131/\$0, \$518,422/\$844,997, and \$2,604/\$0 are restricted cash/investments in the York/Adams HealthChoices Management Fund, York HealthChoices Management Fund (included in Other Nonmajor Funds), and the Adams HealthChoices Management Fund (included in Other Nonmajor Funds), respectively. Of this balance, \$13,108 and \$0, respectively, is restricted as incentive cash/investments. The program's subcontractor is eligible for a bonus based on meeting performance benchmarks. These cash/investments are restricted for that purpose. \$16,874,104 and \$782, respectively, is held as restricted cash/investments for contingencies. These funds will pay the claims of the program if a shortage existed in their capitation income from the Commonwealth of Pennsylvania. \$6,101,945 and \$844,215, respectively, is held as restricted cash/investments for reinvestment. Use of these funds is contingent upon the Department of Human Services approval of a reinvestment plan.
- \$63,997 is restricted cash in the York County MH/IDD Fund. These funds are received from individuals designated to be used as memorials.
- \$37,199 is restricted cash in the Domestic Relations Fund (included in Other Nonmajor Funds). These funds are held to be remitted to the intended third party.
- \$4,291 is restricted cash in the Comprehensive Services to the Aged Fund (included in Other Nonmajor Funds). This balance represents client fund accounts in which the Aging Department collects and administers individuals' funds that cannot handle their own money.
- \$117,316 is restricted cash in the Community Development Block Grant Fund (included in Other Nonmajor Funds). These funds are deposits held in escrow.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(20) Restricted Assets and Related Liabilities (Continued)**

- \$195,645 is restricted cash in the Donations Fund (included in Other Nonmajor Funds) that is held for specific purposes designated by individuals or businesses.

**(21) Fund Balance/Net Position**

The constraints on fund balance included in the governmental fund financial statements represent portions of fund balances that are nonspendable, restricted, committed, or assigned for various purposes and are not available for the payment of other subsequent expenditures. The following nonspendable, restricted, committed, and assigned fund balances are included in the governmental fund financial statements:

**Governmental Funds**

General Fund

Nonspendable	\$ 4,373,801
This line item represents amounts for prepaid IT services of \$91,541 and for prepaid building acquisition costs of \$4,282,260	
Restricted for General Government	\$ 111,962
This line item represents amounts restricted for workers compensation payments.	
Restricted for Culture and Recreation	\$ 1,052,669
This line item represents amounts restricted for upkeep of county parks and debt service.	
Restricted for Conservation and Development	\$ 1,245
This line item represents amounts restricted for the acquisition of green space.	
Committed	\$ 4,328,656
This line item represents amounts committed to fund future workers compensation claims.	

Nonmajor Funds

Restricted

<u>Liquid Fuels Tax (Roads and Bridges)</u>	\$ 6,328,051
This line item represents amounts that are restricted by grantors for the future payments of expenditures for the building and improvement of roads and bridges.	

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(21) Fund Balance/Net Position (Continued)**

Nonmajor Funds (Continued)

Restricted (Continued)

Domestic Relations (Judicial) \$ 3,897,418

This line item represents amounts that are restricted by grantors for the future payments of expenditures for the operation of the Child Support Enforcement Program.

Drug Task Force (Judicial) \$ 665,063

This line item represents amounts that are restricted by enabling legislation for the future payments of expenditures for the operation of the Drug Task Force.

911 Fund (Public Safety) \$ 3,066,890

This line item represents amounts that are restricted for future payments of expenditures for operation of the 911 program.

Donations (Culture and Recreation) \$ 179,508

This line item represents amounts that are restricted by bequests from county residents for the future payments of expenditures for improvements to county parks.

Affordable Housing (Conservation and Community Development) \$ 447,479

This line item represents amounts that are restricted by enabling legislation for the future payments of expenditures to enable county residents to purchase or rent residential housing.

Assigned

Capital Projects Bond Account Fund \$ 3,997,692

This line item represents amounts assigned for capital projects.

Committed

Earn It \$ 21,230

This line item represents amounts that are committed for the future payments of expenditures for the juvenile restitution and community service program.

Prison Telephone \$ 541,387

This line item represents amounts that are committed for the future payments of expenditures for the benefit of prisoners in the county prison.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(21) Fund Balance/Net Position (Continued)**

**Net Position**

The restrictions on fund balance/net position included in the fund financial statements and the government-wide statements represent portions of net position that are restricted for various purposes and are not available for the payment of other subsequent expenditures. The following restricted net positions are included in the fund financial statements and the government-wide financial statements

Governmental Activities

All applicable restricted governmental fund balance amounts disclosed above are also recorded as restricted net position in the Governmental Activities Statement of Net Position.

Pension Trust Fund

Net position restricted for pensions \$ 371,671,412

This line item represents amounts that are held in trust for future payments of members' benefits.

OPEB Trust Fund

Net position restricted for OPEB \$ 15,300,635

This line item represents amounts that are held in trust for future payments of members' benefits.

**(22) Operating leases**

The County leases various towers under operating leases with expiration dates greater than one year and the County entered into a lease/purchase agreement (“agreement”) for a building in December of 2018. The County paid a \$4,282,260 deposit to enter into the agreement and the closing date for the purchase of the building shall be held on or before January 31, 2021 as long as the seller provides at least 45 day written notice to the County. As the County can terminate the agreement at any time, the lease did not meet the criteria to be accounted for as a capital lease.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(22) Operating Leases (continued)**

Minimum rental payments at December 31, 2018 are as follows:

2019	\$ 804,516
2020	808,081
2021	165,442
2022	108,163
2023	110,797
2024-2028	450,356
2029-2031	<u>222,490</u>
Total	<u>\$ 2,669,845</u>

Rental expense totaled \$515,164 for the year ended December 31, 2018.

**Tower Lease Agreements - Component Units**

When the Authority purchased the Hotel in December 2015, it assumed the role of landlord of the existing lease agreements related to the communication tower sites located on the hotel. All lease agreements have various consecutive renewal options at the lessee's discretion, and the future minimum receipts included below are limited to the current renewal periods under the relating agreements. Lease revenues generated for the year ended December 31, 2018 was \$58,532. During 2018, all tower lease revenues were recognized in the Yorktowne Hotel Fund. Future minimum lease payments for the tower lease agreements above are as follows for the years ending December 31:

2019	\$ 42,627
2020	35,127
2021	24,627
2022	<u>20,523</u>
	<u>\$ 122,904</u>

**(23) Capital Leases**

In April of 2012, the County's 911 Fund leased 200 mobile data computers from NetMotion Software in the amount of \$1,185,502 bearing an interest rate of 1.90% and expiring in January 2016.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(23) Capital Leases (Continued)**

In April of 2015, the County leased various phone system components from Link Computer Corporation in the amount of \$1,067,160 bearing an interest rate of 2.58% and expiring in March 2019.

In November of 2015, the County leased various audio and visual equipment from Sage Technology Solutions in the amount of \$1,040,276 bearing an interest rate of 2.50% expiring in April 2019.

The following is a schedule of future minimum lease payments under the capital lease agreements together with the present value of the net minimum lease payments as of December 31, 2018:

Total Minimum Lease Payments	\$ 454,141
Less: Amount Representing Interest	<u>11,249</u>
Total Present Value of Net Minimum Lease Payments	442,892
Less: Amounts Due within One Year	<u>442,892</u>
Long Term Capital Lease Payable	<u><u>\$ 0</u></u>

Future minimum capital lease payments as of December 31, 2018:

2019	<u>\$ 442,892</u>
Total Future Minimum Lease Payments	<u>\$ 442,892</u>

At December 31, 2018, the County has leased equipment disclosed as leasehold assets in Note 6 in the amount of \$3,292,938 with an accumulated depreciation of \$1,908,046. The County incurred \$434,719 of depreciation expense related to the leased equipment during 2018.

**(24) Hotel Management Agreements - Component Units**

During December 2015, The Yorktowne Hotel, LLC, fully owned by the Authority, entered into a five year management agreement with Hersha Hospitality Management L.P. (“Hersha”) for the operation of the Hotel. Hersha was in charge of managing and operating the Hotel, and was entitled to a monthly management fee (base fee) of 3% of total monthly Hotel revenues. The Hotel was shut-down for major renovations on November 7, 2016, and therefore Hersha’s services were no longer needed. The agreement was early terminated in April 2017, and an early

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(24) Hotel Management Agreements - Component Units (Continued)**

termination fee of \$50,000 was expensed as a management fee of \$42,193 under the Yorktowne Hotel Fund and \$7,807 under the Yorktowne Hotel, LLC Fund for the year ended December 31, 2017.

During March 2017, the Authority selected GF Management as the new management company to engage in hospitality consulting services during the development phase of the Hotel renovations project. The Authority recognized consulting services of \$72,861 for the year ended December 31, 2018, which were capitalized as part of the Hotel construction in progress. A separate management agreement will be arranged prior to re-opening the Hotel operations.

**(25) Unconditional Promises – Component Unit**

During 2018, the Library began a five year capital campaign to raise over \$5 million for the expansion and renovation of their current facilities. The Library will be able to solicit pledges until June 30, 2019 with payments from respective pledges until 2025. The Library had no commitments to borrow additional funds as of December 31, 2018. Unconditional promises to give are as follows:

Capital Campaign - Unconditional promises to give before unamortized discount and allowance for uncollectibles	\$	207,850
Less unamortized discount		(17,472)
Less Allowances for uncollectibles		<u>(6,235)</u>
	\$	<u>184,143</u>

The Discount rate utilized was 3% at December 31, 2018.

**(26) Sale of County Nursing Home**

On October 3, 2018, the County sold certain operating assets and associated operations related to the York County Nursing Home (“Pleasant Acres”), an enterprise fund of the County as described in Note 1 to the CAFR, in the amount of \$33,953,500. \$32,653,500 of the proceeds were recorded in the enterprise fund and \$1,300,000 were recorded as an other financing source in the General Fund for the sale of the annex building. The enterprise fund recorded a special item - gain on sale of the nursing home in the amount of \$18,932,699, net of \$13,720,831 in

## County of York, Pennsylvania

### Notes to Financial Statements (Continued)

#### **(26) Sale of County Nursing Home (Continued)**

expenses that primarily include loss on sale of capital assets, issuance costs, and costs to terminate union contracts. The proceeds of the sale were transferred to the General Fund.

With the sale of the Pleasant Acres, governmental activities assumed \$24,204,391 of the enterprise fund's long-term liabilities recorded as a special item in the Government-Wide Statement of Activities and in the Statement of Revenues, Expenses, and Changes in Fund Net Position – Enterprise Funds. The long-term liabilities assumed by governmental activities included \$26,581 of accrued interest, \$7,070,965 of long-term debt, \$600,598 of bond premium, (\$127,151) of a deferred loss on refunding, \$994,573 of a worker's compensation liability, a net OPEB liability of \$13,049,686, and a net deferred outflow/inflows related to pension of \$2,589,139.

#### **(27) Restatement**

The following restatement was necessary to reflect the adoption of the provisions of GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*". The County has changed its manner of accounting for OPEB. This change for governmental activities is reported as a cumulative effect of a change in accounting principle in the amount of \$(36,883,504) and is reflected as a restatement of beginning net position in the governmental activities of the government-wide financial statements. This change for business-type activities is reported as a cumulative effect of a change in accounting principle in the amount of \$(12,575,865) and is reflected as a restatement of beginning net position in the County Nursing Home Fund's Statement of Revenues, Expenses, and Changes in Net Position – Enterprise Funds and the business-type activities of the government-wide financial statements. This change for component units is reported as a cumulative effect of a change in accounting principle in the amount of \$(55,020) and is reflected as a restatement of beginning net position in the Combining Statement of Activities – Discretely Presented Component Units and the government-wide Statement of Activities.

County of York, Pennsylvania

Notes to Financial Statements (Continued)

**(27) Restatement (Continued)**

	Governmental Activities	County Nursing Home Fund	Business-Type Activities	Component Units
Net Position, beginning of year, as previously stated	\$ 37,116,380	\$ (12,166,821)	\$ (12,166,821)	\$ 216,808,826
Understatement of the net OPEB liability due to the adoption of GASB 75.	<u>(36,883,504)</u>	<u>(12,575,865)</u>	<u>(12,575,865)</u>	<u>(55,020)</u>
Net Position, beginning of year, as restated	<u>\$ 232,876</u>	<u>\$ (24,742,686)</u>	<u>\$ (24,742,686)</u>	<u>\$ 216,753,806</u>

**(28) Subsequent Event**

**Subsequent Event – Component Units**

To assist with the significant costs associated with the Hotel renovation project, the Authority established two lines of credit for \$2,000,000 and \$10,000,000 during January 2019 and March 2019, respectively. The term of both lines of credit is for three years, absent demand for payment in full. Borrowings against the lines of credit bear interest at the monthly Prime Rate plus 0.25% with a floor rate of 3.99%. The lines of credit are secured by the grant funding from the Commonwealth of Pennsylvania Redevelopment Assistance Capital Program (RACP Grant) for \$10,000,000. Currently the Authority is limited to borrowing a total of \$10,000,000 on the lines of credit until the second RACP Grant for \$2,000,000 is awarded, which will also secure the lines of credit.

During February 2018, the Authority drew \$1,500,000 from their investments to be used towards the RACP Grant matching requirements.

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**REQUIRED SUPPLEMENTARY INFORMATION**

County of York, Pennsylvania

Required Supplementary Information

Schedule of Changes in the Net Pension Liability and Related Ratios

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Total pension liability</b>					
Service Cost	\$ 11,360,395	\$ 12,446,053	\$ 12,130,409	\$ 12,275,435	\$ 11,745,927
Interest	30,372,928	29,133,132	27,474,327	26,407,762	24,745,886
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(1,674,234)	2,154,502	(5,106,050)	4,677,261	579,287
Changes of assumptions	11,003,500	-	-	-	-
Benefit payments, including refunds of employee contributions	(25,347,322)	(19,591,885)	(20,190,949)	(18,118,568)	(16,290,717)
<b>Net change in total pension liability</b>	<u>25,715,267</u>	<u>24,141,802</u>	<u>14,307,737</u>	<u>25,241,890</u>	<u>20,780,383</u>
<b>Total pension liability - beginning</b>	<u>410,699,164</u>	<u>386,557,362</u>	<u>372,249,625</u>	<u>347,007,735</u>	<u>326,227,352</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 436,414,431</u>	<u>\$ 410,699,164</u>	<u>\$ 386,557,362</u>	<u>\$ 372,249,625</u>	<u>\$ 347,007,735</u>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 15,619,704	\$ 12,215,000	\$ 12,035,000	\$ 9,400,000	\$ 10,000,000
Contributions - employee	6,313,409	6,084,625	5,965,399	5,817,678	5,760,524
Net investment income	(16,732,914)	55,437,388	20,920,828	2,596,963	19,368,343
Benefit payments, including refunds of employee contributions	(25,347,322)	(19,591,885)	(20,190,949)	(18,118,568)	(16,290,717)
Administrative expense	-	-	-	-	-
Other	-	-	-	-	-
<b>Net change in plan fiduciary position</b>	<u>(20,147,123)</u>	<u>54,145,128</u>	<u>18,730,278</u>	<u>(303,927)</u>	<u>18,838,150</u>
<b>Plan fiduciary net position - beginning</b>	<u>391,818,535</u>	<u>337,673,407</u>	<u>318,943,129</u>	<u>319,247,056</u>	<u>300,408,906</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 371,671,412</u>	<u>\$ 391,818,535</u>	<u>\$ 337,673,407</u>	<u>\$ 318,943,129</u>	<u>\$ 319,247,056</u>
<b>County's net pension liability - ending (a) - (b)</b>	<u>\$ 64,743,019</u>	<u>\$ 18,880,629</u>	<u>\$ 48,883,955</u>	<u>\$ 53,306,496</u>	<u>\$ 27,760,679</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	85.16%	95.40%	87.35%	85.68%	92.00%
<b>Covered payroll</b>	\$ 114,978,362	\$ 114,978,362	\$ 114,628,351	\$ 111,592,771	\$ 113,715,757
<b>County net pension liability as a percentage of covered payroll</b>	56.31%	16.42%	42.65%	47.77%	24.41%

Note to Schedule

The County adopted GASB 67 on a prospective basis in 2014; therefore only five years are presented in the above schedule.

County of York, Pennsylvania

Required Supplementary Information

Schedule of Changes in the Net Pension Liability and Related Ratios - York County Planning Commission

	<u>2018 *</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>Total pension liability</b>				
Service Cost	\$ 199,707	\$ 186,530	\$ 200,468	\$ 223,538
Interest	517,704	521,679	503,287	499,660
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	-	(168,142)	(6,059)	(259,156)
Changes of assumptions	-	291,394	67,418	-
Benefit payments, including refunds of employee contributions	(484,555)	(452,926)	(393,525)	(345,060)
<b>Net change in total pension liability</b>	<u>232,856</u>	<u>378,535</u>	<u>371,589</u>	<u>118,982</u>
<b>Total pension liability - beginning</b>	<u>9,900,509</u>	<u>9,521,974</u>	<u>9,150,385</u>	<u>9,031,403</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 10,133,365</u>	<u>\$ 9,900,509</u>	<u>\$ 9,521,974</u>	<u>\$ 9,150,385</u>
<b>Plan fiduciary net position</b>				
Contributions - employer	\$ 113,850	\$ 115,142	\$ 117,400	\$ 94,000
Contributions - employee	70,545	70,610	69,473	70,426
Net investment income	1,575,832	511,973	55,228	421,686
Benefit payments, including refunds of employee contributions	(484,555)	(452,926)	(393,525)	(345,060)
Administrative expense	(24,471)	(26,967)	(22,271)	(20,161)
Other	-	-	-	-
<b>Net change in plan fiduciary position</b>	<u>1,251,201</u>	<u>217,832</u>	<u>(173,695)</u>	<u>220,891</u>
<b>Plan fiduciary net position - beginning</b>	<u>9,184,147</u>	<u>8,966,315</u>	<u>9,140,010</u>	<u>8,919,119</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 10,435,348</u>	<u>\$ 9,184,147</u>	<u>\$ 8,966,315</u>	<u>\$ 9,140,010</u>
<b>Commission's net pension liability - ending (a) - (b)</b>	<u>\$ (301,983)</u>	<u>\$ 716,362</u>	<u>\$ 555,659</u>	<u>\$ 10,375</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	102.98%	92.76%	94.16%	99.89%
<b>Covered payroll</b>	\$ 2,015,598	\$ 2,017,436	\$ 1,984,925	\$ 2,012,896
<b>County net pension liability as a percentage of covered payroll</b>	-14.98%	35.51%	27.99%	0.52%

\* The amounts presented for each fiscal year were determined as of the measurement date, which is the December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the Commission is presenting information for those years only for which information is available.

County of York, Pennsylvania

Required Supplementary Information

Schedule of Employer Contributions for the Pension Plan - Last 10 Years

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Actuarially determined employer contributions	\$ 12,066,795	\$ 11,525,795	\$ 11,430,630	\$ 10,624,062	\$ 9,322,239	\$ 11,578,433	\$ 11,484,752	\$ 10,950,633	\$ 10,666,047	\$ 9,332,399
Contributions in relation to the actuarially determined employer contribution	15,619,704	12,215,000	12,035,000	9,400,000	10,000,000	10,000,000	10,000,000	10,000,000	8,000,000	6,640,000
Employer contributions deficiency (excess)	<u>\$ (3,552,909)</u>	<u>\$ (689,205)</u>	<u>\$ (604,370)</u>	<u>\$ 1,224,062</u>	<u>\$ (677,761)</u>	<u>\$ 1,578,433</u>	<u>\$ 1,484,752</u>	<u>\$ 950,633</u>	<u>\$ 2,666,047</u>	<u>\$ 2,692,399</u>
Covered payroll	\$ 114,978,362	\$ 114,978,362	\$ 114,628,351	\$ 111,592,771	\$ 113,715,757	\$ 106,720,140	\$ 104,455,415	\$ 101,994,169	\$ 98,095,169	\$ 94,978,984
Employer contributions as a percentage of covered payroll	13.58%	10.62%	10.50%	8.42%	8.79%	9.37%	9.57%	9.80%	8.16%	6.99%

**Notes to Schedule**

Valuation date: January 1, 2018

Actuarially determined contribution rates are calculated as of January 1, one year prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level dollar
Remaining amortization period	25 years
Asset valuation method	Market value adjusted for unrecognized gains and losses from prior years
Inflation	3.0%
Salary increases	4.0%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Retirement age	Age 60 or 55 with 20 years' service
Mortality	Mortality rates were based on the RP-2013 Annuitant and Non-Annuitant Mortality Tables for Males and Females with no projected improvement

Other information:

Effective in 2009 the Entry Age Funding Method was used to determine the actuarially determined calculated contribution. Prior to 2009 the Aggregate Actuarial Cost Method was used.

The discount rate changed from 7.5% to 7.25% during 2018

County of York, Pennsylvania

Required Supplementary Information

Schedule of Employer Contributions - Last 10 Years - York County Planning Commission

	2018 *	2017	2016	2015	2014	2013	2012	2011	2010	2009
Actuarially determined employer contributions	\$ 113,810	\$ 115,082	\$ 117,340	\$ 92,600	\$ 92,112	\$ 212,746	\$ 206,455	\$ 217,000	\$ 219,596	\$ 200,890
Contributions in relation to the actuarially determined employer contribution	113,850	115,142	117,400	94,000	92,112	287,746	336,455	517,000	219,596	200,890
Employer contributions deficiency (excess)	\$ (40)	\$ (60)	\$ (60)	\$ (1,400)	\$ -	\$ (75,000)	\$ (130,000)	\$ (300,000)	\$ -	\$ -
Covered payroll	\$ 2,015,598	\$ 2,017,436	\$ 1,984,925	\$ 2,012,896						
Employer contributions as a percentage of covered payroll	5.65%	5.71%	5.91%	4.67%						

\* The amounts presented for each fiscal year were determined as of the measurement date, which is the December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the Commission is presenting information for those years only for which information is available.

Notes to Schedule

Valuation date: January 1, 2015

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal
Amortization method	Level dollar closed
Remaining amortization period	Based on periods in Act 205
Asset valuation method	Based on the municipal reserves
Inflation	3.0%
Salary increases	Age related scale with merit and inflation component
Investment rate of return	5.50%
Post retirement cost of living adjustment increase	3.0%, subject to plan limitations
Pre-retirement mortality	Pre-retirement mortality rates were based on the RP 2000 with 1 year set back for males and the RP 2000 with 5 year set back for females
Post-retirement mortality	Post-retirement mortality rates were based on the sex distinct RP 2000 Combined Healthy Mortality for males and females.

Other information:

The December 31, 2016 investment return assumption for municipal assets decreased from 5.50% to 5.25%.

County of York, Pennsylvania

Required Supplementary Information

Schedule of Investment Returns for the Pension Plan

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual money-weighted rate of return, net of investment expense	-4.12%	16.19%	6.70%	1.00%	6.67%

**Note to Schedule**

The County adopted GASB 67 on a prospective basis in 2014; therefore only five years are presented in the above schedule.

County of York, Pennsylvania

Required Supplementary Information

Schedule of Changes in the Net OPEB Liability and Related Ratios

	<u>2018</u>	<u>2017</u>
<b>Total OPEB liability</b>		
Service Cost	\$ 370,057	\$ 380,344
Interest	5,700,115	5,794,991
Benefit payments, including refunds of employee contributions	<u>(8,115,084)</u>	<u>(6,925,740)</u>
<b>Net change in total OPEB liability</b>	(2,044,912)	(750,405)
<b>Total OPEB liability - beginning</b>	85,117,703	85,868,108
<b>Total OPEB liability - ending (a)</b>	<u>\$ 83,072,791</u>	<u>\$ 85,117,703</u>
<b>Plan fiduciary net position</b>		
Contributions - employer	\$ 18,800,542	\$ 9,844,495
Net investment income	(574,738)	271,134
Benefit payments, including refunds of employee contributions	<u>(8,115,084)</u>	<u>(6,925,740)</u>
<b>Net change in plan fiduciary position</b>	10,110,720	3,189,889
<b>Plan fiduciary net position - beginning</b>	5,189,915	2,000,026
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 15,300,635</u>	<u>\$ 5,189,915</u>
<b>County's net OPEB liability - ending (a) - (b)</b>	<u>\$ 67,772,156</u>	<u>\$ 79,927,788</u>
<b>Plan fiduciary net position as a percentage of the total OPEB liability</b>	18.42%	6.10%
<b>Covered payroll</b>	\$ 2,529,747	\$ 3,535,492
<b>County net OPEB liability as a percentage of covered payroll</b>	2679.01%	2260.73%

**Note to Schedule**

The County adopted GASB 74 on a prospective basis in 2017; therefore only two years are presented in the above schedule.

County of York, Pennsylvania

Required Supplementary Information

Schedule of Employer Contributions for the OPEB Plan - Last 10 Years

	<u>2018</u>	<u>2017</u>
Actuarially determined employer contributions	\$ 8,323,521	\$ 8,323,521
Contributions in relation to the actuarially determined employer contribution	<u>18,800,542</u>	<u>9,844,495</u>
Employer contributions deficiency (excess)	<u>\$ (10,477,021)</u>	<u>\$ (1,520,974)</u>
Covered payroll	\$ 2,529,747	\$ 3,535,492
Employer contributions as a percentage of covered payroll	743.18%	278.45%

**Notes to Schedule**

Valuation date: January 1, 2017

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level dollar
Remaining amortization period	19 years
Asset valuation method	Market value of assets
Inflation	2.5%
Salary increases	4.50%
Healthcare cost trend rates	5.4% initial decreasing to an ultimate rate of 3.9% by 2075
Investment rate of return	7.0%, net of OPEB plan investment expense, including inflation
Retirement age	Rates are as follows: ages 55-59 7%, ages 60-61 8%, ages 62-64 15%, age 65 34%, ages 66-70 23%, ages 71-79 21%, and 80 plus 100%
Mortality	Mortality rates were based on the RP-2000 with rates projected to 2015 using Scale AA

The County adopted GASB 74 on a prospective basis in 2017; therefore only two years are presented in the above schedule.

County of York, Pennsylvania  
Required Supplementary Information  
Schedule of Investment Returns For the OPEB Plan

	<u>2018</u>	<u>2017</u>
Annual money-weighted rate of return, net of investment expense	-5.27%	5.44%

**Note to Schedule**

The County adopted GASB 74 on a prospective basis in 2017; therefore only one year is present in the above schedule.

County of York, Pennsylvania

Required Supplementary Information

Schedule of Changes in the Total OPEB Liability and Related Ratios - York County Planning Commission

	<u>2018</u>
<b>Total OEPB liability</b>	
Service Cost	\$ 20,011
Interest	6,006
Effects of economic and demographic gains and losses	(21,548)
Benefit payments, including refunds of employee contributions	<u>(14,382)</u>
<b>Net changes in total OPEB liability</b>	<u>(9,913)</u>
<b>Total OPEB liability - beginning</b>	287,448
<b>Total OPEB liability - ending (a)</b>	<u><u>\$ 277,535</u></u>

**Notes to Schedule**

Actuarial Methods and Assumptions:

Valuation date: December 31, 2018

Actuarial cost method	Entry age
Amortization method	Level percent of the total cost over time
Remaining amortization period	20 year, open
Investment rate of return	3.30%
Salary increases	3.00%
Healthcare cost trend rates	4.6% initial increasing to an ultimate rate of 4.7% by 2025
Mortality	Mortality rates were based on the RP-2000 for males and females projected 18 years.

Changes in Actuarial Assumptions:

The discount rate changed from 2.0% at 12/31/17 to 3.3% at 12/31/18. The healthcare cost trend rates and mortality assumptions were also updated. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

The County adopted GASB 75 on a prospective basis in 2018; therefore only one year is presented in the above schedule.

County of York, Pennsylvania

Required Supplementary Information

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – General Fund

Year ended December 31, 2018

	Budgeted Amounts		Actual Amounts	Variance with Final Budget – Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Real estate taxes	\$ 158,815,004	\$ 158,815,004	\$ 162,078,411	\$ 3,263,407
Intergovernmental	6,021,734	6,390,819	5,788,367	(602,452)
Departmental	45,020,200	45,020,200	45,545,360	525,160
Fines and costs	5,982,300	5,982,300	5,803,814	(178,486)
Hotel tax	3,600,000	3,600,000	3,337,405	(262,595)
Investment	1,048,050	1,048,050	3,551,905	2,503,855
Other	190,000	190,000	675,075	485,075
Total revenues	220,677,288	221,046,373	226,780,337	5,733,964
<b>Expenditures</b>				
Current:				
General government	14,184,882	14,184,882	11,656,233	2,528,649
Public safety	93,254,789	93,254,789	90,117,325	3,137,464
Health, education, and welfare:				
Human Services	9,886,247	9,886,247	8,487,103	1,399,144
Judicial	45,642,031	46,011,116	45,251,416	759,700
Cultural and recreation	11,718,006	11,718,006	10,908,305	809,701
Conservation and community development	5,420,960	5,420,960	5,325,568	95,392
Capital outlay	-	-	1,588,306	(1,588,306)
Debt service:				
Principal retirement	8,405,000	8,405,000	8,826,922	(421,922)
Interest and fiscal charges	7,625,526	7,625,526	7,851,245	(225,719)
Total expenditures	196,137,441	196,506,526	190,012,423	6,494,103
Excess of revenues over expenditures	24,539,847	24,539,847	36,767,914	12,228,067
<b>Other financing sources (uses)</b>				
Transfers in	884,000	884,000	17,622,667	16,738,667
Transfers out	(28,488,812)	(28,488,812)	(26,121,107)	2,367,705
Proceeds from sale of capital assets	-	-	1,300,000	1,300,000
Total other financing sources (uses)	(27,604,812)	(27,604,812)	(7,198,440)	20,406,372
Net change in fund balances	\$ (3,064,965)	\$ (3,064,965)	\$ 29,569,474	\$ 32,634,439

See Notes to Required Supplementary Information

County of York, Pennsylvania

Required Supplementary Information

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – York/Adams HealthChoices Management Fund

Year ended December 31, 2018

	Budgeted Amounts		Actual Amounts	Variance with Final Budget – Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$ 112,674,001	\$ 112,674,001	\$ 99,284,048	\$ (13,389,953)
Investment	117,500	117,500	210,794	93,294
Total revenues	112,791,501	112,791,501	99,494,842	(13,296,659)
<b>Expenditures</b>				
Current:				
Health, education, and welfare:				
Human Services	113,628,129	113,628,129	121,214,533	(7,586,404)
Total expenditures	113,628,129	113,628,129	121,214,533	(7,586,404)
Deficiency of revenues under expenditures	(836,628)	(836,628)	(21,719,691)	(20,883,063)
<b>Other financing sources (uses)</b>				
Transfers in	-	-	21,719,691	21,719,691
Total other financing sources (uses)	-	-	21,719,691	21,719,691
Net change in fund balances	\$ (836,628)	\$ (836,628)	\$ -	\$ 836,628

See Notes to Required Supplementary Information

County of York, Pennsylvania

Required Supplementary Information

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Mental Health and Intellectual and Developmental Disabilities Fund

Year ended December 31, 2018

	Budgeted Amounts		Actual Amounts	Variance with Final Budget – Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$ 29,961,725	\$ 29,961,725	\$ 34,094,089	\$ 4,132,364
Investment	35,500	35,500	140,223	104,723
Other	5,000	5,000	2,211	(2,789)
Total revenues	30,002,225	30,002,225	34,236,523	4,234,298
<b>Expenditures</b>				
Current:				
Health, education, and welfare:				
Mental health/intellectual disabilities	31,329,656	31,329,656	35,938,064	(4,608,408)
Total expenditures	31,329,656	31,329,656	35,938,064	(4,608,408)
Deficiency of revenues under expenditures	(1,327,431)	(1,327,431)	(1,701,541)	(374,110)
<b>Other financing sources</b>				
Transfers in	1,327,431	1,327,431	1,701,541	374,110
Net change in fund balances	\$ -	\$ -	\$ -	\$ -

See Notes to Required Supplementary Information

County of York, Pennsylvania

Required Supplementary Information

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Children, Youth, and Families Fund

Year ended December 31, 2018

	Budgeted Amounts		Actual Amounts	Variance with Final Budget – Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$ 44,428,431	\$ 44,428,431	\$ 44,910,555	\$ 482,124
Departmental	559,252	559,252	839,478	280,226
Total revenues	44,987,683	44,987,683	45,750,033	762,350
<b>Expenditures</b>				
Current:				
Health, education, and welfare:				
Children and youth	55,919,886	55,919,886	56,125,158	(205,272)
Total expenditures	55,919,886	55,919,886	56,125,158	(205,272)
Deficiency of revenues under expenditures	(10,932,203)	(10,932,203)	(10,375,125)	557,078
<b>Other financing sources (uses)</b>				
Transfers in	10,932,203	10,932,203	10,375,125	(557,078)
Net change in fund balances	\$ -	\$ -	\$ -	\$ -

See Notes to Required Supplementary Information

## County of York, Pennsylvania

### Notes to Required Supplementary Information

#### **(1) Budgets and Budgetary Accounting**

The County adopts budgets for the general fund and all special revenue funds, except for the Brownsfields For Housing, Adams HealthChoices Management Fund, Drug Task Force, Access Grant Program, Donations, Downtown Hanover Improvement Fund, Prison Telephone, Weatherization, and York HealthChoices Management Funds. The County prepares a separate budget report, which is available from the Commissioners' office. Annual operating budgets are legally adopted each year through the passage of an annual budget ordinance. The County's budgets utilize a modified accrual basis of accounting. The legal level of budgetary control is established for expenditures in total at the fund level. The general and special revenue funds have legally adopted budgets. Project-length financial plans are adopted for the capital projects funds.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. During July and August, the department heads use current financial status reports to develop financial projections for their programs for the ensuing year and review with the budget staff.
2. The Commissioners, if requested or required, then interview department heads to discuss their budgets as submitted and allow them to substantiate projected expenditures at public hearings.
3. Upon consolidation of the department and agency expenditure projections, the Commissioners ascertain the most viable method of financing them.
4. Subsequently, the Commissioners' office assembles the preliminary projections of revenues and expenditures, including salary projections, into a final budget incorporating any revisions or adjustments resulting from the aforementioned Commissioners' review.
5. By early December, the final budget is presented by the Commissioners. Pursuant to budgetary requirements, as set forth in the County Code, public notice is given that the final budget is available for inspection for a period of 20 days.
6. After the 20-day inspection period, but prior to December 31, the County Commissioners adopt the final budget by enacting an appropriate resolution.

## County of York, Pennsylvania

### Notes to Required Supplementary Information (Continued)

#### **(1) Budgets and Budgetary Accounting (Continued)**

The budget may not be amended without the approval of the Commissioners. Agency department heads have the authority to transfer expenditures within line items of the funds that they administer.

The Commissioners may at any time, by resolution, make supplemental appropriations for any lawful purpose from any funds on hand or estimated to be received within the fiscal year and not otherwise appropriated, including the proceeds of any borrowing now or hereafter authorized by law. The Commissioners may authorize the transfer of any unencumbered balance of any appropriation item or any portion thereof.

Commonwealth of Pennsylvania statute requires the County's legal level of budgetary control to be at the fund level. As a management device, the County maintains budgetary control at the department line item level, as authorized by a resolution of the Board of Commissioners. County's management can overspend at the department level and make transfers between departments without the approval of the Commissioners. Actual expenditures and operating transfers out may not legally exceed "budget" appropriations at the individual fund level. Appropriations lapse at the close of the fiscal year to the extent that they have not been expended. The County does not report encumbrances.

## **OTHER SUPPLEMENTARY INFORMATION**

## County of York, Pennsylvania

### Combining and Individual Fund Financial Statements and Schedules

Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are restricted or committed to expenditures for specified purposes. The following are utilized to account for those financial activities:

The Liquid Fuels Tax Fund accounts for state aid revenues used for building and improving roads and bridges.

The Domestic Relations Fund accounts for expenditures and reimbursement revenue related to the operations of the County's Child Support Enforcement Program, which is funded with federal, state, and County funds.

The following funds are used to account for revenue received from various federal, state, and local sources. These funds, which are restricted for the provision of specified social services to eligible County residents, are as follows:

- Comprehensive Services to the Aged Fund
- Human Services Fund
- Drug and Alcohol Fund

The Brownfields for Housing Fund is used to account for construction or improvements of housing that is located on previously developed sites and in core communities.

The Adams and York HealthChoices Management Funds exist for purposes of administration of the York/Adams HealthChoices Management program, a mandatory managed care program for those who are eligible to participate in Medical Assistance.

The Drug Task Force Fund is used to account for revenues and expenditures related to controlled substances.

The Continuum of Care Fund supports Homeless Assistance Grants, including the Homeless Management Information System (HMIS), through funding from the U.S. Department of Housing and Urban Development.

## County of York, Pennsylvania

### Combining and Individual Fund Financial Statements and Schedules

The Community Development Block Grant Fund receives federal funds from the United States Department of Housing and Urban Development to provide rehabilitation loans to low income property owners that are restricted and to administer a rental rehabilitation program that provides loans to multifamily property owners to rehabilitate rental units for low income and elderly occupancy.

The 911 Fund is used to account for the emergency response communications network of the County.

The Access Grant Program Fund, in cooperation with the Center for Independent Living Opportunities, administers the Access Home Modification Program for low to moderate income persons with permanent disabilities.

The Donations Fund is used to account for special bequests from County residents.

The Earn-It Fund is a juvenile restitution and community service program. It provides work opportunities for suitable juveniles to earn money and provide community service.

The Affordable Housing Fund supports the County's local affordable housing efforts. It raises revenue to enable County residents to purchase or rent residential housing.

The LIHEAP Weatherization Fund receives monies from the United States Department of Health and Human Services to provide and install energy-conserving materials for low-income County residents.

The Downtown Hanover Improvement Fund, in cooperation with Downtown Hanover, Inc., administers a program that provides loans for businesses to rehabilitate their facilities.

The DOE Weatherization Fund receives monies from the United States Department of Energy to provide and install energy-conserving materials for low-income County residents.

The Prison Telephone Fund is used to account for prison telephone commissions.

The Weatherization Fund receives monies from the U.S. Departments of Energy and Health and Human Services. The Weatherization Fund provides and installs energy-conserving materials for low-income County Residents.

County of York, Pennsylvania  
Combining Balance Sheet – Nonmajor Governmental Funds

December 31, 2018

	Liquid Fuels Tax	Domestic Relations	Comprehensive Services to the Aged	Human Services	Drug and Alcohol	Brownfields for Housing	Adams HealthChoices Management	Drug Task Force	Continuum of Care	Community Development Block Grant Fund	911 Fund
<b>Assets</b>											
Cash and cash equivalents	\$ 6,329,026	\$ 3,554,504	\$ 1,247,298	\$ -	\$ 1,569,465	\$ -	\$ 959,157	\$ 988,627	\$ -	\$ 648,009	\$ 9,950
Restricted cash	-	37,199	4,291	-	-	-	2,604	-	-	117,316	-
Investments	-	-	1,461,488	-	-	-	174,575	40,942	-	-	-
Restricted investments	-	-	-	-	-	-	-	-	-	-	-
Receivables:											
Accounts	-	-	277,543	5,201	265,190	230,007	502	-	-	5,067,774	63,754
Due from other funds	-	-	-	329,244	31,013	-	-	-	-	-	-
Due from other governments	-	435,170	65,068	37,166	238,007	-	-	7	29,491	365,986	3,260,858
Other assets	-	-	-	68	-	-	-	-	-	-	29,432
<b>Total assets</b>	<b>\$ 6,329,026</b>	<b>\$ 4,026,873</b>	<b>\$ 3,055,688</b>	<b>\$ 371,679</b>	<b>\$ 2,103,675</b>	<b>\$ 230,007</b>	<b>\$ 1,136,838</b>	<b>\$ 1,029,576</b>	<b>\$ 29,491</b>	<b>\$ 6,199,085</b>	<b>\$ 3,363,994</b>
<b>Liabilities and fund balance</b>											
<b>Liabilities:</b>											
Accounts payable and accrued liabilities	\$ 975	\$ 68,819	\$ 421,333	\$ 242,831	\$ 431,978	\$ -	\$ 25,106	\$ 275,435	\$ 29,491	\$ 540,164	\$ 297,104
Due to other funds	-	23,437	401,095	991	78,199	-	-	2,376	-	4,064	-
Deposits held in escrow	-	37,199	4,291	-	-	-	2	86,702	-	117,315	-
Due to other governments	-	-	-	-	-	-	645,084	-	-	-	-
Unearned revenue - other	-	-	2,228,969	127,857	1,593,498	230,007	466,646	-	-	5,537,542	-
<b>Total liabilities</b>	<b>975</b>	<b>129,455</b>	<b>3,055,688</b>	<b>371,679</b>	<b>2,103,675</b>	<b>230,007</b>	<b>1,136,838</b>	<b>364,513</b>	<b>29,491</b>	<b>6,199,085</b>	<b>297,104</b>
<b>Fund balances:</b>											
Restricted:											
Road and bridges	6,328,051	-	-	-	-	-	-	-	-	-	-
Judicial	-	3,897,418	-	-	-	-	-	665,063	-	-	-
Public safety	-	-	-	-	-	-	-	-	-	-	3,066,890
Cultural and recreation	-	-	-	-	-	-	-	-	-	-	-
Conservation and community development	-	-	-	-	-	-	-	-	-	-	-
Committed	-	-	-	-	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-	-	-	-	-
<b>Total fund balance</b>	<b>6,328,051</b>	<b>3,897,418</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>665,063</b>	<b>-</b>	<b>-</b>	<b>3,066,890</b>
<b>Total liabilities and fund balance</b>	<b>\$ 6,329,026</b>	<b>\$ 4,026,873</b>	<b>\$ 3,055,688</b>	<b>\$ 371,679</b>	<b>\$ 2,103,675</b>	<b>\$ 230,007</b>	<b>\$ 1,136,838</b>	<b>\$ 1,029,576</b>	<b>\$ 29,491</b>	<b>\$ 6,199,085</b>	<b>\$ 3,363,994</b>

County of York, Pennsylvania  
Combining Balance Sheet – Nonmajor Governmental Funds (Continued)

December 31, 2018

	Access Grant Program	Donations	Earn-It	Affordable Housing	LIHEAP Weatherization	Downtown Hanover Improvement	DOE Weatherization	Prison Telephone	Weatherization	Capital Projects Bond Account Fund	York HealthChoices Management Fund	Total
<b>Assets</b>												
Cash and cash equivalents	\$ -	\$ -	\$ 24,041	\$ 224,681	\$ 31,042	\$ 233,726	\$ 79,001	\$ 575,861	\$ 23	\$ 2,679,154	\$ 2,016,087	\$ 21,169,652
Restricted cash	-	195,645	-	-	-	-	-	-	-	-	518,422	875,477
Investments	-	-	-	-	-	-	-	-	-	1,678,625	318,357	3,673,987
Restricted investments	-	-	-	-	-	-	-	-	-	-	844,997	844,997
Receivables:												
Accounts	200,000	92	570	1,808,464	-	-	-	220,568	-	-	741	8,140,406
Due from other funds	-	-	-	247,064	-	-	-	-	-	-	-	607,321
Due from other governments	-	-	-	-	284,192	-	66,306	-	-	-	-	4,782,251
Other assets	-	-	-	-	-	-	-	-	-	-	-	29,500
<b>Total assets</b>	<b>\$ 200,000</b>	<b>\$ 195,737</b>	<b>\$ 24,611</b>	<b>\$ 2,280,209</b>	<b>\$ 315,234</b>	<b>\$ 233,726</b>	<b>\$ 145,307</b>	<b>\$ 796,429</b>	<b>\$ 23</b>	<b>\$ 4,357,779</b>	<b>\$ 3,698,604</b>	<b>\$ 40,123,591</b>
<b>Liabilities and fund balance</b>												
Liabilities:												
Accounts payable and accrued liabilities	\$ -	\$ 16,229	\$ 939	\$ 22,460	\$ 195,909	\$ -	\$ 17,387	\$ 40,042	\$ -	\$ 355,087	\$ 52,064	\$ 3,033,353
Due to other funds	-	-	-	-	119,325	-	127,920	215,000	-	5,000	-	977,407
Deposits held in escrow	-	-	2,442	-	-	-	-	-	-	-	-	247,951
Due to other governments	-	-	-	-	-	-	-	-	-	-	-	645,084
Unearned revenue - other	200,000	-	-	1,810,270	-	233,726	-	-	23	-	3,646,540	16,075,078
<b>Total liabilities</b>	<b>200,000</b>	<b>16,229</b>	<b>3,381</b>	<b>1,832,730</b>	<b>315,234</b>	<b>233,726</b>	<b>145,307</b>	<b>255,042</b>	<b>23</b>	<b>360,087</b>	<b>3,698,604</b>	<b>20,978,873</b>
Fund balances:												
Restricted:												
Road and bridges	-	-	-	-	-	-	-	-	-	-	-	6,328,051
Judicial	-	-	-	-	-	-	-	-	-	-	-	4,562,481
Public Safety	-	-	-	-	-	-	-	-	-	-	-	3,066,890
Cultural and recreation	-	179,508	-	-	-	-	-	-	-	-	-	179,508
Conservation and community development	-	-	-	447,479	-	-	-	-	-	-	-	447,479
Committed	-	-	21,230	-	-	-	-	541,387	-	-	-	562,617
Assigned	-	-	-	-	-	-	-	-	-	3,997,692	-	3,997,692
<b>Total fund balance</b>	<b>-</b>	<b>179,508</b>	<b>21,230</b>	<b>447,479</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>541,387</b>	<b>-</b>	<b>3,997,692</b>	<b>-</b>	<b>19,144,718</b>
<b>Total liabilities and fund balance</b>	<b>\$ 200,000</b>	<b>\$ 195,737</b>	<b>\$ 24,611</b>	<b>\$ 2,280,209</b>	<b>\$ 315,234</b>	<b>\$ 233,726</b>	<b>\$ 145,307</b>	<b>\$ 796,429</b>	<b>\$ 23</b>	<b>\$ 4,357,779</b>	<b>\$ 3,698,604</b>	<b>\$ 40,123,591</b>

County of York, Pennsylvania

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds

Year ended December 31, 2018

	Liquid Fuels Tax	Domestic Relations	Comprehensive Services to the Aged	Human Services	Drug and Alcohol	Brownfields for Housing	Adams HealthChoices Management	Drug Task Force	Continuum of Care	Community Development Block Grant Fund	911 Fund
<b>Revenues</b>											
Intergovernmental	\$ 4,564,466	\$ 3,499,674	\$ 9,191,925	\$ 2,274,066	\$ 5,640,621	\$ -	\$ 3,573,856	\$ -	\$ 410,716	\$ 2,753,191	\$ 8,701,522
Departmental	-	74,979	374,221	-	-	-	-	-	-	27,792	500
Investment	78,944	73,889	-	-	28,703	-	35,883	23,264	-	12,009	14,261
Other	2,103,524	277,861	-	540,177	10,200	-	-	885,464	-	459,890	-
Total revenues	6,746,934	3,926,403	9,566,146	2,814,243	5,679,524	-	3,609,739	908,728	410,716	3,252,882	8,716,283
<b>Expenditures</b>											
Current:											
Public safety	-	-	-	-	-	-	-	-	-	-	12,195,950
Roads and bridges	826,164	-	-	-	-	-	-	-	-	-	-
Health, education, and welfare:											
Drug and alcohol	-	-	-	-	5,779,524	-	-	-	-	-	-
Office of aging	-	-	10,262,734	-	-	-	-	-	-	-	-
Human services	-	-	-	2,892,544	-	-	39,076	-	-	-	-
Judicial	-	4,908,799	-	-	-	-	-	1,067,703	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-	-	-	-
Conservation and community development	-	-	-	-	-	-	-	-	410,716	3,252,038	-
Capital outlay	4,011,762	-	-	-	-	-	-	335,067	-	-	190,077
Debt service:											
Principal retirement	-	-	-	-	-	-	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	4,837,926	4,908,799	10,262,734	2,892,544	5,779,524	-	39,076	1,402,770	410,716	3,252,038	12,386,027
Excess (deficiency) of revenues over (under) expenditures	1,909,008	(982,396)	(696,588)	(78,301)	(100,000)	-	3,570,663	(494,042)	-	844	(3,669,744)
<b>Other financing sources (uses)</b>											
Transfers in	-	1,100,000	696,588	78,301	100,000	-	-	-	-	-	3,669,744
Transfers out	(79,514)	-	-	-	-	-	(3,570,663)	-	-	(844)	-
Proceeds from sale of capital equipment	-	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	(79,514)	1,100,000	696,588	78,301	100,000	-	(3,570,663)	-	-	(844)	3,669,744
Net change in fund balances	1,829,494	117,604	-	-	-	-	-	(494,042)	-	-	-
Fund balances, January 1	4,498,557	3,779,814	-	-	-	-	-	1,159,105	-	-	3,066,890
Fund balances, December 31	\$ 6,328,051	\$ 3,897,418	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 665,063	\$ -	\$ -	\$ 3,066,890

County of York, Pennsylvania

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds (Continued)

Year ended December 31, 2018

	Access Grant Program	Donations	Earn-It	Affordable Housing	LIHEAP Weatherization	Downtown Hanover Improvement	DOE Weatherization	Prison Telephone	Weatherization	Capital Projects Bond Account Fund	York HealthChoices Management Fund	Total
<b>Revenues</b>												
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ 903,363	\$ -	\$ 344,157	\$ -	2,670	\$ -	\$ 18,249,924	\$ 60,110,151
Departmental	-	-	-	343,161	-	-	-	1,066,591	-	-	-	1,887,244
Investment	-	3,522	-	4,910	689	-	299	8,907	365	80,566	221,992	588,203
Other	-	195,955	2,417	-	-	-	-	-	-	1,876,673	-	6,352,161
Total revenues	-	199,477	2,417	348,071	904,052	-	344,456	1,075,498	3,035	1,957,239	18,471,916	68,937,759
<b>Expenditures</b>												
Current:												
Public safety	-	-	-	-	-	-	-	94,978	-	-	-	12,290,928
Roads and bridges	-	-	-	-	-	-	-	-	-	-	-	826,164
Health, education, and welfare:												
Drug and alcohol	-	-	-	-	-	-	-	-	-	-	-	5,779,524
Office of aging	-	-	-	-	-	-	-	-	-	-	-	10,262,734
Human services	-	-	-	-	-	-	-	-	-	-	322,888	3,254,508
Judicial	-	-	3,739	-	-	-	-	-	-	-	-	5,980,241
Cultural and recreation	-	184,719	-	-	-	-	-	-	-	-	-	184,719
Conservation and community development	-	-	-	113,943	904,052	-	344,456	-	-	-	-	5,025,205
Capital outlay	-	-	-	-	-	-	-	-	-	3,739,484	-	8,276,390
Debt service:												
Principal retirement	-	-	-	134,224	-	-	-	-	-	-	-	134,224
Interest and fiscal charges	-	-	-	117,109	-	-	-	-	-	-	-	117,109
Total expenditures	-	184,719	3,739	365,276	904,052	-	344,456	94,978	-	3,739,484	322,888	52,131,746
Excess (deficiency) of revenues over (under) expenditures	-	14,758	(1,322)	(17,205)	-	-	-	980,520	3,035	(1,782,245)	18,149,028	16,806,013
<b>Other financing sources (uses)</b>												
Transfers in	-	-	-	20,636	-	-	-	-	-	3,186,000	-	8,851,269
Transfers out	-	(3,309)	-	-	-	-	(815,000)	(19,792)	(19,792)	(5,184)	(18,149,028)	(22,643,334)
Proceeds from sale of capital equipment	-	-	-	-	-	-	-	-	-	378,922	-	378,922
Total other financing sources (uses)	-	(3,309)	-	20,636	-	-	(815,000)	(19,792)	(19,792)	3,559,738	(18,149,028)	(13,413,143)
Net change in fund balances	-	11,449	(1,322)	3,431	-	-	165,520	(16,757)	(16,757)	1,777,493	-	3,392,870
Fund balances, January 1	-	168,059	22,552	444,048	-	-	375,867	-	16,757	2,220,199	-	15,751,848
Fund balances, December 31	\$ -	\$ 179,508	\$ 21,230	\$ 447,479	\$ -	\$ -	\$ 541,387	\$ -	\$ -	\$ 3,997,692	\$ -	\$ 19,144,718

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Liquid Fuels Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 1,459,200	\$ 1,459,200	\$ 4,564,466	\$ 3,105,266
Investment	16,900	16,900	78,944	62,044
Other	5,336,620	5,336,620	2,103,524	(3,233,096)
Total revenues	6,812,720	6,812,720	6,746,934	(65,786)
<b>Expenditures</b>				
Current:				
Road and bridges	1,087,100	1,087,100	826,164	260,936
Capital outlay	5,700,900	5,700,900	4,011,762	1,689,138
Total expenditures	6,788,000	6,788,000	4,837,926	1,950,074
Excess (deficiency) of revenues over (under) expenditures	24,720	24,720	1,909,008	1,884,288
<b>Other financing uses</b>				
Transfers out	(67,000)	(67,000)	(79,514)	(12,514)
Net change in fund balances	\$ (42,280)	\$ (42,280)	\$ 1,829,494	\$ 1,871,774

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Domestic Relations Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 3,596,781	\$ 3,596,781	\$ 3,499,674	\$ (97,107)
Departmental	60,000	60,000	74,979	14,979
Investment	25,000	25,000	73,889	48,889
Other	320,505	320,505	277,861	(42,644)
Total revenues	4,002,286	4,002,286	3,926,403	(75,883)
<b>Expenditures</b>				
Current:				
Judicial	5,087,960	5,087,960	4,908,799	179,161
Total expenditures	5,087,960	5,087,960	4,908,799	179,161
Excess (deficiency) of revenues over (under) expenditures	(1,085,674)	(1,085,674)	(982,396)	103,278
<b>Other financing sources</b>				
Transfers in	1,100,000	1,100,000	1,100,000	-
Net change in fund balances	\$ 14,326	\$ 14,326	\$ 117,604	\$ 103,278

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Comprehensive Services to the Aged Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 9,354,385	\$ 9,354,385	\$ 9,191,925	\$ (162,460)
Departmental	1,103,381	1,103,381	374,221	(729,160)
Total revenues	10,457,766	10,457,766	9,566,146	(891,620)
<b>Expenditures</b>				
Current:				
Health, education, and welfare:				
Office of aging	11,154,353	11,154,353	10,262,734	891,619
Total expenditures	11,154,353	11,154,353	10,262,734	891,619
Excess (deficiency) of revenues over (under) expenditures	(696,587)	(696,587)	(696,588)	(1)
<b>Other financing sources</b>				
Transfers in	696,587	696,587	696,588	1
Net change in fund balances	\$ -	\$ -	\$ -	\$ -

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Human Services Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 2,238,925	\$ 2,238,925	\$ 2,274,066	\$ 35,141
Other	629,711	629,711	540,177	(89,534)
Total revenues	<u>2,868,636</u>	<u>2,868,636</u>	<u>2,814,243</u>	<u>(54,393)</u>
<b>Expenditures</b>				
Current:				
Health, education, and welfare:				
Human services	2,950,568	2,950,568	2,892,544	58,024
Total expenditures	<u>2,950,568</u>	<u>2,950,568</u>	<u>2,892,544</u>	<u>58,024</u>
Excess (deficiency) of revenues over (under) expenditures	(81,932)	(81,932)	(78,301)	3,631
<b>Other financing sources</b>				
Transfers in	81,932	81,932	78,301	(3,631)
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Drug and Alcohol Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 3,906,336	\$ 3,906,336	\$ 5,640,621	\$ 1,734,285
Investment	11,750	11,750	28,703	16,953
Other	1,500	1,500	10,200	8,700
Total revenues	3,919,586	3,919,586	5,679,524	1,759,938
<b>Expenditures</b>				
Current:				
Health, education, and welfare:				
Drug and alcohol	4,054,873	4,054,873	5,779,524	(1,724,651)
Total expenditures	4,054,873	4,054,873	5,779,524	(1,724,651)
Excess (Deficiency) of revenues over (under) expenditures	(135,287)	(135,287)	(100,000)	35,287
<b>Other financing sources</b>				
Transfers in	100,000	100,000	100,000	-
Net change in fund balances	\$ (35,287)	\$ (35,287)	\$ -	\$ 35,287

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Continuum of Care

Year ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<b>Variance with Final Budget – Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 745,000	\$ 745,000	\$ 410,716	\$ (334,284)
Total revenues	745,000	745,000	410,716	(334,284)
<b>Expenditures</b>				
Current:				
Conservation and community development	745,000	745,000	410,716	334,284
Total expenditures	745,000	745,000	410,716	334,284
Excess (deficiency) of revenues over (under) expenditures	-	-	-	-
Net change in fund balances	\$ -	\$ -	\$ -	\$ -

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Community Development Block Grant Fund

Year ended December 31, 2018

	Budgeted Amounts		Actual Amounts	Variance with Final Budget – Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$ 2,828,413	\$ 2,828,413	\$ 2,753,191	\$ (75,222)
Departmental	102,000	102,000	27,792	(74,208)
Investment	4,000	4,000	12,009	8,009
Other	120,000	120,000	459,890	339,890
Total revenues	3,054,413	3,054,413	3,252,882	198,469
<b>Expenditures</b>				
Current:				
Conservation and community development	3,030,413	3,030,413	3,252,038	(221,625)
Total expenditures	3,030,413	3,030,413	3,252,038	(221,625)
Excess of revenues over expenditures	24,000	24,000	844	(23,156)
<b>Other financing uses</b>				
Transfers out	-	-	(844)	(844)
Net change in fund balances	\$ 24,000	\$ 24,000	\$ -	\$ (24,000)

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – 911 Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 8,708,758	\$ 8,709,939	\$ 8,701,522	(8,417)
Departmental	500	500	500	-
Investment	3,500	3,500	14,261	10,761
Total revenues	<u>8,712,758</u>	<u>8,713,939</u>	<u>8,716,283</u>	<u>2,344</u>
<b>Expenditures</b>				
Current:				
Public Safety	14,201,246	14,202,427	12,195,950	\$ 2,006,477
Capital Outlay	-	-	190,077	(190,077)
Total expenditures	<u>14,201,246</u>	<u>14,202,427</u>	<u>12,386,027</u>	<u>1,816,400</u>
Excess (deficiency) of revenues over (under) expenditures	(5,488,488)	(5,488,488)	(3,669,744)	\$ 1,818,744
<b>Other financing sources</b>				
Transfers in	5,490,807	5,490,807	3,669,744	(1,821,063)
Net change in fund balances	<u>\$ 2,319</u>	<u>\$ 2,319</u>	<u>\$ -</u>	<u>\$ (2,319)</u>

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Earn It Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Other	\$ 4,000	\$ 4,000	\$ 2,417	\$ (1,583)
Total revenues	4,000	4,000	2,417	(1,583)
<b>Expenditures</b>				
Current:				
Judicial	4,000	4,000	3,739	261
Total expenditures	4,000	4,000	3,739	261
Excess (deficiency) of revenues over (under) expenditures	-	-	(1,322)	(1,322)
Net change in fund balances	\$ -	\$ -	\$ (1,322)	\$ (1,322)

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – Affordable Housing Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Departmental	\$ 321,500	\$ 321,500	\$ 343,161	\$ 21,661
Investment	2,700	2,700	4,910	2,210
Total revenues	<u>324,200</u>	<u>324,200</u>	<u>348,071</u>	<u>23,871</u>
<b>Expenditures</b>				
Current:				
Conservation and community development	110,500	110,500	113,943	(3,443)
Debt service:				
Principal retirement	120,000	120,000	134,224	(14,224)
Interest and fiscal charges	120,000	120,000	117,109	2,891
Total expenditures	<u>350,500</u>	<u>350,500</u>	<u>365,276</u>	<u>(14,776)</u>
Excess of revenues over expenditures	(26,300)	(26,300)	(17,205)	9,095
<b>Other financing sources</b>				
Transfers in	-	-	20,636	20,636
Net change in fund balances	<u>\$ (26,300)</u>	<u>\$ (26,300)</u>	<u>\$ 3,431</u>	<u>\$ 29,731</u>

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – LIHEAP Weatherization Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 1,000,000	\$ 1,000,000	\$ 903,363	\$ (96,637)
Investment	250	250	689	439
Total revenues	1,000,250	1,000,250	904,052	(96,198)
<b>Expenditures</b>				
Current:				
Conservation and community development	1,000,250	1,000,250	904,052	96,198
Total expenditures	1,000,250	1,000,250	904,052	96,198
Excess of revenues over expenditures	-	-	-	-
Net change in fund balances	\$ -	\$ -	\$ -	\$ -

County of York, Pennsylvania

Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
Budget and Actual – DOE Weatherization Fund

Year ended December 31, 2018

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget – Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 180,000	\$ 180,000	\$ 344,157	\$ 164,157
Investment	100	100	299	199
Total revenues	180,100	180,100	344,456	164,356
<b>Expenditures</b>				
Current:				
Conservation and community development	180,100	180,100	344,456	(164,356)
Total expenditures	180,100	180,100	344,456	(164,356)
Excess of revenues over expenditures	-	-	-	-
Net change in fund balances	\$ -	\$ -	\$ -	\$ -

County of York, Pennsylvania

Combining Statement of Fiduciary Net Position – Trust Funds

December 31, 2018

	<b>Pension Trust Fund</b>	<b>OPEB Trust Fund</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 5,924,404	\$ 996,997	\$ 6,921,401
Investments:			
Certificates of deposit	7,043,436	-	7,043,436
U.S. treasuries	24,959,022	-	24,959,022
U.S. government agency obligations	14,675,259	-	14,675,259
Corporate bonds	45,253,555	-	45,253,555
Stocks	46,637,853	-	46,637,853
Fixed income mutual funds	8,644,080	6,376,482	15,020,562
International equity mutual funds	44,714,351	3,430,873	48,145,224
Equity mutual funds	173,183,209	5,192,469	178,375,678
Other	636,243	2,224	638,467
Total assets	<u>\$ 371,671,412</u>	<u>\$ 15,999,045</u>	<u>\$ 387,670,457</u>
<b>Liabilities</b>			
Liabilities:			
Due to other governments	\$ -	\$ -	\$ -
Other liabilities	-	698,410	698,410
Total liabilities	<u>-</u>	<u>698,410</u>	<u>698,410</u>
<b>Net position</b>			
Net position restricted for pensions and OPEB	371,671,412	15,300,635	386,972,047
Total liabilities and net position	<u>\$ 371,671,412</u>	<u>\$ 15,999,045</u>	<u>\$ 387,670,457</u>

County of York, Pennsylvania

Combining Statement of Changes in Fiduciary Net Position – Trust Funds

Year ended December 31, 2018

	<b>Pension Trust Fund</b>	<b>OPEB Trust Fund</b>	<b>Total</b>
Additions:			
Employer	\$ 15,619,704	\$ 18,800,542	\$ 34,420,246
Employee	6,313,409	-	6,313,409
Total contributions	<u>21,933,113</u>	<u>18,800,542</u>	<u>40,733,655</u>
Investment income:			
Net depreciation in fair value of investments	(20,272,414)	(833,202)	(21,105,616)
Interest and dividends	3,539,500	258,464	3,797,964
Total investment income (loss)	<u>(16,732,914)</u>	<u>(574,738)</u>	<u>(17,307,652)</u>
Total additions	<u>5,200,199</u>	<u>18,225,804</u>	<u>23,426,003</u>
Deductions:			
Benefit payments	23,033,740	8,115,084	31,148,824
Refunds of contributions	2,313,582	-	2,313,582
Total deductions	<u>25,347,322</u>	<u>8,115,084</u>	<u>33,462,406</u>
Change in net position	(20,147,123)	10,110,720	(10,036,403)
Net position restricted for pensions and OPEB, beginning of year	391,818,535	5,189,915	397,008,450
Net position restricted for pensions and OPEB, end of year	<u>\$ 371,671,412</u>	<u>\$ 15,300,635</u>	<u>\$ 386,972,047</u>

County of York, Pennsylvania

Combining Statement of Changes in Assets and Liabilities – Agency Funds

Year ended December 31, 2018

	<b>Balance January 1, 2018</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance December 31, 2018</b>
<b>Tax Claim Bureau</b>				
Assets:				
Cash and cash equivalents	\$ 2,692,528	\$ 58,571,915	\$ 58,680,585	\$ 2,583,858
Delinquent taxes receivable on behalf of other governments	12,937,481	20,184,766	20,182,689	12,939,558
Accounts receivable	6,215	117,669	6,215	117,669
Total assets	<u>\$ 15,636,224</u>	<u>\$ 78,874,350</u>	<u>\$ 78,869,489</u>	<u>\$ 15,641,085</u>
Liabilities:				
Due to other governments	\$ 2,328,855	\$ 752,684	\$ 885,112	\$ 2,196,427
Other liabilities	13,307,369	55,663,296	55,526,007	13,444,658
Total liabilities	<u>\$ 15,636,224</u>	<u>\$ 56,415,980</u>	<u>\$ 56,411,119</u>	<u>\$ 15,641,085</u>
<b>Unclaimed Money</b>				
Assets:				
Cash and cash equivalents	\$ 99,225	\$ 32,764	\$ 36,286	\$ 95,703
Total assets	<u>\$ 99,225</u>	<u>\$ 32,764</u>	<u>\$ 36,286</u>	<u>\$ 95,703</u>
Liabilities:				
Other liabilities	\$ 99,225	\$ 32,764	\$ 36,286	\$ 95,703
Total liabilities	<u>\$ 99,225</u>	<u>\$ 32,764</u>	<u>\$ 36,286</u>	<u>\$ 95,703</u>
<b>Row Offices</b>				
Assets:				
Cash and cash equivalents	\$ 10,978,596	\$ 104,390,013	\$ 106,911,911	\$ 8,456,698
Total assets	<u>\$ 10,978,596</u>	<u>\$ 104,390,013</u>	<u>\$ 106,911,911</u>	<u>\$ 8,456,698</u>
Liabilities:				
Due to other governments	\$ 4,519,971	\$ 76,674,804	\$ 77,095,342	\$ 4,099,433
Other liabilities	6,458,625	27,715,208	29,816,568	4,357,265
Total liabilities	<u>\$ 10,978,596</u>	<u>\$ 104,390,012</u>	<u>\$ 106,911,910</u>	<u>\$ 8,456,698</u>

County of York, Pennsylvania

Combining Statement of Changes in Assets and Liabilities – Agency Funds (continued)

Year ended December 31, 2018

	<b>Balance January 1, 2018</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance December 31, 2018</b>
<b>Landfill Escrow</b>				
Assets:				
Cash and cash equivalents	\$ 917,083	\$ 1,113,707	\$ 1,900,001	\$ 130,789
Investments	5,879,310	1,947,649	1,076,187	6,750,772
<b>Total assets</b>	<b>\$ 6,796,393</b>	<b>\$ 3,061,356</b>	<b>\$ 2,976,188</b>	<b>\$ 6,881,561</b>
Liabilities:				
Other liabilities	\$ 6,796,393	\$ 3,061,355	\$ 2,976,187	\$ 6,881,561
<b>Total liabilities</b>	<b>\$ 6,796,393</b>	<b>\$ 3,061,355</b>	<b>\$ 2,976,187</b>	<b>\$ 6,881,561</b>
<b>Total All Agency Funds</b>				
Assets:				
Cash and cash equivalents	\$ 14,687,432	\$ 164,108,399	\$ 167,528,783	\$ 11,267,048
Investments	5,879,310	1,947,649	1,076,187	6,750,772
Delinquent taxes receivable on behalf of other governments	12,937,481	20,184,766	20,182,689	12,939,558
Accounts receivable	6,215	117,669	6,215	117,669
<b>Total assets</b>	<b>\$ 33,510,438</b>	<b>\$ 186,358,483</b>	<b>\$ 188,793,874</b>	<b>\$ 31,075,047</b>
Liabilities:				
Due to other governments	\$ 6,848,826	\$ 77,427,488	\$ 77,980,454	\$ 6,295,860
Other liabilities	26,661,612	86,472,623	88,355,048	24,779,187
<b>Total liabilities</b>	<b>\$ 33,510,438</b>	<b>\$ 163,900,111</b>	<b>\$ 166,335,502</b>	<b>\$ 31,075,047</b>

County of York, Pennsylvania

Combining Statement of Changes in Assets and Liabilities – Row Offices

Year ended December 31, 2018

	<b>Balance January 1, 2018</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance December 31, 2018</b>
<b>Assets:</b>				
Cash and cash equivalents	\$ 10,978,596	\$ 104,390,013	\$ 106,911,911	\$ 8,456,698
<b>Total assets</b>	<b>\$ 10,978,596</b>	<b>\$ 104,390,013</b>	<b>\$ 106,911,911</b>	<b>\$ 8,456,698</b>
<b>Liabilities:</b>				
<b>Due to other governments</b>				
Clerk of courts	\$ 1,154,211	\$ 9,912,421	\$ 9,975,809	\$ 1,090,823
Prothonotary	441,480	2,731,985	2,684,956	488,509
Register of wills	87,619	1,082,554	1,087,527	82,646
Recorder of deeds	2,237,773	44,688,205	44,963,447	1,962,531
Sheriff	280,269	9,086,360	9,109,857	256,772
Treasurer	318,619	9,173,280	9,273,747	218,152
	4,519,971	76,674,805	77,095,343	4,099,433
<b>Other liabilities</b>				
Clerk of courts	468,829	4,060,492	4,096,262	433,059
Prothonotary	334,032	138,939	320,148	152,823
Sheriff	5,651,560	23,445,627	25,334,503	3,762,684
Treasurer	4,204	70,150	65,655	8,699
	6,458,625	27,715,208	29,816,568	4,357,265
<b>Total liabilities</b>	<b>\$ 10,978,596</b>	<b>\$ 104,390,013</b>	<b>\$ 106,911,911</b>	<b>\$ 8,456,698</b>

County of York, Pennsylvania  
 Combining Balance Sheet – Agency Funds

December 31, 2018

	<b>Tax Claim Bureau</b>	<b>Unclaimed Money</b>	<b>Row Offices</b>	<b>Landfill Escrow</b>	<b>Total Agency Funds</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 2,583,858	\$ 95,703	\$ 8,456,698	\$ 130,789	\$ 11,267,048
Investments:					
Certificates of Deposit	-	-	-	1,896,997	1,896,997
U.S government obligations	-	-	-	636,110	636,110
Fixed income mutual funds	-	-	-	4,217,665	4,217,665
Delinquent taxes on behalf of other governments	12,939,558	-	-	-	12,939,558
Accounts receivable	117,669	-	-	-	117,669
<b>Total assets</b>	<b>\$ 15,641,085</b>	<b>\$ 95,703</b>	<b>\$ 8,456,698</b>	<b>\$ 6,881,561</b>	<b>\$ 31,075,047</b>
<b>Liabilities</b>					
Liabilities:					
Due to other governments	\$ 2,196,427	\$ -	\$ 4,099,433	\$ -	\$ 6,295,860
Other liabilities	13,444,658	95,703	4,357,265	6,881,561	24,779,187
<b>Total liabilities</b>	<b>\$ 15,641,085</b>	<b>\$ 95,703</b>	<b>\$ 8,456,698</b>	<b>\$ 6,881,561</b>	<b>\$ 31,075,047</b>

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# County of York, Pennsylvania

## Statistical Section

This part of the County’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County’s overall financial health.

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<i>These schedules contain information to help the reader assess the County’s most significant local revenue source, the property tax.</i>	
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<i>These schedules present information to help the reader assess the affordability of the County’s current levels of outstanding debt and the County’s ability to issue additional debt in the future.</i>	
Demographic and Economic Information.....	206
<i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the County’s financial activities take place.</i>	
Operating Information .....	208
<i>These schedules contain service and infrastructure data to help the reader understand how the information in the County’s financial report relates to the services the County provides and the activities it performs.</i>	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**COUNTY OF YORK, PENNSYLVANIA**

Net Position by Component  
Last Seven Years  
(accrual basis of accounting)

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b><u>Governmental activities</u></b>							
Net investment in capital assets	\$67,906,109	\$61,398,256	\$58,905,692	\$65,806,975	\$70,573,484	\$51,371,551	\$55,031,876
Restricted	8,218,692	9,027,814	8,988,996	13,494,263	11,237,037	14,301,707	15,750,285
Unrestricted	<u>(49,381,731)</u>	<u>(38,684,114)</u>	<u>(37,384,126)</u>	<u>(62,845,923)</u>	<u>(56,757,730)</u>	<u>(28,559,878)</u>	<u>(51,773,311)</u>
Total Net Position	<u>\$26,743,070</u>	<u>\$31,741,956</u>	<u>\$30,510,562</u>	<u>\$16,455,315</u>	<u>\$25,052,791</u>	<u>\$37,113,380</u>	<u>\$19,008,850</u>
<b><u>Business-type activities</u></b>							
Net investment in capital assets	\$15,768,477	\$13,534,788	\$9,550,384	\$1,472,387	\$670,046	\$50,384	\$0
Restricted	3,025,516	2,176,500	693,269	0	0	0	0
Unrestricted	<u>(9,968,520)</u>	<u>(9,066,876)</u>	<u>(9,960,932)</u>	<u>(12,503,948)</u>	<u>(12,684,726)</u>	<u>(12,217,205)</u>	<u>0</u>
Total Net Position	<u>\$8,825,473</u>	<u>\$6,644,412</u>	<u>\$282,721</u>	<u>(\$11,031,561)</u>	<u>(\$12,014,680)</u>	<u>(\$12,166,821)</u>	<u>\$0</u>
<b><u>Primary government</u></b>							
Net investment in capital assets	\$83,674,586	\$74,933,044	\$68,456,076	\$67,279,362	\$71,243,530	\$51,421,935	\$55,031,876
Restricted	11,244,208	11,204,314	9,682,265	13,494,263	11,237,037	14,301,707	15,750,285
Unrestricted	<u>(59,350,251)</u>	<u>(47,750,990)</u>	<u>(47,345,058)</u>	<u>(75,349,871)</u>	<u>(69,442,456)</u>	<u>(40,777,083)</u>	<u>(51,773,311)</u>
Total Net Position	<u>\$35,568,543</u>	<u>\$38,386,368</u>	<u>\$30,793,283</u>	<u>\$5,423,754</u>	<u>\$13,038,111</u>	<u>\$24,946,559</u>	<u>\$19,008,850</u>

NOTE 1: This schedule is being prepared prospectively in accordance with GASB 63. The next schedule has been included to provide prior years' information as it was originally presented in the prior years' reports.

NOTE 2: The County implemented GASB Statement 65 in 2013, GASB Statement 68 in 2015, and GASB Statement 75 in 2018; and, therefore, prior years have not been adjusted to reflect the implementation of these standards.

NOTE 3: The County sold the Nursing Home in October of 2018.

## COUNTY OF YORK, PENNSYLVANIA

Net Assets by Component  
Previous Three Years  
(accrual basis of accounting)

	<u>2009</u>	<u>2010</u>	<u>2011</u>
<b><u>Governmental activities</u></b>			
Invested in capital assets, net of related debt	\$64,406,876	\$71,979,387	\$70,136,376
Restricted	9,478,645	7,954,284	9,570,727
Unrestricted	<u>(9,642,796)</u>	<u>(19,233,413)</u>	<u>(40,114,063)</u>
Total Net Assets	<u><u>\$64,242,725</u></u>	<u><u>\$60,700,258</u></u>	<u><u>\$39,593,040</u></u>
<b><u>Business-type activities</u></b>			
Invested in capital assets, net of related debt	\$16,424,814	\$16,620,389	\$16,358,248
Restricted	1,904,105	1,692,364	3,196,664
Unrestricted	<u>(7,941,894)</u>	<u>(8,595,207)</u>	<u>(9,258,601)</u>
Total Net Assets	<u><u>\$10,387,025</u></u>	<u><u>\$9,717,546</u></u>	<u><u>\$10,296,311</u></u>
<b><u>Primary government</u></b>			
Invested in capital assets, net of related debt	\$80,831,690	\$88,599,776	\$86,494,624
Restricted	11,382,750	9,646,648	12,767,391
Unrestricted	<u>(17,584,690)</u>	<u>(27,828,620)</u>	<u>(49,372,664)</u>
Total Net Assets	<u><u>\$74,629,750</u></u>	<u><u>\$70,417,804</u></u>	<u><u>\$49,889,351</u></u>

NOTE: The County implemented GASB Statement 51 and 53 beginning in 2010, GASB Statement 65 in 2013, GASB Statement 68 in 2015, and GASB Statement 75 in 2018; and therefore, prior years have not been adjusted to reflect the implementation of these standards.

**COUNTY OF YORK, PENNSYLVANIA**

Changes in Net Position  
Last Seven Years  
(accrual basis of accounting)

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Program Expenses</b>							
Governmental activities:							
General government	\$14,205,257	\$13,482,468	\$12,943,594	\$14,545,802	\$14,420,014	\$11,311,860	\$12,104,993
Public safety	66,650,009	69,612,828	70,637,732	90,032,836	94,094,118	99,582,386	109,235,545
Roads and bridges	1,258,214	1,527,648	1,484,300	1,349,594	1,493,972	1,820,784	1,558,594
Health, education, and welfare	182,783,532	177,912,757	180,440,333	196,538,273	221,711,459	223,347,802	241,466,112
Judicial	41,400,929	43,505,036	44,094,208	45,814,918	46,714,352	46,745,826	53,747,826
Cultural and recreation	7,548,223	7,122,180	7,420,025	7,636,875	9,303,907	10,016,587	11,381,440
Conservation and community development	11,814,282	10,033,905	7,279,164	8,900,674	9,225,946	8,488,171	10,338,245
Interest expense	7,803,749	5,814,751	5,799,062	6,400,971	7,027,998	6,669,002	6,998,834
Total governmental activities expenses	<u>333,464,195</u>	<u>329,011,573</u>	<u>330,098,418</u>	<u>371,219,943</u>	<u>403,991,766</u>	<u>407,982,418</u>	<u>446,831,589</u>
Business-type activities:							
Nursing Home	41,814,427	40,436,865	41,993,663	42,156,312	43,172,480	43,887,234	35,575,970
911 Operations	17,298,660	17,029,256	17,601,850	0	0	0	0
Total business-type activities expenses	<u>59,113,087</u>	<u>57,466,121</u>	<u>59,595,513</u>	<u>42,156,312</u>	<u>43,172,480</u>	<u>43,887,234</u>	<u>35,575,970</u>
Total primary government expenses	<u>\$392,577,282</u>	<u>\$386,477,694</u>	<u>\$389,693,931</u>	<u>\$413,376,255</u>	<u>\$447,164,246</u>	<u>\$451,869,652</u>	<u>\$482,407,559</u>
<b>Program Revenues</b>							
Governmental activities:							
Charges for services:							
General government	\$5,327,711	\$5,241,647	\$4,899,925	\$5,964,662	\$5,581,558	\$5,644,550	\$5,618,734
Public safety	32,323,146	31,073,421	30,149,493	36,142,778	32,803,968	33,014,883	33,842,804
Health, education, and welfare	721,757	656,323	1,535,012	2,214,278	1,598,511	955,463	1,213,699
Judicial	11,140,323	12,044,443	12,043,797	12,294,858	12,267,324	12,320,401	12,312,959
Cultural and recreation	759,235	810,480	676,328	706,756	888,633	955,326	716,747
Conservation and community development	415,490	364,684	320,068	434,956	426,356	387,009	370,953
Operating grants and contributions							
General government	468,549	574,895	698,724	425,588	561,853	1,490,975	537,419
Public safety	2,022,447	2,466,402	2,601,220	6,085,461	12,689,379	11,379,639	11,565,761
Roads and bridges	718,375	659,311	1,452,289	1,582,726	855,761	981,193	1,140,804
Health, education, and welfare	157,475,851	150,508,955	156,273,219	167,494,378	190,418,703	196,150,522	217,425,892
Judicial	5,085,176	4,815,275	5,485,293	4,936,941	4,036,158	4,350,496	5,011,935
Cultural and recreation	575,376	611,860	610,847	1,310,402	652,414	656,487	667,640
Conservation and community development	5,148,684	4,721,847	3,110,010	3,785,744	4,077,482	3,356,307	4,414,097
Capital Grants and contributions							
Public safety	0	0	0	0	396,645	0	0
Roads and bridges	674,181	1,520,947	871,500	4,397,030	2,116,423	3,310,788	3,423,662
Total governmental activities program revenues	<u>222,856,301</u>	<u>216,070,490</u>	<u>220,727,725</u>	<u>247,776,558</u>	<u>269,371,168</u>	<u>274,954,039</u>	<u>298,263,106</u>
Business-type activities:							
Nursing Home	32,576,225	32,992,844	34,125,545	32,879,156	35,075,886	34,694,306	28,687,338
911 Operations	6,086,877	5,404,551	6,443,187	0	0	0	0
Total business-type activities program revenues	<u>38,663,102</u>	<u>38,397,395</u>	<u>40,568,732</u>	<u>32,879,156</u>	<u>35,075,886</u>	<u>34,694,306</u>	<u>28,687,338</u>
Total primary government program revenues	<u>\$261,519,403</u>	<u>\$254,467,885</u>	<u>\$261,296,457</u>	<u>\$280,655,714</u>	<u>\$304,447,054</u>	<u>\$309,648,345</u>	<u>\$326,950,444</u>

**COUNTY OF YORK, PENNSYLVANIA**  
Changes in Net Position (Continued)  
Last Seven Years  
(accrual basis of accounting)

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Net (expense)/revenue							
Governmental activities	(\$110,607,894)	(\$112,941,083)	(\$109,370,693)	(\$123,443,385)	(\$134,620,598)	(\$133,028,379)	(\$148,568,483)
Business-type activities	(20,449,985)	(19,068,726)	(19,026,781)	(9,277,156)	(8,096,594)	(9,192,928)	(6,888,632)
Total primary government net expense	<u>(\$131,057,879)</u>	<u>(\$132,009,809)</u>	<u>(\$128,397,474)</u>	<u>(\$132,720,541)</u>	<u>(\$142,717,192)</u>	<u>(\$142,221,307)</u>	<u>(\$155,457,115)</u>
<b>General Revenues and Other</b>							
<b>Changes in Net Position</b>							
Governmental activities:							
Property Taxes	\$110,899,632	\$121,381,184	\$121,787,648	\$122,355,170	\$140,877,342	\$159,672,794	\$162,479,534
Unrestricted investment earnings	2,302,482	9,284,679	(4,285,883)	2,013,434	4,140,141	4,312,922	7,196,610
Hotel tax	1,567,531	1,597,065	1,752,806	1,841,381	2,626,897	3,380,317	3,337,405
Other	1,942,832	3,509,130	1,545,777	1,973,265	2,686,931	5,410,543	7,029,447
Special item	0	0	0	0	0	(18,643,821)	(24,204,391)
Transfers	(18,954,553)	(17,298,447)	(12,661,049)	(1,446,646)	(7,113,237)	(9,040,787)	11,505,852
Total governmental activities	<u>97,757,924</u>	<u>118,473,611</u>	<u>108,139,299</u>	<u>126,736,604</u>	<u>143,218,074</u>	<u>145,091,968</u>	<u>167,344,457</u>
Business-type activities:							
Unrestricted investment earnings	24,594	10,020	4,041	0	293	0	108
Other	0	0	0	0	(55)	0	0
Special item	0	0	0	0	0	0	43,137,062
Transfers	18,954,553	17,298,447	12,661,049	1,446,646	7,113,237	9,040,787	(11,505,852)
Total business-type activities	<u>18,979,147</u>	<u>17,308,467</u>	<u>12,665,090</u>	<u>1,446,646</u>	<u>7,113,475</u>	<u>9,040,787</u>	<u>31,631,318</u>
Total primary government	<u>\$116,737,071</u>	<u>\$135,782,078</u>	<u>\$120,804,389</u>	<u>\$128,183,250</u>	<u>\$150,331,549</u>	<u>\$154,132,755</u>	<u>\$198,975,775</u>
<b>Change in Net Position</b>							
Governmental activities	(\$12,849,970)	\$5,532,528	(\$1,231,394)	\$3,293,219	\$8,597,476	\$12,063,589	\$18,775,974
Business-type activities	(1,470,838)	(1,760,259)	(6,361,691)	(7,830,510)	(983,119)	(152,141)	24,742,686
Total primary government	<u>(\$14,320,808)</u>	<u>\$3,772,269</u>	<u>(\$7,593,085)</u>	<u>(\$4,537,291)</u>	<u>\$7,614,357</u>	<u>\$11,911,448</u>	<u>\$43,518,660</u>

NOTE 1: This schedule is being prepared prospectively in accordance with GASB 63. The next schedule has been included to provide prior years' information as it was originally presented in the prior years' reports.

NOTE 2: The County implemented GASB Statement 65 in 2013, GASB Statement 68 in 2015, and GASB Statement 75 in 2018; and, therefore, prior years have not been adjusted to reflect the implementation of these standards.

NOTE 3: In 2015, the County reclassified the 911 Fund as a Governmental Activity whereas in prior years the 911 Fund was classified as a Business-Type activity.

NOTE 4: The County sold the Nursing Home in October of 2018.

**COUNTY OF YORK, PENNSYLVANIA**

Changes in Net Assets  
Previous Three Years  
(accrual basis of accounting)

	<u>2009</u>	<u>2010</u>	<u>2011</u>
<b>Program Expenses</b>			
Governmental activities:			
General government	\$14,137,543	\$14,640,710	\$13,553,130
Public safety	79,233,907	60,711,011	63,954,882
Roads and bridges	1,414,983	1,222,838	1,745,365
Health, education, and welfare	187,215,186	177,988,772	178,166,138
Judicial	40,673,541	40,303,397	41,611,232
Cultural and recreation	8,015,683	6,911,070	7,388,731
Conservation and community development	9,812,529	14,873,633	12,949,541
Other departments and programs	0	0	0
Interest expense	8,752,020	3,837,074	5,838,841
Total governmental activities expenses	<u>349,255,392</u>	<u>320,488,505</u>	<u>325,207,860</u>
Business-type activities:			
Nursing Home	40,283,554	39,864,197	40,954,101
911 Operations	13,574,231	14,739,999	15,448,100
Total business-type activities expenses	<u>53,857,785</u>	<u>54,604,196</u>	<u>56,402,201</u>
Total primary government expenses	<u>\$403,113,177</u>	<u>\$375,092,701</u>	<u>\$381,610,061</u>
<b>Program Revenues</b>			
Governmental activities:			
Charges for services:			
General government	\$4,290,494	\$4,937,098	\$4,942,983
Public safety	25,057,041	28,407,477	29,548,437
Health, education, and welfare	798,376	842,838	957,623
Judicial	10,105,999	11,092,481	10,842,412
Cultural and recreation	796,590	601,593	678,867
Conservation and community development	446,313	459,155	319,216
Operating grants and contributions			
General government	559,971	579,609	686,093
Public safety	3,840,805	2,777,420	2,963,707
Roads and bridges	792,344	679,314	1,759,372
Health, education, and welfare	173,959,176	154,766,870	152,185,462
Judicial	5,156,901	5,153,466	5,438,185
Cultural and recreation	615,200	1,366,854	585,940
Conservation and community development	7,871,503	8,480,754	6,517,311
Other departments and programs	0	0	0
Capital Grants and contributions			
General government	0	2,714,932	673,205
Roads and bridges	0	1,827,996	751,526
Health, education, and welfare	0	0	365,734
Total governmental activities program revenues	<u>234,290,713</u>	<u>224,687,857</u>	<u>219,216,073</u>
Business-type activities:			
Nursing Home	30,368,739	34,225,173	32,204,714
911 Operations	5,811,237	6,208,753	6,706,462
Total business-type activities program revenues	<u>36,179,976</u>	<u>40,433,926</u>	<u>38,911,176</u>
Total primary government program revenues	<u>\$270,470,689</u>	<u>\$265,121,783</u>	<u>\$258,127,249</u>

**COUNTY OF YORK, PENNSYLVANIA**

Changes in Net Assets (Continued)  
Previous Three Years  
(accrual basis of accounting)

	<u>2009</u>	<u>2010</u>	<u>2011</u>
Net (expense)/revenue			
Governmental activities	(\$114,964,679)	(\$95,800,648)	(\$105,991,787)
Business-type activities	(17,677,809)	(14,170,270)	(17,491,025)
Total primary government net expense	<u>(\$132,642,488)</u>	<u>(\$109,970,918)</u>	<u>(\$123,482,812)</u>
<b>General Revenues and Other</b>			
<b>Changes in Net Assets</b>			
Governmental activities:			
Property Taxes	\$108,377,613	\$109,249,003	\$110,419,716
Unrestricted investment earnings	3,243,451	(10,844,101)	(10,568,496)
Hotel tax	1,301,778	1,340,664	1,495,347
Other	3,046,577	3,623,839	1,588,306
Gain (Loss) sale of assets	0	0	0
Special item - litigation expense	0	0	0
Proceeds from swap transactions	5,850,000	0	0
Transfers	(12,604,620)	(13,484,220)	(18,050,304)
Total governmental activities	<u>109,214,799</u>	<u>89,885,185</u>	<u>84,884,569</u>
Business-type activities:			
Unrestricted investment earnings	17,777	16,571	19,486
Transfers	12,604,620	13,484,220	18,050,304
Total business-type activities	<u>12,622,397</u>	<u>13,500,791</u>	<u>18,069,790</u>
Total primary government	<u>\$121,837,196</u>	<u>\$103,385,976</u>	<u>\$102,954,359</u>
<b>Change in Net Assets</b>			
Governmental activities	(\$5,749,880)	(\$5,915,463)	(\$21,107,218)
Business-type activities	(5,055,412)	(669,479)	578,765
Total primary government	<u>(\$10,805,292)</u>	<u>(\$6,584,942)</u>	<u>(\$20,528,453)</u>

NOTE: The County implemented GASB Statement 51 and 53 beginning in 2010, GASB Statement 63 in 2013, and GASB Statement 68 in 2015, and GASB Statement 75 in 2018; and, therefore, prior years have not been adjusted to reflect implementation of these standards.

**COUNTY OF YORK, PENNSYLVANIA**  
 Governmental Activities Tax Revenues by Source  
 Last Ten Years  
 (accrual basis of accounting)

<u>Year</u>	<u>Real Estate</u> <u>Tax</u>	<u>Hotel Room</u> <u>Tax</u>	<u>Total</u>
2009	\$ 108,377,613	\$ 1,301,778	\$ 109,679,391
2010	109,249,003	1,340,664	110,589,667
2011	110,419,716	1,495,347	111,915,063
2012	110,899,632	1,567,531	112,467,163
2013	121,381,184	1,597,065	122,978,249
2014	121,787,648	1,752,806	123,540,454
2015	122,355,170	1,841,381	124,196,551
2016	140,877,342	2,626,897	143,504,239
2017	159,120,614	3,380,317	162,500,931
2018	162,479,534	3,337,405	165,816,939

**COUNTY OF YORK, PENNSYLVANIA**  
**Fund Balances of Governmental Funds**  
**Last Ten Years**  
**(modified accrual basis of accounting)**

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
General Fund										
Reserved	\$ 23,217,673	\$ 21,855,801	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	9,409,965	15,151,606	-	-	-	-	-	-	-	-
Nonspendable	-	-	12,443,854	10,735,000	10,144,169	9,373,903	8,878,743	8,841,172	110,577	4,373,801
Restricted	-	-	76,314	23,574	291,196	17,488	104,857	168,363	1,163,293	1,165,876
Committed	-	-	35,896	-	-	-	-	-	-	4,328,656
Assigned	-	-	4,886,484	743,246	-	-	-	-	3,100,000	-
Unassigned	-	-	14,823,744	12,765,062	13,058,552	19,989,380	20,154,738	25,701,207	42,472,513	66,547,524
Total General Fund	<u>\$ 32,627,638</u>	<u>\$ 37,007,407</u>	<u>\$ 32,266,292</u>	<u>\$ 24,266,882</u>	<u>\$ 23,493,917</u>	<u>\$ 29,380,771</u>	<u>\$ 29,138,338</u>	<u>\$ 34,710,742</u>	<u>\$ 46,846,383</u>	<u>\$ 76,415,857</u>
All other-governmental funds										
Reserved										
Capital Projects Fund	\$ 2,196,319	\$ 1,550,052	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,184	\$ -
Other Nonmajor Funds	7,658,505	7,657,671	-	-	-	-	-	-	-	-
Nonspendable	-	-	-	-	-	-	-	-	-	-
Restricted	-	-	9,494,413	8,195,118	14,046,614	9,657,032	23,492,900	18,730,452	13,133,230	14,584,409
Committed	-	-	283,910	235,074	853,379	704,943	930,868	783,024	398,419	562,617
Assigned	-	-	-	-	-	-	-	798,405	2,215,015	3,997,692
Unassigned	-	-	(707,118)	(1,567,736)	-	-	-	-	-	-
Total all other governmental funds	<u>\$ 9,854,824</u>	<u>\$ 9,207,723</u>	<u>\$ 9,071,205</u>	<u>\$ 6,862,456</u>	<u>\$ 14,899,993</u>	<u>\$ 10,361,975</u>	<u>\$ 24,423,768</u>	<u>\$ 20,311,881</u>	<u>\$ 15,751,848</u>	<u>\$ 19,144,718</u>
Total fund balances of all governmental funds	<u>\$ 42,482,462</u>	<u>\$ 46,215,130</u>	<u>\$ 41,337,497</u>	<u>\$ 31,129,338</u>	<u>\$ 38,393,910</u>	<u>\$ 39,742,746</u>	<u>\$ 53,562,106</u>	<u>\$ 55,022,623</u>	<u>\$ 62,598,231</u>	<u>\$ 95,560,575</u>

NOTE:

The County implemented GASB Statement 54 beginning in 2011; and, therefore prior years have not been adjusted to reflect implementation of this standard.

**COUNTY OF YORK, PENNSYLVANIA**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Years**  
**(modified accrual basis of accounting)**

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Revenues</b>										
Real estate taxes	\$108,695,090	\$109,762,800	\$110,537,455	\$110,850,508	\$120,983,495	\$121,948,272	\$122,824,563	\$140,372,010	\$159,120,614	\$162,078,411
Intergovernmental	192,795,900	178,347,215	171,926,535	172,168,639	165,879,492	171,103,102	190,018,270	215,804,818	221,676,407	244,187,210
Departmental	36,158,035	40,495,979	41,834,161	45,212,070	44,325,726	43,642,855	51,699,780	47,928,596	47,478,141	48,272,082
Fines and costs	5,336,778	5,844,663	5,455,377	5,475,592	5,865,272	5,981,768	6,058,508	5,637,754	5,799,491	5,803,814
Hotel tax	1,301,778	1,340,664	1,495,347	1,567,531	1,597,065	1,752,806	1,841,381	2,626,897	3,380,317	3,337,405
Investment	3,243,451	192,854	233,130	392,794	602,837	763,780	1,036,367	2,399,605	2,745,544	4,491,125
Other	3,046,577	3,623,839	1,588,306	1,942,832	3,500,263	1,545,777	1,973,265	2,884,567	5,332,848	7,029,447
Total Revenues	<u>350,577,609</u>	<u>339,608,014</u>	<u>333,070,311</u>	<u>337,609,966</u>	<u>342,754,150</u>	<u>346,738,360</u>	<u>375,452,134</u>	<u>417,654,247</u>	<u>445,533,362</u>	<u>475,199,494</u>
<b>Expenditures</b>										
Current:										
General government	11,497,949	12,603,984	12,235,067	13,307,481	12,601,365	12,153,852	13,304,530	13,423,988	10,536,166	11,656,233
Public safety	78,884,544	59,640,040	60,324,918	63,709,729	66,424,439	67,671,208	80,405,254	86,995,130	91,884,373	102,408,253
Roads & bridges	907,161	706,836	1,173,337	684,990	968,178	902,058	772,352	834,712	1,122,799	826,164
Health, education, and welfare	185,051,300	175,797,999	175,964,324	181,231,741	176,370,672	179,420,556	193,257,512	220,195,907	223,636,016	241,061,624
Judicial	37,459,480	37,068,087	38,308,518	38,606,561	40,624,773	41,545,534	41,813,973	43,592,394	44,541,849	51,231,657
Cultural and recreation	8,330,435	7,626,813	8,101,030	8,280,782	7,859,087	7,716,852	7,350,756	9,009,679	9,750,458	11,093,024
Conservation and community development	9,755,949	14,815,978	12,894,200	11,786,576	10,006,761	7,269,557	8,819,718	9,197,727	8,515,839	10,350,773
Capital outlay	8,115,158	8,673,486	8,386,541	10,503,533	5,993,026	7,926,374	17,504,216	17,760,591	14,687,825	9,864,696
Debt service:										
Principal retirement	1,279,243	3,692,743	3,963,066	81,576,489	18,823,957	2,959,212	79,514,087	28,596,007	16,346,960	8,961,146
Interest and fiscal charges	8,961,225	5,526,084	5,584,394	5,702,668	5,565,345	6,073,053	7,653,806	8,265,039	8,361,536	7,968,354
Total Expenditures	<u>350,242,444</u>	<u>326,152,050</u>	<u>326,935,395</u>	<u>415,390,550</u>	<u>345,237,603</u>	<u>333,638,256</u>	<u>450,396,204</u>	<u>437,871,174</u>	<u>429,383,821</u>	<u>455,421,924</u>
<b>Other financing sources (uses)</b>										
Transfers in	8,469,230	10,891,978	12,366,333	12,340,055	14,635,031	10,054,980	27,571,484	17,887,334	23,886,055	60,270,293
Transfers out	(21,073,850)	(24,376,198)	(30,416,637)	(31,294,608)	(31,933,478)	(22,716,029)	(32,530,525)	(25,000,571)	(32,926,842)	(48,764,441)
Transfer of bond proceeds, net	(1,399,175)	(25,801)	-	-	(589,928)	(668,178)	-	-	-	-
Payment to refunded bond/notes	(10,130,000)	(134,253,867)	-	-	(19,747,518)	-	(58,930,045)	-	(56,453,994)	-
Premium of bonds issued	-	1,831,066	-	-	5,116,021	-	7,971,792	2,868,887	6,803,153	-
Issuance of refunding bonds/notes	10,130,000	133,390,000	-	77,420,000	30,482,676	-	125,540,354	18,425,000	50,040,000	-
Bond discount	-	-	-	-	-	-	-	-	-	-
Proceeds from swap transactions/bonds	5,850,000	-	-	-	-	-	-	-	-	-
Proceeds from capital leases/assets	-	-	-	-	-	-	2,107,436	36,794	77,695	1,678,922
Issuance of debt, net	19,927,043	2,819,526	7,037,755	9,106,978	11,785,221	1,577,959	17,032,934	7,460,000	-	-
Total other financing sources (uses)	<u>11,773,248</u>	<u>(9,723,296)</u>	<u>(11,012,549)</u>	<u>67,572,425</u>	<u>9,748,025</u>	<u>(11,751,268)</u>	<u>88,763,430</u>	<u>21,677,444</u>	<u>(8,573,933)</u>	<u>13,184,774</u>
<b>Net changes in fund balances</b>	<u>\$12,108,413</u>	<u>\$3,732,668</u>	<u>(\$4,877,633)</u>	<u>(\$10,208,159)</u>	<u>\$7,264,572</u>	<u>\$1,348,836</u>	<u>\$13,819,360</u>	<u>\$1,460,517</u>	<u>\$7,575,608</u>	<u>\$32,962,344</u>
<b>Debt service as a percentage of noncapital expenditures</b>	3.0%	2.9%	3.0%	21.6%	7.2%	2.8%	20.1%	8.8%	6.0%	3.8%

County of York, Pennsylvania

General Government Expenditures by Function (1)

Last Ten Years

<u>Year</u>	<u>General Government</u>	<u>Public Safety</u>	<u>Road and Bridges</u>	<u>Health, Education and Welfare</u>	<u>Judicial</u>	<u>Culture and Recreation</u>	<u>Conservation and Community Development</u>	<u>Capital Outlay</u>	<u>(2) (3) Debt Service</u>	<u>Totals</u>
2009	\$ 11,497,949	\$ 78,884,544	\$ 907,161	\$ 185,051,300	\$ 37,459,480	\$ 8,330,435	\$ 9,755,949	\$ 8,115,158	\$ 10,240,468	\$ 350,242,444
2010	12,603,984	59,640,040	706,836	175,797,999	37,068,087	7,626,813	14,815,978	8,673,486	9,218,827	326,152,050
2011	12,235,067	60,324,918	1,173,337	175,964,324	38,308,518	8,101,030	12,894,200	8,386,541	9,547,460	326,935,395
2012	13,307,481	63,709,729	684,990	181,231,741	38,606,561	8,280,782	11,786,576	10,503,533	87,279,157	415,390,550
2013	12,601,365	66,424,439	968,178	176,370,672	40,624,773	7,859,087	10,006,761	5,993,026	24,389,302	345,237,603
2014	12,153,852	67,671,208	902,058	179,420,556	41,545,534	7,716,852	7,269,557	7,926,374	9,032,265	333,638,256
2015	13,304,530	80,405,254	772,352	193,257,512	41,813,973	7,350,756	8,819,718	17,504,216	87,167,893	450,396,204
2016	13,423,988	86,995,130	834,712	220,195,907	43,592,394	9,009,679	9,197,727	17,760,591	36,861,046	437,871,174
2017	10,536,166	91,884,373	1,122,799	223,636,016	44,541,849	9,750,458	8,515,839	14,687,825	24,708,496	429,383,821
2018	11,656,233	102,408,253	826,164	241,061,624	51,231,657	11,093,024	10,350,773	9,864,696	16,929,500	455,421,924

NOTES:

- (1) Includes General, Special Revenue, and Capital Projects Funds.
- (2) Includes interest on tax anticipation debt as well as general obligation debt.
- (3) Does not include Enterprise Funds debt.

SOURCE:

Annual Reports of York County Controller and annual audit reports

County of York, Pennsylvania

General Governmental Revenues by Source (1)

Last Ten Years

<b>Year</b>	<b>Real Estate Taxes</b>	<b>Intergovernmental</b>	<b>Departmental</b>	<b>Fines and costs</b>	<b>Investment</b>	<b>(2) Bond Proceeds and Other</b>	<b>(1) Totals</b>
2009	\$ 108,695,090	\$ 192,795,900	\$ 36,158,035	\$ 5,336,778	\$ 3,243,451	\$ 28,726,223	\$ 374,955,477
2010	109,762,800	178,347,215	40,495,979	5,844,663	192,854	8,725,427	343,368,938
2011	110,537,455	171,926,535	41,834,161	5,455,377	233,130	10,121,408	340,108,066
2012	110,850,508	172,168,639	45,212,070	5,475,592	392,794	12,617,341	346,716,944
2013	120,983,495	165,879,492	44,325,726	5,865,272	602,837	16,882,549	354,539,371
2014	121,948,272	171,103,102	43,642,855	5,981,768	763,780	4,876,542	348,316,319
2015	122,824,563	190,018,270	51,699,780	6,058,508	1,036,367	95,429,681	467,067,169
2016	140,372,010	215,804,818	47,928,596	5,637,754	2,399,605	34,265,351	446,408,134
2017	159,120,614	221,676,407	47,478,141	5,799,491	2,745,544	65,556,318	502,376,515
2018	162,078,411	244,187,210	48,272,082	5,803,814	4,491,125	10,366,852	475,199,494

NOTES:

(1) Includes General, Special Revenue, and Capital Projects Funds.

(2) Includes Proceeds From Bond Issues which are included in the financial section as Other Financing Sources, Hotel Tax Revenue, and Other Revenue.

SOURCE:

Annual Reports of York County Controller and annual audit reports

**COUNTY OF YORK, PENNSYLVANIA**  
 Governmental Funds Tax Revenues by Source  
 Last Ten Years  
 (modified accrual basis of accounting)

<u>Year</u>	<u>Real Estate</u> <u>Tax</u>	<u>Hotel Room</u> <u>Tax</u>	<u>Total</u>
2009	\$ 108,695,090	\$ 1,301,778	\$ 109,996,868
2010	109,762,800	1,340,664	111,103,464
2011	110,537,455	1,495,347	112,032,802
2012	110,850,508	1,567,531	112,418,039
2013	120,983,495	1,597,065	122,580,560
2014	121,948,272	1,752,806	123,701,078
2015	122,824,563	1,841,381	124,665,944
2016	140,372,010	2,626,897	142,998,907
2017	159,120,614	3,380,317	162,500,931
2018	162,078,411	3,337,405	165,415,816

County of York, Pennsylvania

Property Values (1)

Last Ten Years  
(Unaudited)

<b>Year</b>	<b>Residential</b>	<b>Commercial</b>	<b>Agricultural</b>	<b>Industrial</b>	<b>Miscellaneous/ Apartments</b>	<b>Utility/ Exempt</b>	<b>Total</b>
2009	\$ 19,872,206,413	\$ 2,774,301,329	\$ 1,342,949,640	\$ 1,551,709,559	\$ 575,328,905	\$ 2,700,447,914	\$ 28,816,943,760
2010	20,094,341,592	2,798,005,281	1,367,172,208	1,648,549,199	572,315,263	2,712,941,302	29,193,324,845
2011	20,250,978,863	2,847,780,035	1,370,314,145	1,681,083,004	576,469,708	2,698,957,561	29,425,583,316
2012	20,337,789,984	2,883,718,207	1,374,013,078	1,691,899,470	580,202,016	2,742,852,707	29,610,475,462
2013	20,404,535,324	2,914,228,610	1,374,706,376	1,680,984,886	585,060,461	2,747,966,034	29,707,481,691
2014	20,491,530,580	2,916,857,444	1,403,015,484	1,675,750,479	604,501,746	2,760,936,636	29,852,592,369
2015	20,620,163,300	2,928,009,921	1,418,168,579	1,683,314,735	611,209,196	2,762,997,191	30,023,862,922
2016	20,736,759,260	2,939,975,032	1,433,889,348	1,695,213,962	616,763,845	2,783,324,095	30,205,925,542
2017	20,819,414,856	2,984,053,662	1,439,317,753	1,751,644,681	626,865,852	2,798,080,802	30,419,377,606
2018	20,997,603,681	3,028,374,680	1,444,342,550	1,820,110,706	631,314,452	2,803,684,344	30,725,430,413

NOTES:

(1) Property values are the assessed value as of the beginning of the year.

SOURCE:

Assessment Office

**COUNTY OF YORK, PENNSYLVANIA**  
 Assessed and Estimated Actual Value of Taxable Property  
 Last Ten Years

<u>Year</u>	<u>(1) Real Estate Total Assessed Value</u>	<u>RATIO OF TOTAL ASSESSED TO TOTAL ESTIMATED ACTUAL VALUE</u>	<u>COUNTY REAL ESTATE MILLAGE RATE</u>
2009	26,116,495,846	100	4.15
2010	26,480,383,543	100	4.15
2011	26,726,625,755	100	4.15
2012	26,867,622,755	100	4.15
2013	26,959,515,657	100	4.52
2014	27,091,655,733	100	4.52
2015	27,260,865,731	100	4.52
2016	27,422,601,447	100	5.16
2017	27,621,296,804	100	5.80
2018	27,921,746,069	100	5.80

NOTES:

(1) Does not include Exempt and Utility assessments.

SOURCE: Assessment Office

**COUNTY OF YORK, PENNSYLVANIA**  
Real Estate Millage Rates - Direct and Overlapping Governments  
Last Ten Years

<b>(1)</b> <b>Year</b>	<b>County Direct Rates</b>			<b>Overlapping Rates</b>		<b>Total</b>
	<b>Basic Rate</b>	<b>Library Tax</b>	<b>Total Rate</b>	<b>(2) Municipalities</b>	<b>(2) School District</b>	
2009	4.05	0.10	4.15	1.711	18.400	24.261
2010	4.05	0.10	4.15	1.761	19.445	25.356
2011	4.05	0.10	4.15	1.875	19.756	25.781
2012	4.05	0.10	4.15	1.989	20.233	26.372
2013	4.42	0.10	4.52	2.057	20.521	27.098
2014	4.42	0.10	4.52	2.110	20.916	27.546
2015	4.42	0.10	4.52	2.240	21.267	28.027
2016	5.06	0.10	5.16	2.315	21.713	29.188
2017	5.70	0.10	5.80	2.410	22.079	30.289
2018	5.71	0.09	5.80	2.432	22.079	30.311

**NOTES:**

- (1) The fiscal year shown represents the calendar year for the County and Municipalities and the fiscal year for School Districts which begins in July of the year shown and spans six months into the next calendar year.
- (2) Each unit within these classes levies its own millage rate. The rates shown are an average.

SOURCE: Assessment Office

**COUNTY OF YORK, PENNSYLVANIA**

Property Tax Rates

Direct and Overlapping Governments

Last Ten Years

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>County Direct Rate</b>	4.150	4.150	4.150	4.150	4.520	4.520	4.520	5.160	5.800	5.800
<b>School District Rates</b>										
Central York	16.810	17.760	17.760	17.760	17.760	18.220	18.570	18.920	19.350	19.350
Dallastown Area	20.840	22.260	22.260	22.260	22.260	22.260	22.260	22.930	23.660	23.660
Dover Area	18.870	20.330	20.530	21.000	21.483	21.934	21.934	21.934	21.934	21.934
Eastern York	18.340	18.850	19.050	19.350	19.770	20.280	21.020	22.430	23.260	23.260
Hanover Public	18.490	19.070	19.070	19.450	19.830	20.320	20.780	21.360	21.990	21.990
Northeastern	21.740	23.280	23.720	24.260	24.920	25.610	26.090	26.090	26.090	26.090
Northern	13.870	14.369	14.614	14.920	15.234	15.630	16.005	16.485	16.485	16.485
Red Lion Area	20.440	22.060	22.060	22.389	22.389	22.389	22.389	22.279	22.279	22.279
South Eastern	18.831	20.482	20.851	21.206	21.471	21.793	22.250	22.250	22.250	22.250
South Western	15.750	16.280	16.550	16.890	17.240	17.670	18.320	18.850	19.430	19.430
Southern	15.020	16.620	16.840	17.170	17.510	17.940	17.940	18.460	18.920	18.920
Spring Grove Area	18.340	19.130	19.670	20.083	20.505	21.038	21.543	21.974	22.677	22.677
West York Area	18.265	19.812	19.812	20.228	20.673	21.773	22.295	23.473	24.224	24.224
York City	29.540	29.540	31.078	33.736	33.736	33.736	33.736	33.736	33.736	33.736
York Suburban	18.740	20.171	20.453	20.712	21.038	21.480	21.888	22.413	22.750	22.750
West Shore	10.500	11.100	11.780	12.320	12.520	12.590	13.252	13.825	14.224	14.224
<b>City</b>										
York	15.640	15.640	17.390	20.370	20.370	20.370	20.370	20.160	19.755	18.970
<b>Borough Rates</b>										
Cross Roads	0.280	0.280	0.280	0.280	0.280	0.280	0.280	0.280	0.280	0.360
Dallastown	1.650	1.650	1.650	1.650	1.650	1.650	1.650	1.650	1.650	2.150
Delta	3.000	3.000	3.000	3.000	3.000	3.000	4.000	4.000	5.500	5.500
Dillsburg	2.370	2.370	2.370	2.370	2.370	2.370	2.370	2.370	2.370	2.370
Dover	1.690	1.690	1.690	1.690	2.690	2.690	2.690	3.690	3.690	3.690
East Prospect	1.000	1.000	1.000	1.070	1.070	1.070	1.070	1.070	1.070	1.070
Fawn Grove	1.000	1.000	1.250	1.250	1.250	1.250	1.600	1.750	2.000	2.000
Felton	1.700	1.900	2.200	2.400	2.400	2.600	3.000	3.000	3.000	3.000
Franklintown	1.880	1.880	1.880	1.880	2.070	2.070	2.070	2.070	2.070	2.070
Glen Rock	2.800	2.800	2.800	2.950	3.550	3.550	3.550	3.550	3.550	3.550
Goldsboro	0.750	0.750	0.750	0.750	0.750	0.750	0.750	0.750	0.750	0.750
Hellam	3.400	3.400	3.400	3.400	3.400	3.500	3.500	3.500	3.730	3.900
Hanover	3.990	3.990	3.990	3.990	5.000	5.500	5.650	5.650	5.650	5.650
Jacobus	1.300	1.500	1.700	1.700	1.700	1.700	2.000	2.000	2.000	2.000
Jefferson	3.346	3.450	4.200	4.200	4.200	4.500	4.500	4.500	4.500	4.500
Lewisberry	0.800	0.800	1.300	1.300	1.300	1.300	1.600	1.600	1.600	1.600
Loganville	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.000
Manchester	2.150	2.150	2.150	2.650	2.650	2.650	2.650	2.900	2.900	2.900
Mount Wolf	2.900	2.900	2.900	3.600	3.600	3.600	3.900	4.200	4.200	4.200
New Freedom	0.810	0.850	0.910	0.970	1.140	1.400	1.500	1.600	1.950	1.950
New Salem	0.850	0.850	0.850	0.850	0.850	0.850	0.850	0.850	0.850	1.000
North York	4.710	4.710	5.500	6.000	6.000	6.000	8.000	8.000	8.000	8.000
Railroad	0.690	0.690	0.690	0.690	0.690	0.690	0.690	0.690	0.690	0.690
Red Lion	3.700	4.200	4.200	4.200	4.200	4.200	4.200	4.200	4.200	4.200
Seven Valleys	0.600	0.600	1.200	1.200	1.200	1.200	1.200	1.200	1.200	1.200
Shrewsbury	1.500	1.500	1.700	1.700	1.700	1.700	1.700	1.700	2.120	2.120
Spring Grove	2.840	2.840	2.840	3.340	3.340	3.750	4.750	4.750	4.750	4.750
Stewartstown	2.850	2.850	2.850	2.850	2.850	2.850	2.850	2.850	2.850	2.850
Wellsville	0.420	0.420	0.420	0.420	0.420	0.420	0.420	0.420	0.420	0.420
West York	4.900	5.500	6.500	6.500	6.500	6.500	7.500	8.500	8.250	8.500
Windsor	1.500	1.423	1.723	1.723	1.723	2.200	2.500	2.500	2.700	2.700
Winterstown	0.850	0.850	0.850	0.850	0.850	0.850	0.850	0.850	1.100	1.100
Wrightsville	2.690	3.090	3.090	3.090	3.590	4.690	5.290	5.290	5.290	5.290
Yoe	2.955	2.955	3.455	3.455	3.455	3.455	3.455	3.455	4.407	4.407
York Haven	4.000	4.000	4.000	4.000	4.000	4.000	5.000	5.000	5.000	5.000
Yorkana	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.250

**COUNTY OF YORK, PENNSYLVANIA**  
Property Tax Rates  
Direct and Overlapping Governments (Continued)  
Last Ten Years

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Townships</b>										
Carroll	1.620	1.620	1.620	1.620	2.620	2.620	2.620	2.620	2.620	2.620
Chanceford	0.300	0.300	0.300	0.300	0.300	0.300	0.300	0.300	0.300	0.300
Codorus	0.420	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.600
Conewago	1.450	1.450	1.450	1.450	1.450	1.450	1.450	1.450	1.450	1.450
Dover	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
East Hopewell	0.430	0.430	0.430	0.430	0.430	0.430	0.430	0.680	0.680	0.740
East Manchester	1.040	1.040	1.040	1.040	1.040	1.040	1.040	1.040	1.040	1.040
Fairview	1.600	1.600	1.600	2.350	2.350	2.350	2.350	1.175	1.175	1.500
Fawn	0.470	0.470	0.470	0.470	0.470	0.470	0.470	0.750	0.750	0.750
Franklin	0.200	0.200	0.200	0.600	0.600	0.600	0.600	0.600	0.600	0.600
Heidelberg	1.500	1.500	1.500	1.500	1.500	1.500	1.500	2.000	2.000	2.250
Hellam	1.800	1.800	1.800	1.800	1.800	1.800	1.800	1.800	1.800	1.800
Hopewell	0.210	0.210	0.210	0.210	0.210	0.210	0.210	0.210	0.210	0.210
Jackson	0.950	0.950	0.950	0.950	0.950	1.200	1.200	1.400	1.800	1.800
Lower Chanceford	0.750	0.770	0.800	0.830	0.830	0.830	0.970	0.970	0.970	1.000
Lower Windsor	1.000	1.000	0.750	0.750	1.000	1.000	1.000	1.000	1.050	1.050
Manchester	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
Manheim	1.100	1.100	1.100	1.500	1.500	1.500	1.500	1.650	1.650	1.650
Monaghan	0.900	0.900	0.900	0.900	0.900	0.900	0.900	0.900	0.900	0.900
Newberry	1.790	1.790	1.790	1.790	1.790	1.790	1.790	1.790	2.000	2.200
North Codorus	1.000	1.500	2.450	2.450	2.450	2.450	2.450	2.450	2.450	2.450
North Hopewell	0.272	0.272	0.272	0.272	0.299	0.299	0.299	1.349	1.349	1.349
Paradise	1.900	1.900	1.900	1.900	1.900	1.900	1.900	1.900	1.900	1.900
Peach Bottom	0.470	0.470	0.470	0.470	0.470	0.470	0.470	0.470	0.470	0.470
Penn	2.300	2.950	3.200	3.350	3.500	3.650	3.850	3.850	4.300	4.400
Shrewsbury	0.074	0.074	0.074	0.074	0.074	0.074	0.074	0.414	0.414	0.414
Spring Garden	2.440	2.440	2.440	2.440	2.440	2.440	2.440	2.440	3.126	3.126
Springettsbury	0.870	0.870	0.870	0.870	0.870	1.000	1.000	1.100	1.100	1.700
Springfield	0.300	0.300	0.300	0.500	0.500	0.500	0.500	0.500	0.750	0.750
Warrington	0.210	0.210	0.210	0.210	0.210	0.210	0.210	0.210	0.210	0.210
Washington	0.450	0.450	0.450	0.450	0.450	0.450	0.450	0.450	0.450	0.450
West Manchester	0.214	0.214	0.214	0.214	0.214	0.214	0.214	0.800	0.800	1.000
West Manheim	2.100	2.390	2.390	3.000	3.000	3.000	3.000	3.500	4.500	4.500
Windsor	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.850
York	0.700	0.700	0.700	0.700	0.700	0.700	0.900	0.900	1.200	1.400

**COUNTY OF YORK, PENNSYLVANIA**  
**Principal Property Taxpayers**  
**December 31**

Taxpayer	2018			2009		
	Taxable Assessed Value	Rank	Percentage of Total Assessed Valuation	Taxable Assessed Value	Rank	Percentage of Total Assessed Valuation
ES 3 York LLC	\$ 75,223,340	1	0.27%	\$ 80,078,310	1	0.31%
York Galleria LP	39,060,000	4	0.14%	58,644,090	2	0.22%
Church & Dwight Co Inc	37,235,230	5	0.13%			
Homewood at Hanover PA Inc	36,577,160	6	0.13%	36,790,860	5	0.14%
Equity Industrial A York LLC	33,643,313	7	0.12%	39,545,778	4	0.15%
Harvest A Gross Farm LLC	57,553,750	2	0.21%			
Delco Plaza I L P	27,509,680	10	0.10%	27,443,900	9	0.11%
Johnson Controls INC	39,540,720	3	0.14%			
Harley Davidson Motor Company			0.00%	34,245,300	7	0.13%
Manchester Mall Associates LLC	28,268,320	9	0.10%			
Exelon Generation Co. LLC	30,855,250	8				
Kinsley Equities II				58,644,090	3	0.22%
Waterford Associates				35,875,260	6	0.14%
Wellspan Properties Inc.				28,007,940	8	0.11%
Edens & Avant Financing				24,261,470	10	0.09%
<b>Total</b>	<b>\$ 405,466,763</b>		<b>1.34%</b>	<b>\$ 423,536,998</b>		<b>1.62%</b>

Source: County Assessment Office

County of York, Pennsylvania

Real Estate Taxes Levied and Collected

Last Ten Years  
(Unaudited)

Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2009	\$ 108,549,695	\$ 100,423,781	92.51%	\$ 3,605,675	\$ 104,029,456	95.84%
2010	110,058,789	101,302,412	92.04%	4,893,992	106,196,404	96.49%
2011	111,162,049	102,604,108	92.30%	4,089,103	106,693,211	95.98%
2012	111,717,356	103,500,130	92.64%	4,145,136	107,645,266	96.36%
2013	122,184,828	112,976,789	92.46%	4,448,615	117,425,404	96.10%
2014	122,695,277	114,117,071	93.01%	4,379,461	118,496,532	96.58%
2015	123,461,306	114,921,292	93.08%	4,055,281	118,976,573	96.37%
2016	141,780,489	132,467,148	93.43%	4,588,989	137,056,137	96.67%
2017	160,522,572	150,174,184	93.55%	3,999,638	154,173,822	96.04%
2018	162,267,102	152,338,251	93.88%	-	152,338,251	93.88%

SOURCE:  
Annual Reports of York County Controller

**COUNTY OF YORK, PENNSYLVANIA**

Ratio of Outstanding Debt by Type  
Last Ten Years

Year	Governmental Activities		Business-Type Activities		Primary Government	Personal Income	Per Capita
	General Obligation Debt	Capital Leases	General Obligation Debt	Capital Leases			
2009	\$ 191,173,409	\$ -	\$ 53,093,114	\$ 407,638	\$ 244,674,161	6.25%	\$ 570.42
2010	189,354,390	-	51,507,367	207,962	241,069,719	6.73%	554.22
2011	192,372,945	-	49,828,793	-	242,201,738	7.10%	555.25
2012	197,267,300	-	48,520,874	888,559	246,676,733	7.19%	563.39
2013	205,397,910	-	48,145,913	669,483	254,213,306	7.06%	580.13
2014	203,105,699	-	56,935,800	450,465	260,491,964	7.28%	591.01
2015	264,676,944	1,934,154	7,874,310	-	274,485,408	7.20%	619.79
2016	264,173,601	1,296,036	7,773,990	-	273,243,627	7.52%	615.77
2017	252,300,139	874,814	7,671,563	-	260,846,516	7.85%	584.76
2018	250,164,793	442,892	-	-	250,607,685	8.44%	566.71

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

NOTE 3: In 2015, the County reclassified the 911 Fund as a Governmental Activity whereas in prior years the 911 Fund was classified as a Business-Type activity.

## COUNTY OF YORK, PENNSYLVANIA

Ratio of General Obligation Debt to Assessed Value of Real Estate  
and General Obligation Debt Per Capita - Last Ten Years  
(Dollars in Thousands)  
(Except Population and Debt Per Capita)

Year	(1) Population	(2) (3) Assessed Value	(4) General Obligation Debt	Ratio of General Obligation Debt to Assessed Value	General Obligation Debt Per Capita
2009	428,937	\$ 26,116,496	\$ 244,267	0.94%	569.47
2010	434,972	26,480,384	240,862	0.91%	553.74
2011	436,200	26,726,626	242,202	0.91%	555.25
2012	437,846	26,867,623	245,788	0.91%	561.36
2013	438,198	26,959,516	253,544	0.94%	578.61
2014	440,755	27,091,656	260,041	0.96%	589.99
2015	442,867	27,260,866	272,551	1.00%	615.42
2016	443,744	27,422,601	271,948	0.99%	612.85
2017	446,078	27,621,297	252,300	0.91%	565.60
2018	446,078	27,921,746	250,165	0.90%	560.81

**NOTES:**

- (1) <https://www.census.gov/quickfacts/fact/table/yorkcountypennsylvania/PST045216>
- (2) County Board of Assessment
- (3) Does not include Exempt and Utility assessments.
- (4) Annual Reports of York County Controller

**COUNTY OF YORK, PENNSYLVANIA**  
 Direct and Overlapping Governmental Activities Debt  
 As of December 31, 2018

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
<b>School Districts</b>			
Central York	\$26,605,786	100%	\$26,605,786
Dallastown Area	81,782,976	100%	81,782,976
Dover Area	85,148,636	100%	85,148,636
Eastern York	34,201,021	100%	34,201,021
Hanover Public	21,470,000	100%	21,470,000
Northeastern	58,540,124	100%	58,540,124
Northern	34,300,000	100%	34,300,000
Red Lion Area	51,503,846	100%	51,503,846
South Eastern	31,887,000	100%	31,887,000
South Western	20,715,000	100%	20,715,000
Southern	19,205,000	100%	19,205,000
Spring Grove Area	59,434,640	100%	59,434,640
West York Area	47,965,000	100%	47,965,000
York City	79,225,529	100%	79,225,529
York Suburban	46,643,150	100%	46,643,150
West Shore*	146,729,000	45%	66,028,050
<b>Other Schools</b>			
York Co School of Tech	26,745,000	100%	26,745,000
<b>City</b>			
York	75,750,000	100%	75,750,000

Source: Each individual governmental unit

Note 1 - Method to calculate overlapping debt is the percentage applicable multiplied by the total debt reported by each governmental unit.

\* West Shore Area School District partially resides in York and Cumberland Counties. The percentage of overlapping debt is estimated using taxable square miles. Applicable percentages were estimated by dividing the portion the taxable square miles within the Counties boundaries for the school district by the total taxable square miles for the school district.

**COUNTY OF YORK, PENNSYLVANIA**

Direct and Overlapping Governmental Activities Debt (Continued)

As of December 31, 2018

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
<b>Boroughs</b>			
Cross Roads	\$0	100%	\$0
Dallastown	0	100%	0
Delta	0	100%	0
Dillsburg	576,980	100%	576,980
Dover	2,925,000	100%	2,925,000
East Prospect	0	100%	0
Fawn Grove	0	100%	0
Felton	786,993	100%	786,993
Franklintown	41,724	100%	41,724
Glen Rock	0	100%	0
Goldsboro	0	100%	0
Hellam	0	100%	0
Hanover	51,333,105	100%	51,333,105
Jacobus	0	100%	0
Jefferson	166,427	100%	166,427
Lewisberry	0	100%	0
Loganville	1,366,750	100%	1,366,750
Manchester	3,755,683	100%	3,755,683
Mount Wolf	1,877,841	100%	1,877,841
New Freedom	3,001,000	100%	3,001,000
New Salem	2,281,000	100%	2,281,000
North York	0	100%	0
Railroad	0	100%	0
Red Lion	27,073	100%	27,073
Seven Valleys	1,381,858	100%	1,381,858
Shrewsbury	0	100%	0
Spring Grove	8,804,048	100%	8,804,048
Stewartstown	1,990,000	100%	1,990,000
Wellsville	0	100%	0
West York	114,288	100%	114,288
Windsor	0	100%	0
Winterstown	0	100%	0
Wrightsville	78,939	100%	78,939
Yoe	89,500	100%	89,500
York Haven	0	100%	0
Yorkana	0	100%	0

Source: Each individual governmental unit

Note 1 - Method to calculate overlapping debt is the percentage applicable multiplied by the total debt reported by each governmental unit.

**COUNTY OF YORK, PENNSYLVANIA**

Direct and Overlapping Governmental Activities Debt (Continued)

As of December 31, 2018

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
<b>Townships</b>			
Carroll	\$341,999	100%	\$341,999
Chanceford	0	100%	0
Codorus	4,726,088	100%	4,726,088
Conewago	0	100%	0
Dover	25,648,983	100%	25,648,983
East Hopewell	0	100%	0
East Manchester	0	100%	0
Fairview	0	100%	0
Fawn	37,561	100%	37,561
Franklin	202,967	100%	202,967
Heidelberg	0	100%	0
Hellam	179,985	100%	179,985
Hopewell	0	100%	0
Jackson	113,431	100%	113,431
Lower Chanceford	0	100%	0
Lower Windsor	139,665	100%	139,665
Manchester	3,975,525	100%	3,975,525
Manheim	36,479	100%	36,479
Monaghan	0	100%	0
Newberry	6,675,084	100%	6,675,084
North Codorus	10,990,000	100%	10,990,000
North Hopewell	90,000	100%	90,000
Paradise	0	100%	0
Peach Bottom	0	100%	0
Penn	15,238,022	100%	15,238,022
Shrewsbury	403,050	100%	403,050
Spring Garden	0	100%	0
Springettsbury	21,893,600	100%	21,893,600
Springfield	3,180,323	100%	3,180,323
Warrington	0	100%	0
Washington	0	100%	0
West Manchester	0	100%	0
West Manheim	11,737,070	100%	11,737,070
Windsor	8,233,083	100%	8,233,083
York	0	100%	0
Subtotal, overlapping debt			1,061,591,883
County of York direct debt			<u>250,607,685</u>
Total direct and overlapping debt			<u><u>\$1,312,199,568</u></u>

Source: Each individual governmental unit

Note 1 - Method to calculate overlapping debt is the percentage applicable multiplied by the total debt reported by each governmental unit.

**COUNTY OF YORK, PENNSYLVANIA**  
**Computation of Legal Debt Margin**  
**Last Ten Years**

	Year				
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
<b>Borrowing Base Revenues</b>					
Two years prior	\$340,911,374	\$347,460,500	\$347,077,609	\$334,966,358	\$329,674,101
Prior year	347,460,500	347,077,609	334,966,358	329,674,101	336,090,592
Current year	<u>347,077,609</u>	<u>334,966,358</u>	<u>329,674,101</u>	<u>336,090,592</u>	<u>342,754,150</u>
<b>Total Revenues</b>	<b><u>\$1,035,449,483</u></b>	<b><u>\$1,029,504,467</u></b>	<b><u>\$1,011,718,068</u></b>	<b><u>\$1,000,731,051</u></b>	<b><u>\$1,008,518,843</u></b>
<b>Debt Limit For General Obligation Bonds</b>					
Average borrowing base revenues	\$345,149,828	\$343,168,156	\$337,239,356	\$333,577,017	\$336,172,948
Debt limit percentage	x <u>300%</u>				
Debt limit	1,035,449,484	1,029,504,468	1,011,718,068	1,000,731,051	1,008,518,844
Total outstanding bonded debt	<u>241,619,341</u>	<u>238,325,000</u>	<u>239,775,406</u>	<u>243,472,267</u>	<u>246,715,609</u>
<b>Legal Debt Margin</b>	<b><u>\$793,830,143</u></b>	<b><u>\$791,179,468</u></b>	<b><u>\$771,942,662</u></b>	<b><u>\$757,258,784</u></b>	<b><u>\$761,803,235</u></b>
Total outstanding bonded debt as a percentage of debt limit	23.33%	23.15%	23.70%	24.33%	24.46%
<b>Debt Limit For General Obligation Bonds and Lease Rental Debt</b>					
Average borrowing base revenues	\$345,149,828	\$343,168,156	\$337,239,356	\$333,577,017	\$336,172,948
Debt limit percentage	x <u>400%</u>				
Debt limit	1,380,599,312	1,372,672,624	1,348,957,424	1,334,308,068	1,344,691,792
Total amount of debt applicable to debt limit	<u>242,026,979</u>	<u>238,532,962</u>	<u>239,775,406</u>	<u>243,472,267</u>	<u>246,715,609</u>
<b>Legal Debt Margin</b>	<b><u>\$1,138,572,333</u></b>	<b><u>\$1,134,139,662</u></b>	<b><u>\$1,109,182,018</u></b>	<b><u>\$1,090,835,801</u></b>	<b><u>\$1,097,976,183</u></b>
Total amount of debt applicable to debt limit as a percentage of debt limit	17.53%	17.38%	17.77%	18.25%	18.35%

**COUNTY OF YORK, PENNSYLVANIA**  
**Computation of Legal Debt Margin (Continued)**  
**Last Ten Years**

	<u>Year</u>				
	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Borrowing Base Revenues</b>					
Two years prior	\$336,090,952	\$342,754,150	\$346,738,360	\$370,293,074	\$415,278,594
Prior year	342,754,150	346,738,360	370,293,074	415,278,594	444,533,362
Current year	<u>346,738,360</u>	<u>370,293,074</u>	<u>415,278,594</u>	444,533,362	475,199,494
<b>Total Revenues</b>	<u><u>\$1,025,583,462</u></u>	<u><u>\$1,059,785,584</u></u>	<u><u>\$1,132,310,028</u></u>	<u><u>\$1,230,105,030</u></u>	<u><u>\$1,335,011,450</u></u>
<b>Debt Limit For General Obligation Bonds</b>					
Average borrowing base revenues	\$341,861,154	\$353,261,861	\$377,436,676	\$410,035,010	\$445,003,817
Debt limit percentage	x <u>300%</u>				
Debt limit	1,025,583,462	1,059,785,583	1,132,310,028	1,230,105,030	1,335,011,451
Total outstanding bonded debt	<u>253,483,151</u>	<u>260,374,978</u>	<u>258,240,517</u>	<u>240,381,100</u>	<u>231,851,876</u>
<b>Legal Debt Margin</b>	<u><u>\$772,100,311</u></u>	<u><u>\$799,410,605</u></u>	<u><u>\$874,069,511</u></u>	<u><u>\$989,723,930</u></u>	<u><u>\$1,103,159,575</u></u>
Total outstanding bonded debt as a percentage of debt limit	24.72%	24.57%	22.81%	19.54%	17.37%
<b>Debt Limit For General Obligation Bonds and Lease Rental Debt</b>					
Average borrowing base revenues	\$341,861,154	\$353,261,861	\$377,436,676	\$410,035,010	\$445,003,817
Debt limit percentage	x <u>400%</u>				
Debt limit	1,367,444,616	1,413,047,444	1,509,746,704	1,640,140,040	1,780,015,268
Total amount of debt applicable to debt limit	<u>253,483,151</u>	<u>260,374,978</u>	<u>258,240,517</u>	<u>240,381,100</u>	<u>231,851,876</u>
<b>Legal Debt Margin</b>	<u><u>\$1,113,961,465</u></u>	<u><u>\$1,152,672,466</u></u>	<u><u>\$1,251,506,187</u></u>	<u><u>\$1,399,758,940</u></u>	<u><u>\$1,548,163,392</u></u>
Total amount of debt applicable to debt limit as a percentage of debt limit	18.54%	18.43%	17.10%	14.66%	13.03%

**COUNTY OF YORK, PENNSYLVANIA**  
Demographic and Economic Statistics  
Last Ten Years

<u>Year</u>	<u>Population</u>	<u>Personal Income \$000</u>	<u>Per Capita Personal Income (1)</u>	<u>Public School Enrollment (2)</u>	<u>Local Unemployment Rate (3)</u>
2009	428,937	\$ 15,281,738	\$ 35,627	67,075	9.2%
2010	434,972	16,227,500	37,307	66,646	7.9%
2011	436,200	17,201,547	39,435	65,957	7.1%
2012	437,846	17,734,077	40,503	64,871	7.5%
2013	438,198	17,956,916	40,979	65,370	5.8%
2014	440,755	18,968,773	43,037	68,708	5.0%
2015	442,867	19,774,454	44,651	66,547	4.6%
2016	443,744	20,556,441	46,325	66,275	4.7%
2017	446,078	20,483,010	45,918	68,428	4.0%
2018	442,216	21,156,222	47,427	66,932	4.0%

(1) US Department of Commerce, Bureau of Economic Analysis, Office of Regional Economic Accounts

(2) Aggregated from information provided by each school district in York County

(3) <http://www.workstats.dli.pa.gov/Documents/County%20Profiles/York%20County.pdf>

**COUNTY OF YORK, PENNSYLVANIA**  
**Principal Employers**  
**Current Year and Nine Years Ago**

Employer (1)	2018			2009		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
York Hospital	8,369	1	3.76%	7,402	1	3.60%
Federal Government	3,432	2	1.54%	3,444	2	1.68%
York County	2,637	3	1.18%	2,503	4	1.22%
Wal-Mart Associates, Inc.	2,450	4	1.10%	2,783	3	1.35%
Wellspan Medical Group	2,250	5	1.01%	N/A	N/A	N/A
Wellspan Health	1,295	6	0.58%	N/A	N/A	N/A
Giant Food Stores LLC	2,325	7	1.04%	2,000	7	0.97%
BAE Systems	N/A	8	N/A	2,020	6	0.98%
Kinsley Construction, Inc.	N/A	9	N/A	1,320	8	0.64%
ES3 LLC	1,000	10	0.45%	N/A	N/A	N/A
Hanover Hospital Inc.	N/A	N/A	N/A	1,300	9	0.63%
Utz Quality Foods Inc.	N/A	N/A	N/A	1,295	10	0.63%
Harley Davidson Motor Company	N/A	N/A	N/A	2,475	5	1.20%
<b>Total</b>	<b>23,758</b>		<b>10.67%</b>	<b>26,542</b>		<b>12.91%</b>
 Total Employees in County (2)	 222,690			 205,600		

Source: (1) <http://www.ycea-pa.org/wp-content/uploads/2015/04/Site-Selector-Profile-March-2018.pdf>  
(2) <http://www.workstats.dli.pa.gov/Documents/County%20Profiles/York%20County.pdf>  
N/A - Information not available

**COUNTY OF YORK, PENNSYLVANIA**

**Employees by Function/Program  
Last Ten Years**

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>General Fund Departments</b>										
Commissioners	7	6	6	6	6	6	5	6	6	7
Solicitor	3	3	3	2	2	4	4	3	4	3
Maintenance	41	41	41	39	43	43	43	41	47	47
Voter Registration	8	7	7	7	6	7	7	6	6	7
Assessment	30	28	28	25	23	23	24	23	27	28
Weights & Measures	1	1	1	1	1	1	1	1	1	1
Treasurer	10	10	9	10	10	10	10	10	12	12
Payroll	3	3	3	3	3	3	3	3	3	3
Controller	12	12	11	11	11	11	10	11	11	13
Training	-	-	-	-	-	-	-	-	-	-
Recorder of Deeds	14	12	11	12	11	11	10	10	9	8
Telephone & Mail Room	3	3	3	2	2	2	2	2	2	2
Information Services	21	19	19	20	18	18	19	17	21	22
Public Relations	-	1	1	1	1	1	1	1	1	1
Purchasing	3	3	3	3	3	3	3	3	3	3
Risk Management	2	2	2	-	-	-	-	-	-	-
Archives	7	7	7	7	8	8	8	8	8	9
Conservation District	16	16	15	15	15	15	16	17	16	18
Human Resources	10	8	10	12	10	12	12	12	13	13
Center for Highway Safety	5	5	5	5	5	5	5	5	5	4
Ag Land Preservation	3	3	3	3	3	3	3	3	3	2
Juvenile Probation	63	62	61	60	60	58	61	57	61	63
Adult Probation	92	98	98	105	104	107	105	98	116	119
Youth Development Center	50	41	37	41	41	42	40	40	41	43
Facilities Management	2	2	2	2	2	2	2	2	2	2
Prison	472	469	489	514	540	534	534	524	541	555
Register of Wills	9	9	9	10	10	10	10	10	10	10
Sheriff	105	104	104	99	106	105	102	102	99	99
Coroner	5	5	5	5	5	5	5	6	17	19
Prothonotary	27	28	28	28	29	28	28	28	30	30
Clerk of Courts	39	41	39	39	39	40	39	38	40	42
Public Defender	32	32	33	35	36	37	37	38	40	39
District Attorney	72	75	78	76	79	77	82	82	80	86
Criminal Response Unit	13	14	14	13	14	14	14	10	8	7
Court Administration	98	101	94	104	105	102	105	110	110	107
District Magistrates	94	88	91	89	89	92	88	91	87	88
Divorce Masters	4	4	4	4	4	4	5	5	5	5
Emergency Management	7	6	6	6	6	6	6	6	6	5
Veterans	6	6	6	6	6	5	5	5	5	5
Parks	46	48	49	48	48	49	52	53	50	55
Fleet Management	4	4	4	4	4	4	4	4	4	4
Retirement Benefits	1	1	1	1	1	1	1	1	1	1
Penn State Cooperative	10	10	10	9	9	9	8	8	7	7
<b>Total General Fund Departments</b>	<b>1,450</b>	<b>1,438</b>	<b>1,450</b>	<b>1,482</b>	<b>1,518</b>	<b>1,517</b>	<b>1,519</b>	<b>1,517</b>	<b>1,558</b>	<b>1,594</b>
<b>Non General Fund Departments</b>										
Human Services	11	10	10	13	18	17	17	15	15	16
Drug & Alcohol	12	9	11	12	12	9	12	11	14	15
MH/MR	134	131	134	131	128	129	137	136	145	142
HealthChoices	7	6	7	7	5	6	4	5	4	4
Children & Youth	132	130	136	141	144	143	140	154	166	165
Nursing Home	530	520	527	524	538	530	537	526	470	-
911	115	115	125	131	121	122	129	111	105	109
Domestic Relations	74	69	68	64	63	68	68	64	63	62
Aging	63	63	68	69	60	70	76	74	72	73
<b>Total Non General Fund Departments</b>	<b>1,078</b>	<b>1,053</b>	<b>1,086</b>	<b>1,092</b>	<b>1,089</b>	<b>1,094</b>	<b>1,120</b>	<b>1,096</b>	<b>1,054</b>	<b>586</b>
<b>Total</b>	<b>2,528</b>	<b>2,491</b>	<b>2,536</b>	<b>2,574</b>	<b>2,607</b>	<b>2,611</b>	<b>2,639</b>	<b>2,613</b>	<b>2,612</b>	<b>2,180</b>

Source: York County Payroll System

**COUNTY OF YORK, PENNSYLVANIA**

**Operating Indicators by Function**

**Last Ten Years**

<b>Function</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
General Government										
Fiscal Affairs										
Deeds recorded	12,311	12,822	12,146	12,216	11,250	11,366	10,244	9,673	10,201	10,694
Mortgages recorded	15,077	16,317	15,929	16,285	14,436	19,573	19,651	17,725	19,344	24,034
Land Development Plans	228	235	211	229	222	225	219	164	236	278
Dwelling Units Planned	2,284	1,901	1,209	672	1,282	1,294	781	618	714	1,195
New Construction Permits	953	909	877	854	761	972	694	673	891	1,083
Administration										
General election information										
Registered voters	305,618	298,350	295,942	270,366	272,271	268,268	280,195	269,020	268,107	264,161
Votes cast	107,337	58,764	209,574	56,074	123,265	50,964	191,432	39,165	132,341	50,337
Percent of votes cast	35.1%	19.7%	70.8%	20.7%	45.3%	19.0%	68.3%	14.6%	49.4%	19.1%
Coroner										
Cases	688	632	538	512	573	471	455	490	471	477
Autopsies	250	249	190	176	164	75	61	61	52	90
Court System and Corrections										
Court Administration										
Estates & wills probated	2,339	2,301	2,147	2,190	2,145	2,073	2,068	2,113	1,903	1,945
Petition for Adoption	159	184	150	148	137	122	109	108	128	144
Petition for termination or relinquishment	202	207	157	145	185	116	105	88	120	142
Marriage applications	2,484	2,409	2,383	2,404	2,410	2,295	2,201	2,309	2,186	2,170
Civil cases filed	3,482	3,550	3,523	4,308	4,557	4,678	5,098	5,089	6,876	6,635
Family cases filed	2,521	2,455	2,329	2,420	2,298	2,259	2,292	2,292	2,363	2,281
Municipal tax cases filed	7,586	7,474	8,274	9,052	9,360	9,078	8,921	9,593	8,827	1,545
Judgments filed	11,493	7,058	8,713	7,300	8,738	8,419	7,802	8,335	7,712	7,725
Administrative cases	30	42	43	54	38	40	40	40	41	35
Criminal cases	7,762	8,279	8,459	8,483	8,254	9,083	9,226	7,974	7,630	7,762
Juvenile cases	1,681	1,959	1,772	1,467	992	679	728	741	869	804
Dependency Cases	408	390	328	279	259	249	236	206	175	163
Miscellaneous cases	4,173	4,154	4,356	4,828	4,346	4,315	3,358	3,247	2,970	2,883
Summary appeals	342	379	401	454	482	452	473	521	651	596
Domestic relations active cases	12,511	12,686	13,013	13,491	13,753	13,878	14,004	14,465	14,345	14,495
Firearm permits issued	11,264	12,950	13,093	9,875	8,600	11,030	10,395	6,375	5,388	6,181
Probation										
Adult caseload	9,984	10,654	11,303	12,655	12,546	11,262	10,795	9,939	10,135	9,306
Juvenile referrals	1,399	1,586	1,376	1,375	1,369	1,621	1,775	1,637	1,925	2,003
Corrections										
Average daily population	2,093	2,243	2,326	2,277	2,323	2,387	2,343	2,378	2,316	2,256
Annual admissions	12,072	13,900	12,765	13,011	12,476	15,223	16,193	22,020	23,748	23,415
Pleasant Acres										
Nursing home beds	N/A	375	375	375	375	375	375	375	365	355
Independent living beds	N/A	32	32	32	32	32	32	32	32	32
Available bed days	N/A	136,875	136,875	136,875	136,875	136,875	137,250	136,875	133,225	129,575
Actual resident days	N/A	128,220	130,484	131,062	131,817	131,329	131,676	130,535	129,519	126,395
Percent occupancy	N/A	93.7%	95.3%	95.8%	96.3%	95.9%	95.9%	95.4%	97.2%	97.5%

**COUNTY OF YORK, PENNSYLVANIA**

**Operating Indicators by Function (Continued)**

**Last Ten Years**

<b>Function</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
<b>Human Services</b>										
<b>Adult Services</b>										
Housing	-	-	-	-	-	-	-	-	-	-
Emergency shelter	-	476	543	571	375	505	576	603	567	655
Information/referral	7,898	9,991	12,061	13,907	20,957	26,632	33,552	36,084	33,969	32,842
<b>Adult/Children Services</b>										
Bridge housing	125	94	124	96	158	103	113	122	114	105
Rental assistance	655	332	1,694	765	2,205	2,306	3,929	1,967	3,747	4,096
Emergency shelter	669	787	795	671	690	531	909	695	590	800
Individual shelter nights	13,233	12,997	15,284	15,332	13,588	11,027	13,538	13,392	11,470	12,568
Medical transportation	-	-	1,233	1,105	1,287	1,215	1,325	2,033	1,627	1,624
<b>Area Agency on Aging</b>										
<b>Home delivered meals</b>										
Meals served	231,686	222,473	219,119	202,868	187,173	119,654	113,899	113,503	102,508	123,816
Persons served	1,232	1,177	1,177	1,110	1,063	899	763	727	681	755
<b>Congregate meals</b>										
Meals served	187,987	193,768	194,219	192,462	195,555	194,960	186,951	149,672	106,314	81,188
Persons served	3,608	3,753	3,696	3,774	3,968	3,845	4,067	3,307	2,748	1,829
<b>Transportation</b>										
Trips	47,807	44,960	41,504	41,972	40,155	34,428	61,154	76,117	81,256	94,248
Persons served	n/a									
<b>Children, Youth, and Families</b>										
Children served	19,401	13,163	13,275	9,402	8,222	8,304	8,405	8,601	7,871	7,810
Placement days	171,022	188,573	170,295	189,644	170,958	171,967	189,454	176,605	178,998	238,011
Child abuse reports	1,324	2,215	2,035	1,801	1,454	1,256	1,275	1,124	1,113	1,093
<b>Mental Health</b>										
<b>Emergency/Crisis</b>										
intervention hours	27,017	25,960	23,765	24,635	23,927	27,730	24,446	22,674	23,679	25,144
Community treatment team hrs	1,886	1,487	1,651	1,870	2,948	926	2,203	2,001	2,259	4,393
Community residential days	24,460	22,862	22,750	21,642	24,558	28,475	28,095	29,950	29,235	25,672
Community employment hours	980	703	658	716	741	694	1,312	1,218	10,674	8,126
Community vocational rehab hours	49,626	52,124	57,067	53,747	60,328	54,952	59,569	78,006	60,111	58,797
Service case management hours	45,768	44,245	43,843	42,785	41,438	42,084	58,062	55,308	59,719	58,071
Day treatment hours	2,341	2,654	2,435	2,913	3,413	4,038	4,921	5,492	2,779	4,462
Psychiatric outpatient hours	17,949	19,580	21,343	24,079	23,961	24,427	34,617	35,012	33,698	36,786
Social rehab hours	54,655	54,885	53,841	52,391	54,599	51,076	52,007	55,633	60,466	56,870
Family based support hours	13,174	11,458	11,046	11,031	9,708	9,659	7,868	8,818	7,448	11,388
Housing support days	12,634	13,160	13,730	13,808	13,961	13,563	16,871	17,151	17,029	18,044
Psychiatric inpatient days	157	123	322	144	341	131	195	297	223	161
<b>Intellectual and Developmental Disabilities</b>										
Community hab (ADT) hours	652,171	439,402	435,397	382,022	330,605	315,608	312,859	290,701	249,633	117,596
Vocational rehabilitation hours	-	299,096	313,068	349,802	382,096	398,835	390,741	420,703	477,567	250,802
Supported employment hours	15,396	4,019	1,305	3,581	5,062	3,766	3,729	4,059	10,861	7,795
Home & community hab hours	978,702	844,187	836,401	825,388	720,087	529,338	604,688	633,952	561,968	327,312
Respite service hours	52,257	47,653	31,482	46,779	42,273	69,254	82,833	64,439	51,145	60,588
Specialized treatment hours	15	89	113	48	15	4	8	2,835	15	23,744
Transportation	44,622	42,067	27,245	25,967	25,610	18,108	15,853	11,434	7,936	7,773
Early intervention clients	5,016	4,003	3,369	3,474	2,267	2,542	1,523	1,420	1,405	1,348
Family support clients	199	181	194	321	292	301	301	271	314	228
Residential clients	452	443	432	426	427	419	414	416	409	632
<b>Drug &amp; Alcohol</b>										
Intake evaluations	5,235	4,096	3,905	2,938	2,113	2,943	2,264	4,549	6,681	2,180
Inpatient treatment clients	483	391	427	528	258	598	181	615	160	242
Detoxification days	1,816	1,686	1,237	1,407	2,399	2,569	2,274	2,279	2,151	2,346
Methadone visits	19,110	14,508	9,715	6,195	2,818	3,133	2,074	4,207	447	734
Outpatient hours	48,724	50,982	44,472	36,242	15,956	25,985	11,046	21,236	33,460	24,860

**COUNTY OF YORK, PENNSYLVANIA**

**Operating Indicators by Function (Continued)**

**Last Ten Years**

<b>Function</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
Human Services (continued)										
York HealthChoices										
Ancillary										
Members	67	66	111	101	241	521	534	336	370	181
Units	500	634	1,003	763	2,543	2,603	2,457	2,405	2,636	1,113
BHRS										
Members	2,468	2,414	2,399	2,447	2,452	2,300	2,128	1,925	1,697	1,637
Units	1,256,226	1,325,216	1,352,779	1,431,579	1,339,851	1,399,169	1,479,798	1,469,904	1,352,969	1,264,062
Community supports										
Members	3,297	3,159	2,789	2,658	2,775	2,621	2,424	1,992	2,052	1,864
Units	242,643	241,532	223,852	227,697	235,027	223,960	270,786	278,740	263,560	260,020
Inpatient drug & alcohol										
Members	14	19	40	20	19	12	14	16	10	14
Units	76	142	216	123	170	75	96	144	100	145
Inpatient mental health										
Members	1,267	1,238	1,207	1,116	1,087	1,036	999	904	860	845
Units	17,874	17,875	16,206	16,029	16,510	14,016	13,637	12,388	12,149	11,494
Non-hospital drug & alcohol										
Members	1,671	1,442	1,183	1,172	982	910	863	801	743	668
Units	60,275	48,528	42,544	39,453	34,339	36,091	34,547	30,935	31,449	24,575
Other services										
Members	2,177	2,055	1,573	1,376	933	957	888	778	639	497
Units	261,109	239,425	179,459	176,083	150,701	153,928	163,180	154,910	132,878	130,269
Outpatient drug & alcohol										
Members	3,662	3,321	2,725	2,178	1,683	1,734	1,297	1,194	1,260	1,250
Units	105,721	96,892	71,321	59,683	34,732	30,539	32,367	34,352	32,896	30,287
Outpatient mental health										
Members	14,653	14,244	12,920	11,903	11,228	10,929	10,866	10,149	9,583	9,056
Units	213,421	210,449	201,103	203,490	219,608	224,772	245,997	230,549	236,030	244,809
RTF accredited										
Members	78	87	96	116	113	91	100	111	103	134
Units	13,018	13,836	14,304	19,409	20,181	16,344	18,488	20,752	17,581	24,097
RTF non-accredited										
Members	17	16	7	16	16	16	12	15	19	21
Units	4,528	2,948	1,209	3,543	3,099	3,449	3,340	3,072	3,182	3,737

**COUNTY OF YORK, PENNSYLVANIA**

**Operating Indicators by Function (Continued)**

**Last Ten Years**

<b>Function</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
Human Services (continued)										
Adams HealthChoices										
Ancillary										
Members	8	7	9	4	48	81	76	74	85	34
Units	29	87	137	22	453	363	342	812	1,140	154
BHRS										
Members	582	551	556	576	551	518	528	455	403	371
Units	340,150	330,022	354,613	398,780	380,077	381,686	435,179	402,344	361,269	374,450
Community supports										
Members	603	581	508	475	497	493	422	307	359	343
Units	50,361	58,424	49,113	50,651	46,917	48,440	49,581	54,353	49,943	49,714
Inpatient drug & alcohol										
Members	2	3	3	3	4	-	2	1	1	2
Units	8	16	26	40	20	-	7	2	20	18
Inpatient mental health										
Members	151	141	160	165	120	120	121	119	130	125
Units	2,054	2,080	2,298	2,927	1,773	1,673	1,561	1,512	2,074	1,910
Non-hospital drug & alcohol										
Members	156	170	161	164	138	88	105	110	111	99
Units	5,625	5,534	5,112	5,230	4,843	3,499	3,856	4,307	5,236	4,468
Other services										
Members	251	281	244	202	126	122	134	148	149	108
Units	16,598	18,939	21,519	17,011	11,697	10,280	9,324	10,490	10,609	5,017
Outpatient drug & alcohol										
Members	546	538	501	322	252	228	231	213	208	201
Units	23,075	21,005	15,658	10,612	8,266	5,066	4,722	4,221	4,717	2,899
Outpatient mental health										
Members	2,468	2,392	2,239	1,989	1,761	1,722	1,665	1,540	1,452	1,396
Units	31,740	28,192	30,864	33,677	28,452	28,385	31,730	34,512	38,407	30,483
RTF accredited										
Members	12	15	14	14	17	16	19	28	39	41
Units	1,582	2,305	2,301	2,651	2,366	2,005	2,519	3,966	6,060	7,884
RTF non-accredited										
Members	-	-	2	1	-	2	2	5	3	1
Units	-	-	116	81	-	278	361	966	289	128

Source: By reporting department.  
n/a: Information not available.

**COUNTY OF YORK, PENNSYLVANIA**  
 Capital Asset Statistics by Function  
 Last Ten Years

<u>Function</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Governmental Fund</b>										
<u>Corrections</u>										
Motor Vehicles										7
Juvenile Probation	5	5	5	5	5	4	4	5	6	12
Adult Probation	4	4	3	6	7	6	7	11	11	3
Youth Development Center	1	2	3	3	3	3	4	3	3	19
Prison	13	13	15	16	15	15	18	17	15	3
Buildings	2	2	2	2	3	3	3	3	3	
<u>Cultural and Recreation</u>										
Motor Vehicles										
Parks	24	23	24	24	26	28	30	30	28	29
Number of Parks	10	10	10	10	10	10	10	10	10	10
Parks Acreage	4,261	4,261	4,261	4,275	4,275	4,275	4,275	4,275	4,275	4,275
Buildings	7	7	7	7	7	7	7	7	7	7
<u>General Government</u>										
Motor Vehicles										
Assessment	0	0	0	0	0	0	0	0	6	6
Conservation District	9	9	9	9	9	9	10	10	10	12
Coroner	2	2	3	3	3	3	3	3	4	4
Fleet Management	6	6	9	13	14	12	9	12	14	21
Highway Safety	1	1	1	1	1	1	1	1	1	1
Maintenance	5	5	5	6	4	4	6	6	4	4
Penn State Coop Extension	5	5	5	5	5	5	2	3	3	3
Weights and Measures	1	1	1	1	1	1	1	1	1	1
Buildings	4	4	4	4	5	5	5	5	5	5
<u>Health Education and Welfare</u>										
Motor Vehicles										
Aging	4	4	5	5	5	5	5	5	5	6
Children & Youth	13	13	14	13	14	16	14	15	14	18
MH/MR	2	2	2	2	2	2	2	2	2	3
Veterans Affairs	0	0	0	0	0	0	0	0	0	0
Buildings	2	1	1	1	1	1	1	1	1	1
<u>Judicial</u>										
Motor Vehicles										
District Attorney	12	12	11	13	13	11	12	16	15	19
Sheriff	31	31	34	33	34	33	32	33	35	37
Buildings	7	10	10	11	12	12	12	12	12	12
<u>Public Safety</u>										
Motor Vehicles										
Emergency Management	4	4	4	4	4	4	4	4	4	4
Emergency Services	1	1	1	1	1	1	1	1	0	0
<u>Road and Bridges</u>										
Motor Vehicles										
Liquid Fuels	5	5	5	5	3	4	4	6	6	6
<u>911 Fund</u>										
Motor Vehicles	7	7	7	7	7	7	8	9	8	0
Buildings	2	2	2	2	2	2	2	2	2	0
<b>Business Funds</b>										
<u>County Nursing Home</u>										
Motor Vehicles	9	9	8	8	8	7	7	9	7	9
Buildings	1	1	1	1	1	1	1	1	1	2

Source: York County Fixed Asset System